GENERAL FUND REVENUE: TRENDS & ANALYSIS

REQUESTED BY

HOUSE TAX POLICY REVIEW COMMITTEE

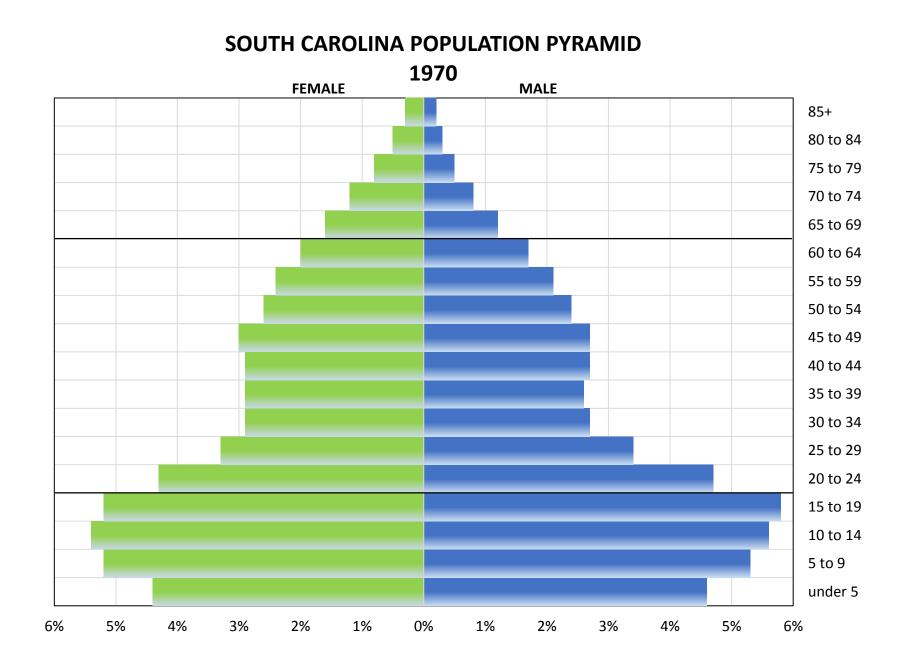
By Frank A. Rainwater Executive Director

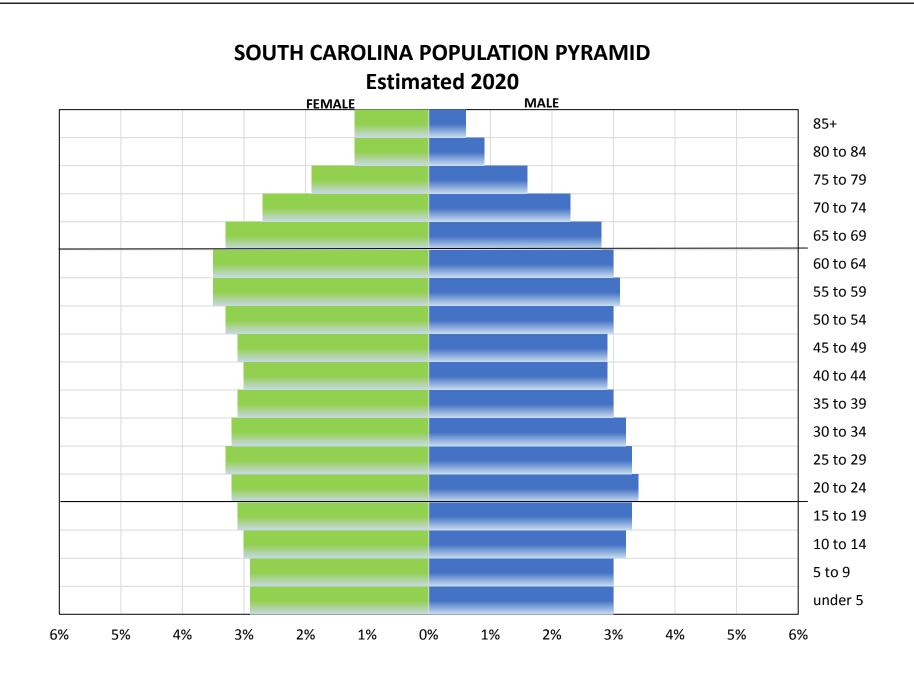
South Carolina Revenue and Fiscal Affairs Office 1000 Assembly Street Rembert Dennis Building, Suite 402 Columbia, SC 29201 (803) 734-2265 www.rfa.sc.gov

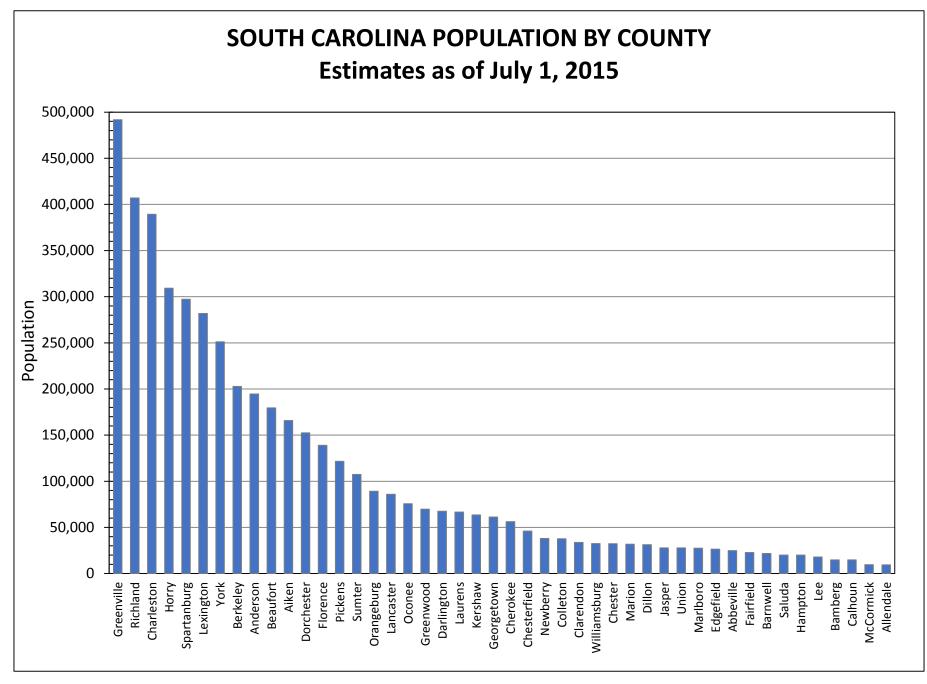


POPULATION

(()) South Carolina Revenue and Fiscal Affairs Office







Notes: Population

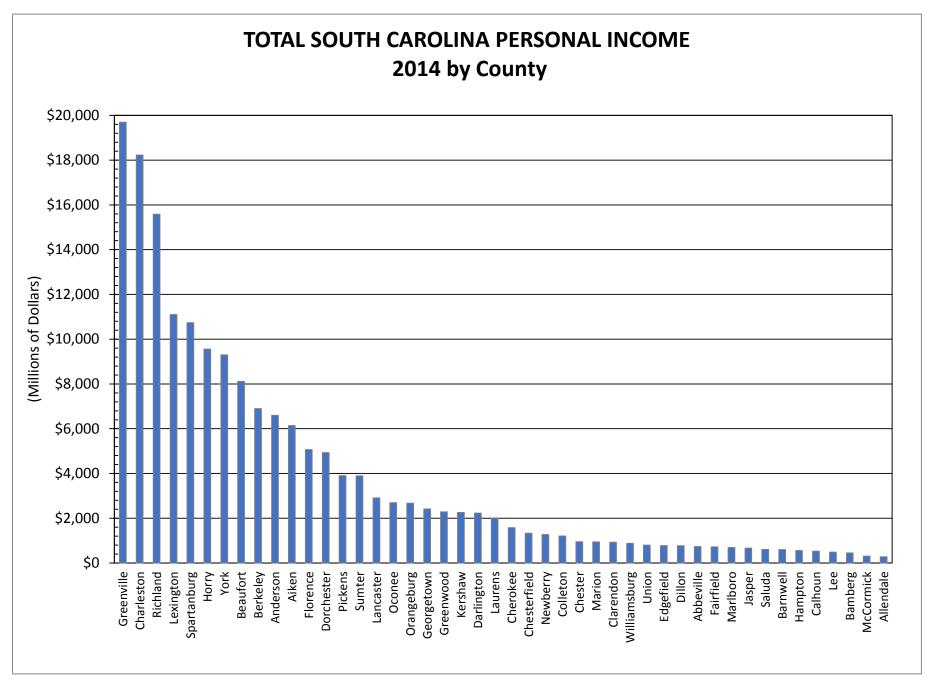
- S.C. is growing older. The average age is expected to increase from 24.8 in 1970 to 39.8 in 2020.
- In 1970, 41.5 percent of the population was age 19 or below. By 2020, that population is expected to decrease to 24.4 percent of the total.
- In 1970, 7.4 percent of the population was age 65 or higher. By 2020, that population is expected to increase to 18.5 percent of the total.
- The impact on the economy and revenue will be different in the next twenty to thirty years than over the past few years.
- 49.6 percent of the state's population is in the top seven counties.

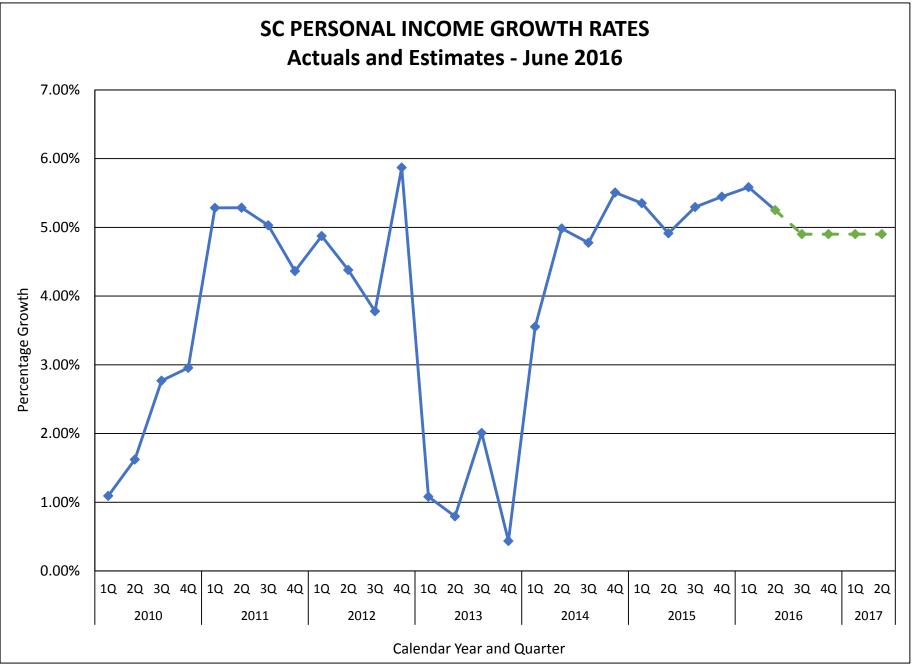
South Carolina Revenue and Fiscal Affairs Office

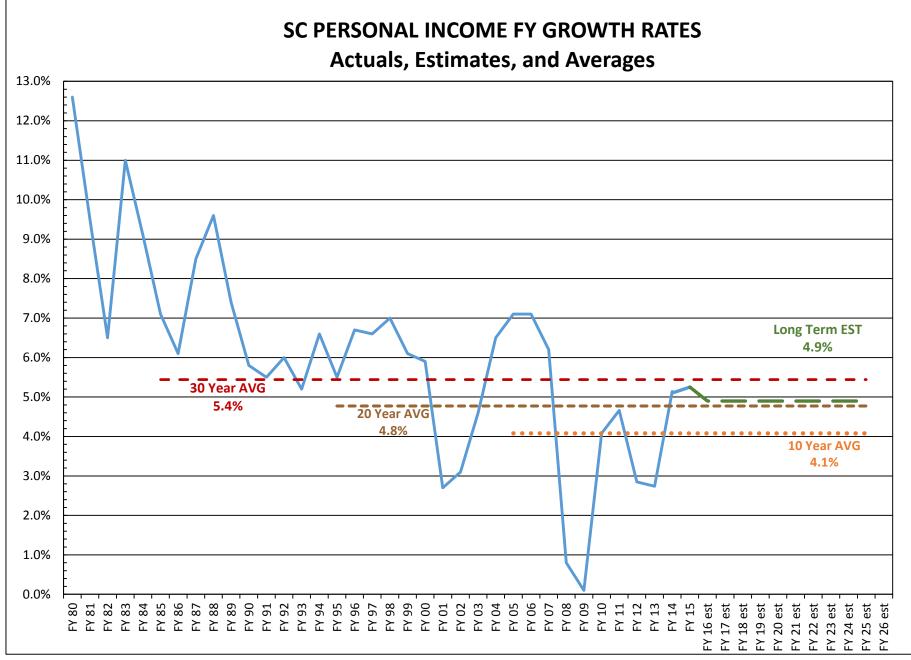
PERSONAL INCOME

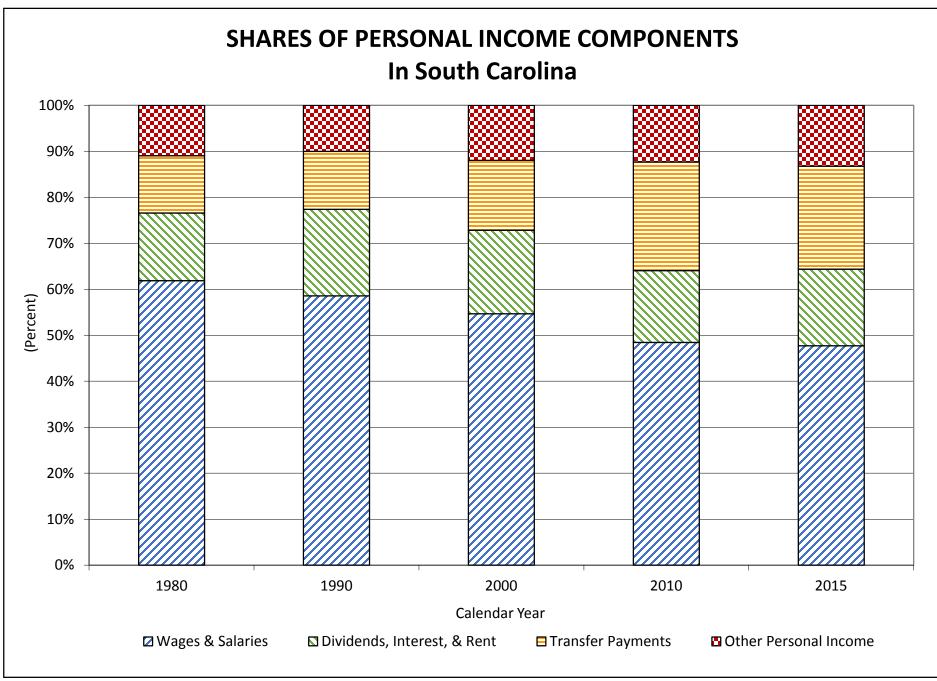


SOUTH CAROLINA TOTAL PERSONAL INCOME \$250,000 \$200,000 (Millions of Dollars) \$150,000 \$100,000 \$50,000 \$0 FY 80 FY 82 FY 82 FY 82 FY 82 FY 83 FY 84 FY 85 FY 86 FY 92 FY 93 FY 93 FY 93 FY 94 FY 93 FY 94 FY 93 FY 94 FY 93 FY 94 FY 11 FY 12 FY 14 FY 14 FY 16 e. a, FY 17 (**Fiscal Year**







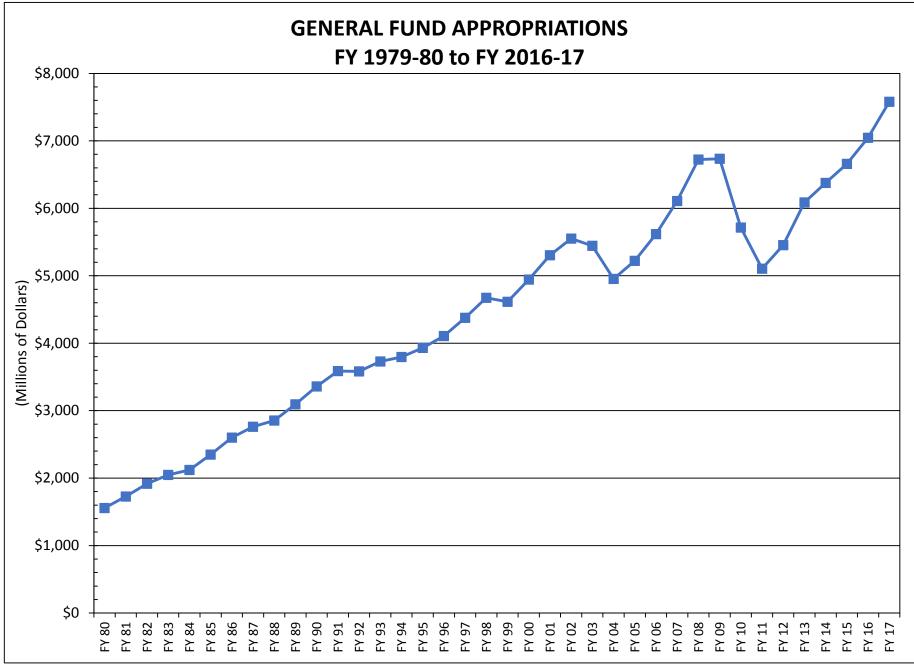


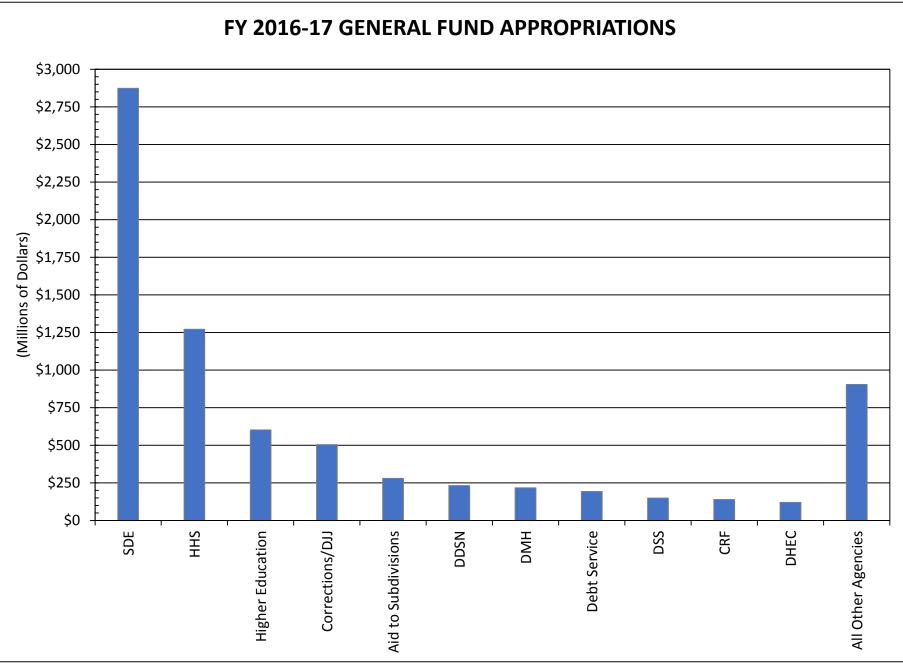
Notes: Personal Income

- S.C. personal income is growing at close to its 20-year average.
- S.C. is experiencing a shift in the components of personal income.
- Wages as a component of total personal income have decreased from 62 percent to 48 percent.
- The top seven counties account for 53 percent of personal income in S.C.

GENERAL FUND APPROPRIATIONS





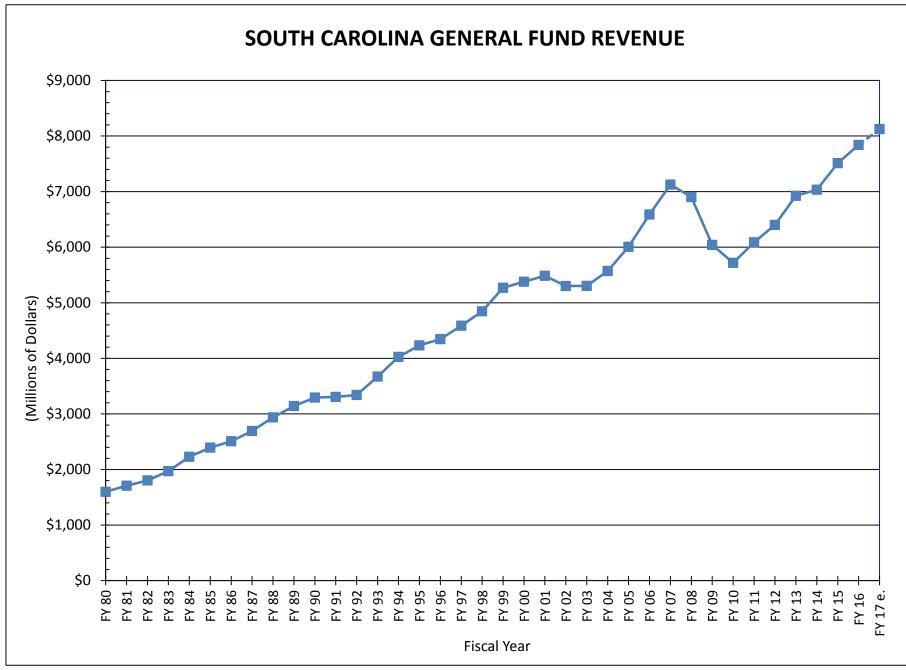


Notes: General Fund Appropriations

• The two largest General Fund appropriations are for the Department of Education and Health and Human Services. These two agencies account for 55 percent of total General Fund appropriations.

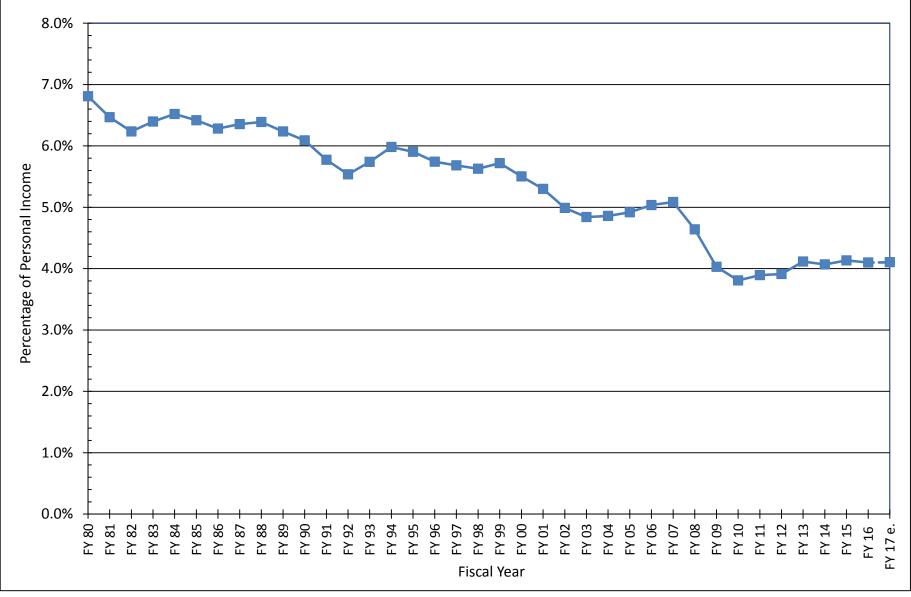
GENERAL FUND REVENUE



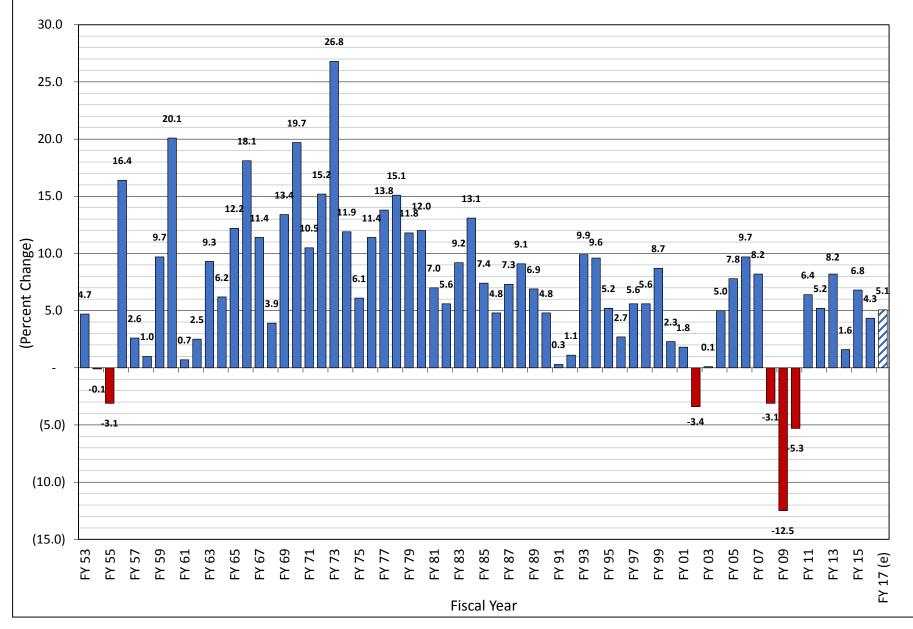


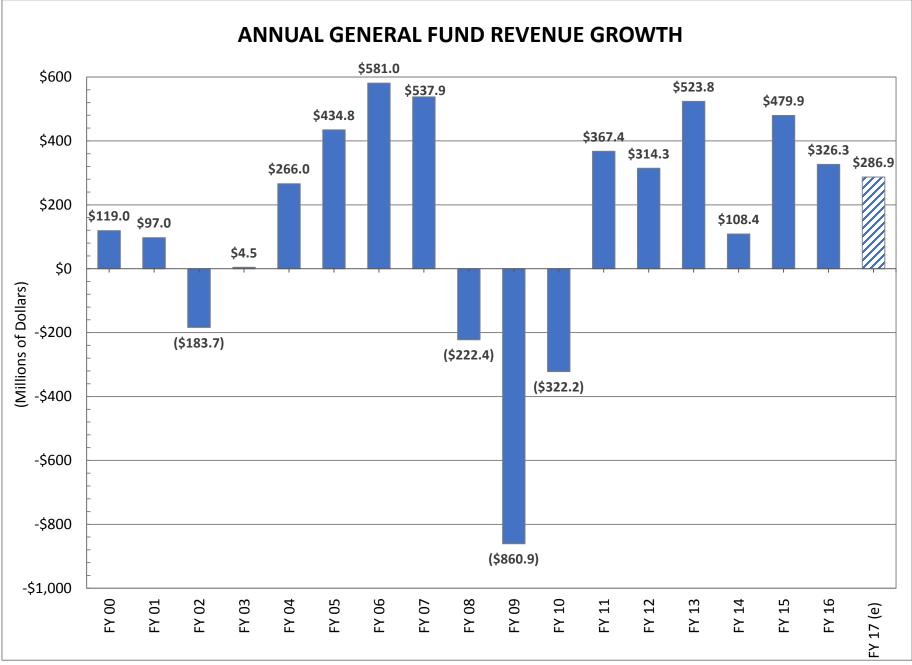
Source: S.C. Revenue and Fiscal Affairs Office LJ/08/24/16

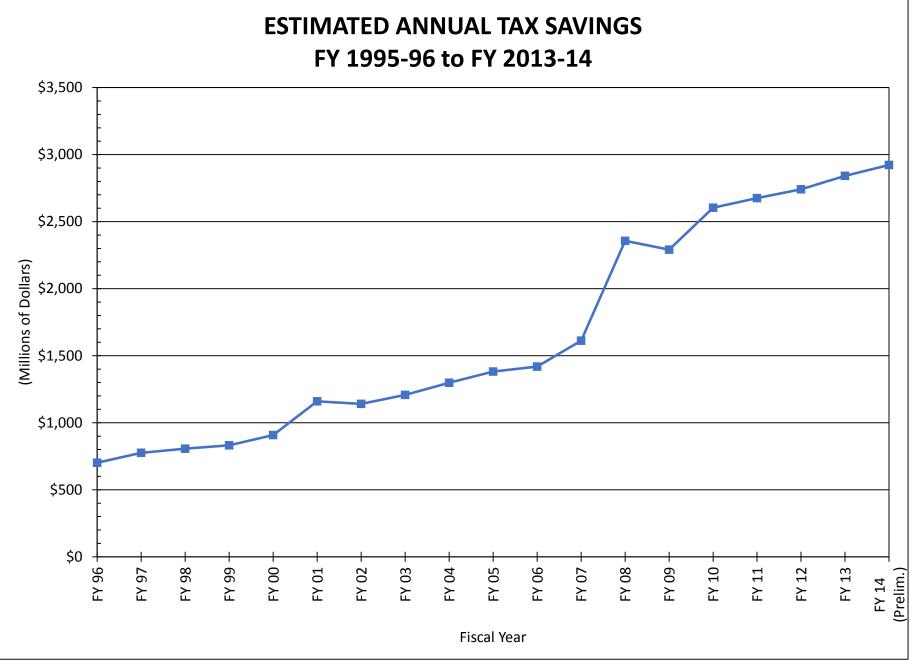
SOUTH CAROLINA GENERAL FUND REVENUE as a Percentage of Total Personal Income

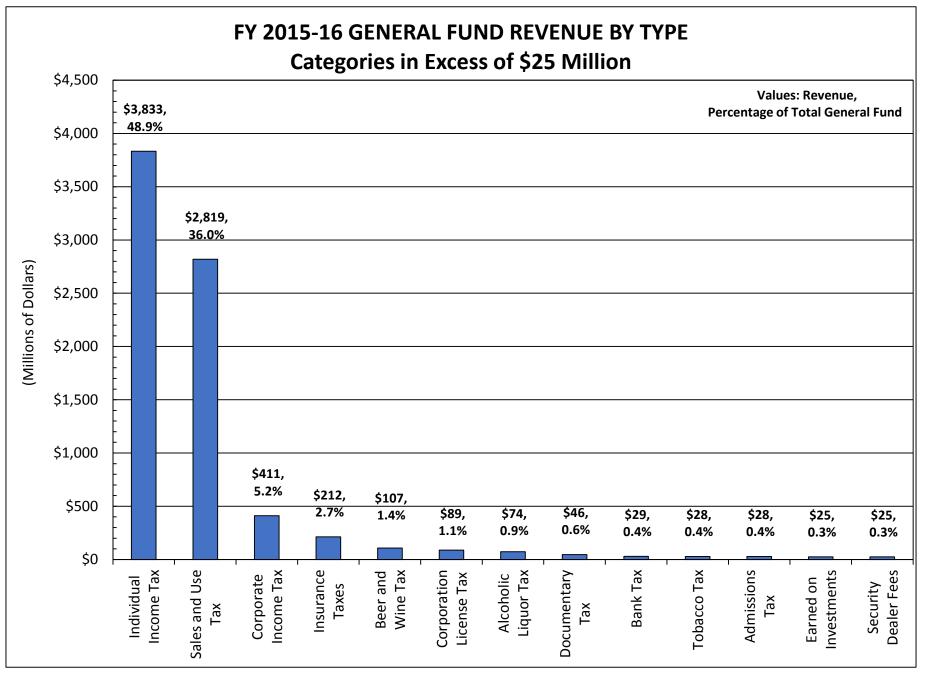


PERCENT CHANGE IN S.C. GENERAL FUND REVENUE

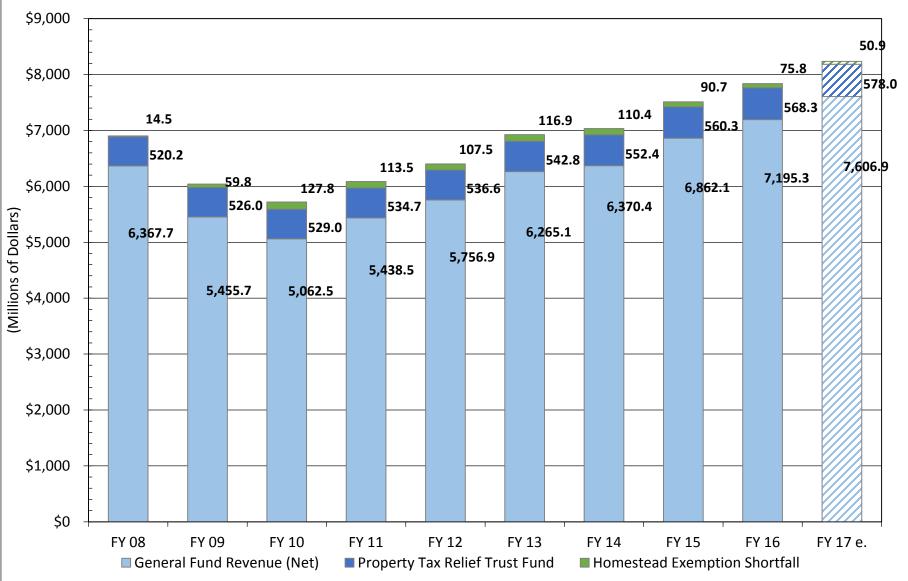








GENERAL FUND REVENUE Less Trust Fund and Homestead Exemption Shortfall



Notes: General Fund Revenue

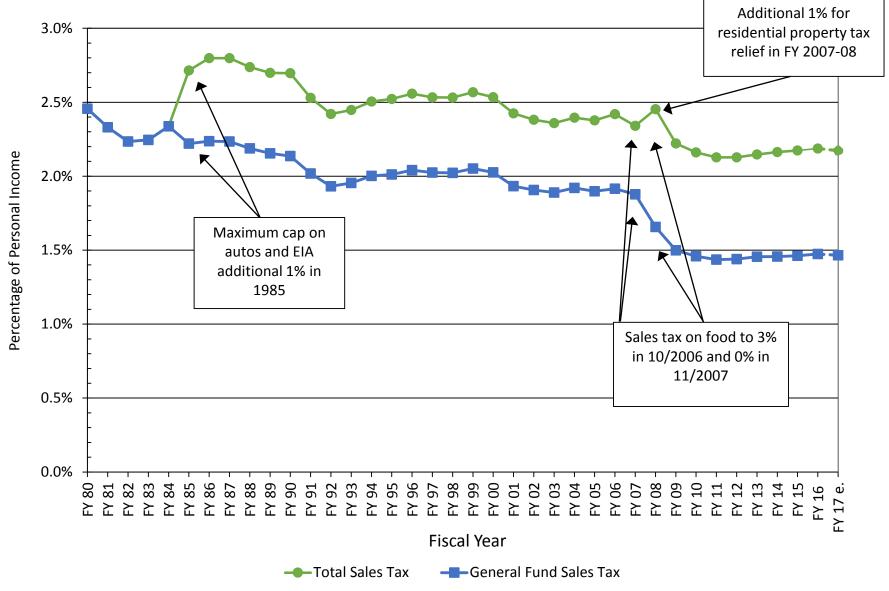
- S.C. General Fund revenue as a percentage of total personal income has declined from 6.8 percent in FY 80 to approximately 4.1 percent in FY 17.
- General Fund revenue dropped twenty percent during the last recession.
- Sales and individual income tax revenue account for approximately 85 percent of total General Fund revenue.
- Since FY 96, estimated annual tax savings due to legislative enactments have increased from \$700 million to \$2.9 billion in FY 14.

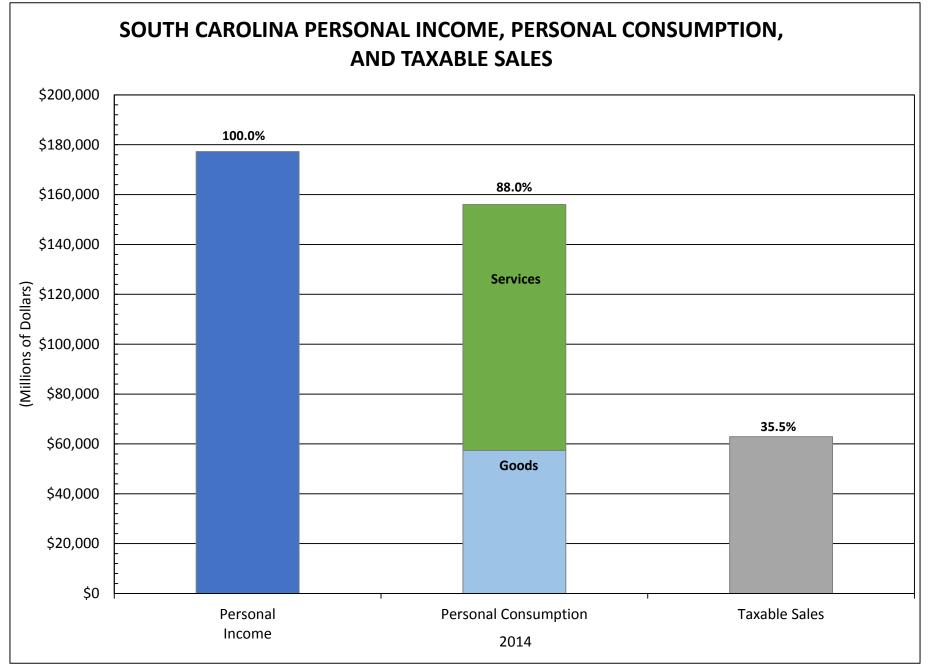
SALES TAX

(C) South Carolina Revenue and Fiscal Affairs Office

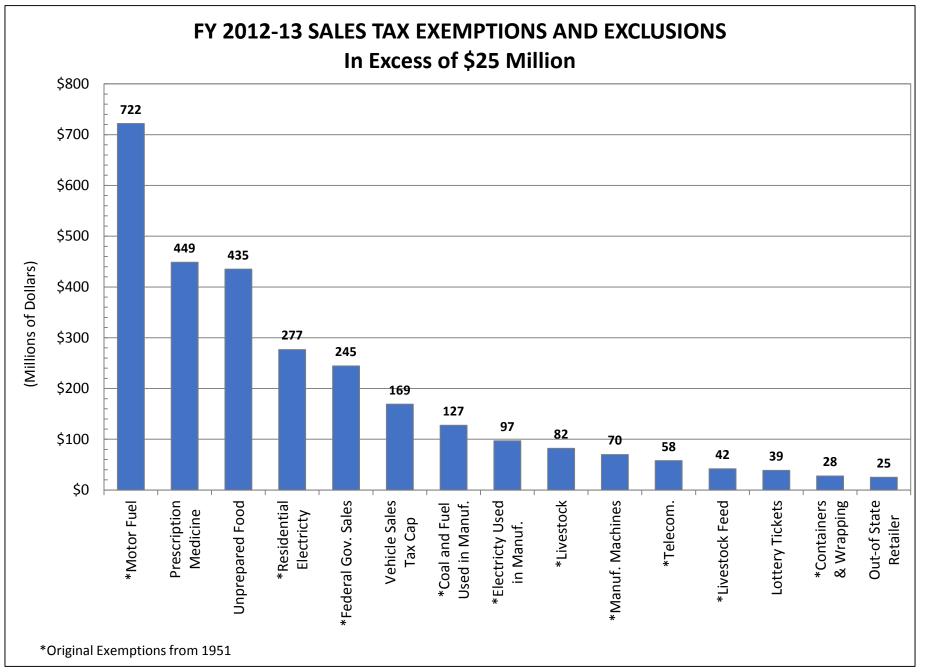
SOUTH CAROLINA TOTAL AND GENERAL FUND SALES TAX COLLECTIONS \$5,000 \$4,500 \$4,000 \$3,500 (Millions of Dollars) \$3,000 \$2,500 \$2,000 \$1,500 \$1,000 \$500 \$0 FY 95 FY 96 FY 97 FY 97 FY 99 FY 00 FY 01 FY 03 FY 05 FY 05 FY 05 FY 07 FY 08 FY 80 FY 88 FY 89 FY 90 FY 92 FY 93 FY 94 FY 09 FY 10 FY 11 FY 12 FY 13 86 FY 87 FY 15 FY 17 e. 81 82 83 84 85 91 FY 16 14 눈 ≿ 거 거 Ϋ́ \geq \geq ≿ **Fiscal Year** ----General Fund Sales Tax

SOUTH CAROLINA TOTAL AND GENERAL FUND SALES TAX COLLECTIONS as a Percentage of Total Personal Income

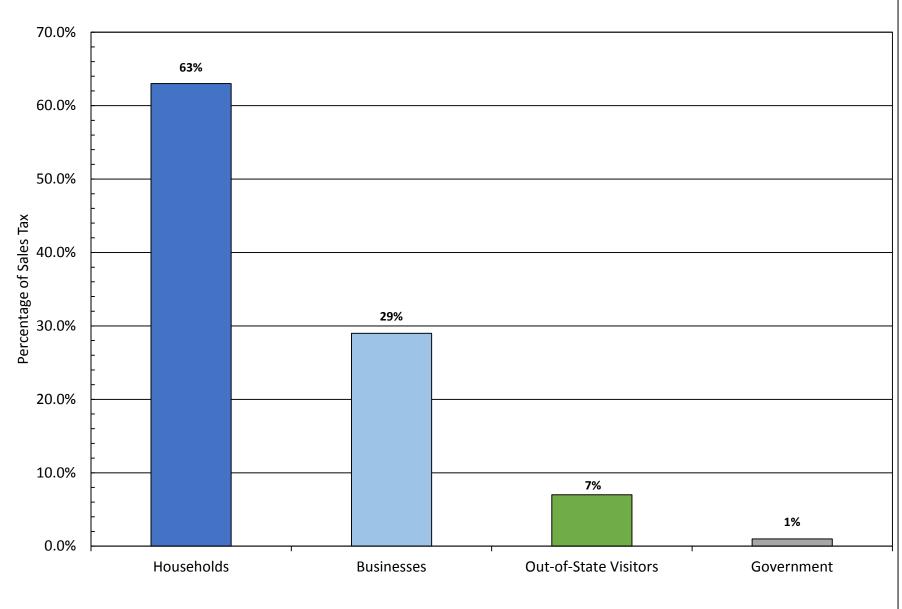




Source: U.S. Department of Commerce, Bureau of Economic Analysis; S.C. Revenue and Fiscal Affairs Office 171A-LJ/08/19/16



PERCENTAGE OF SALES TAX BY PURCHASER



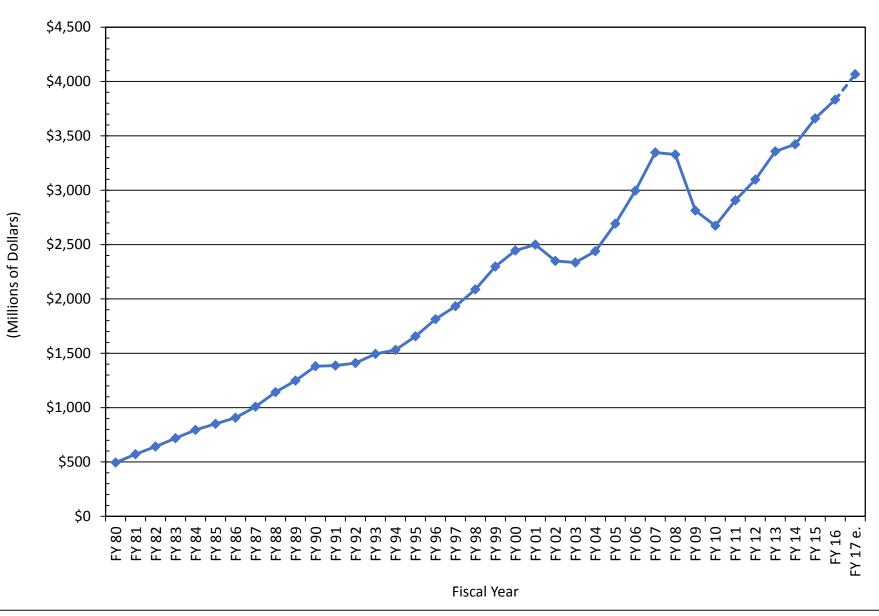
Notes: Sales Tax

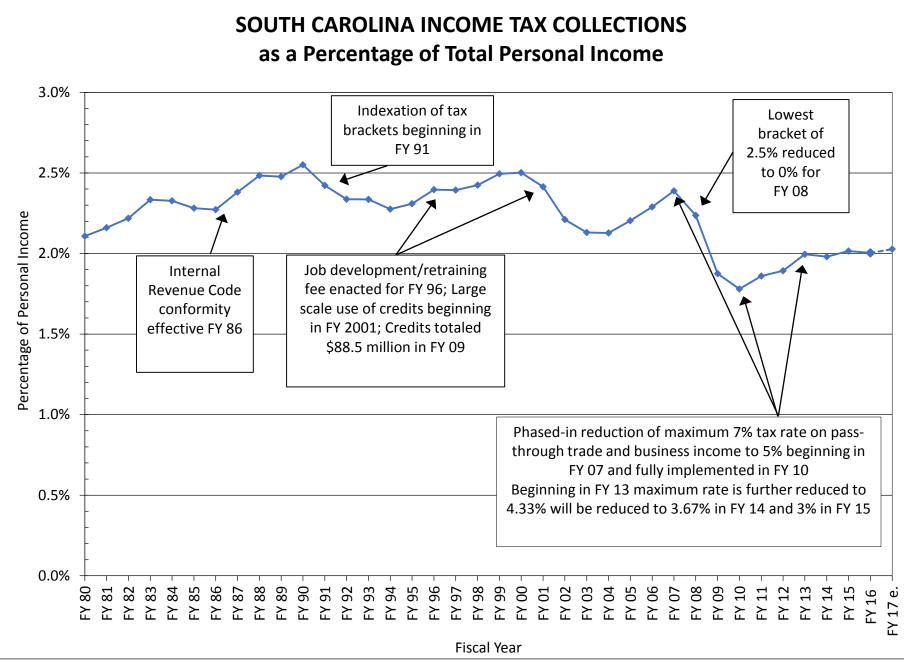
- Sales tax accounts for 36 percent of total General Fund revenue.
- Sales tax as a percentage of total personal income has declined from almost 2.5 percent to less than 1.5 percent
- Total statewide sales tax collections at 6 percent equaled 2.2 percent of total personal income in FY 16 compared to 2.5 percent for the 4 percent rate in FY 80.
- Consumer spending is about 88 percent of total personal income. Taxable sales equal approximately 36 percent.
- The three largest sales tax exemptions are motor fuel, prescription medicine, and unprepared food. These items account for approximately 53 percent of exemptions.

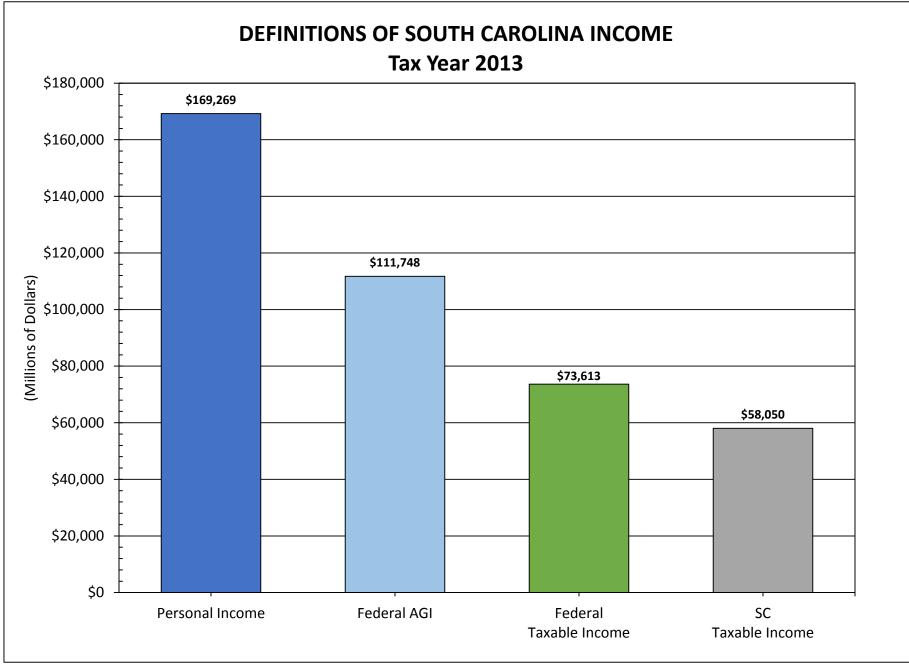
INDIVIDUAL INCOME

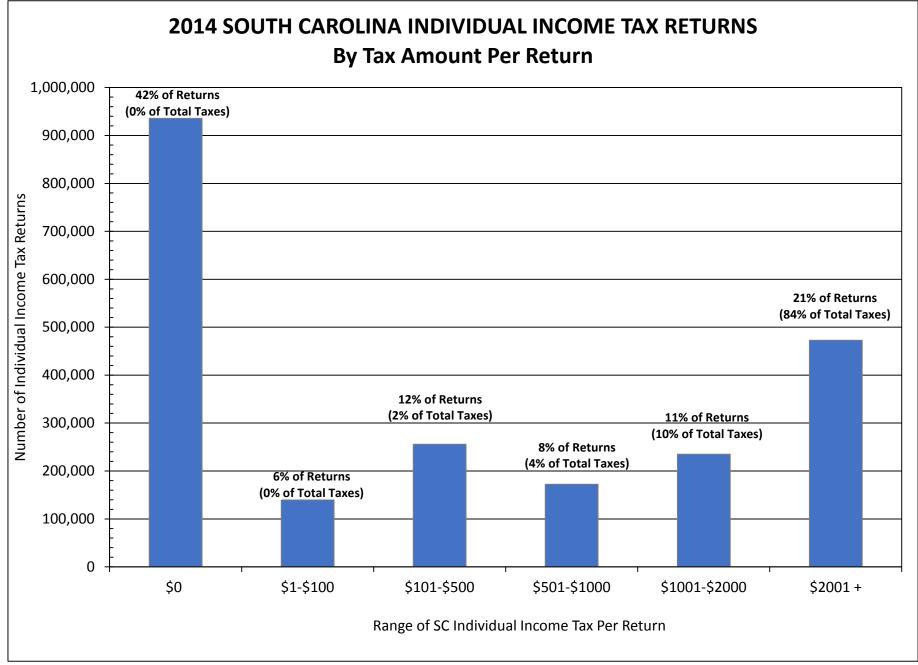
South Carolina Revenue and Fiscal Affairs Office

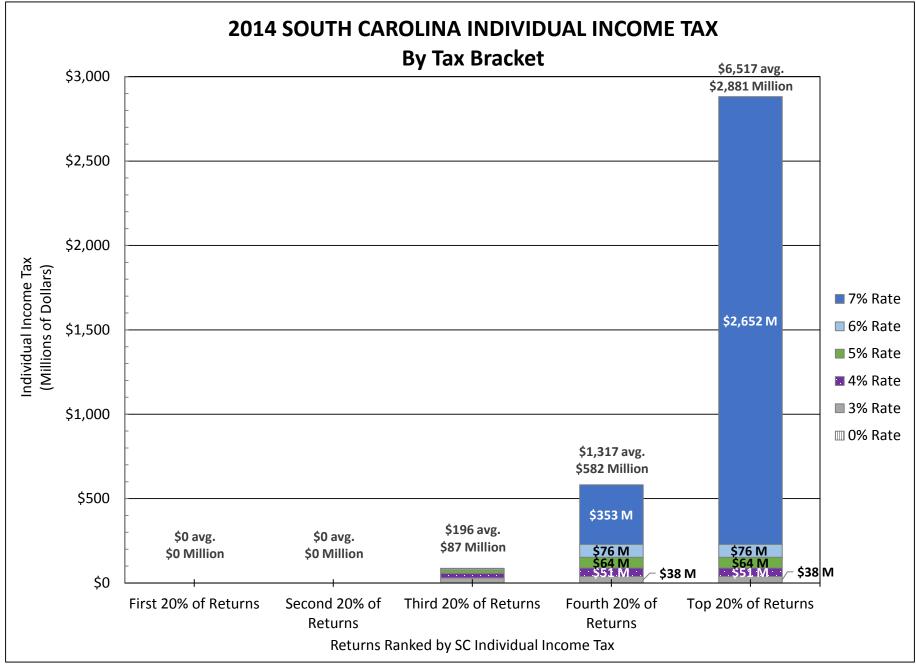
SOUTH CAROLINA INDIVIDUAL INCOME TAX REVENUE











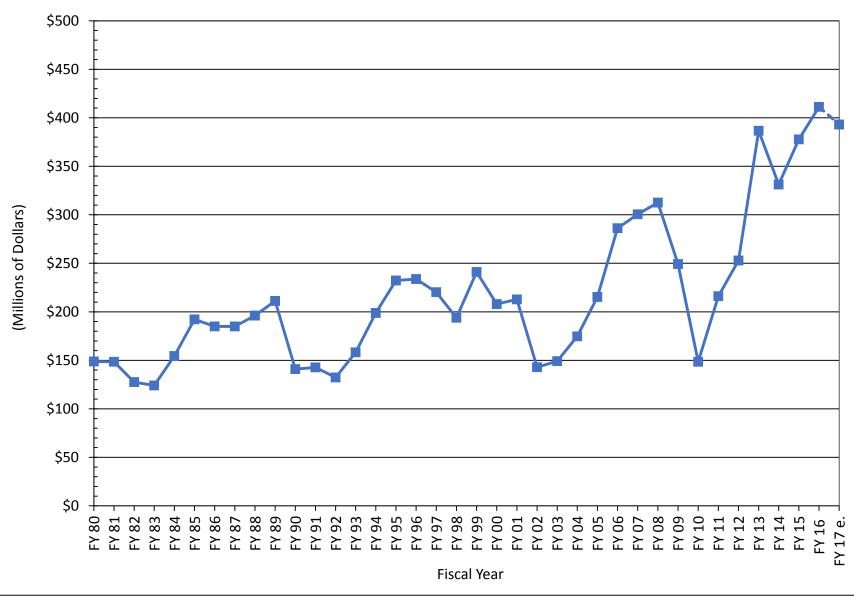
Source: S.C. Department of Revenue individual income tax return sample RFA-LJ/05/11/16

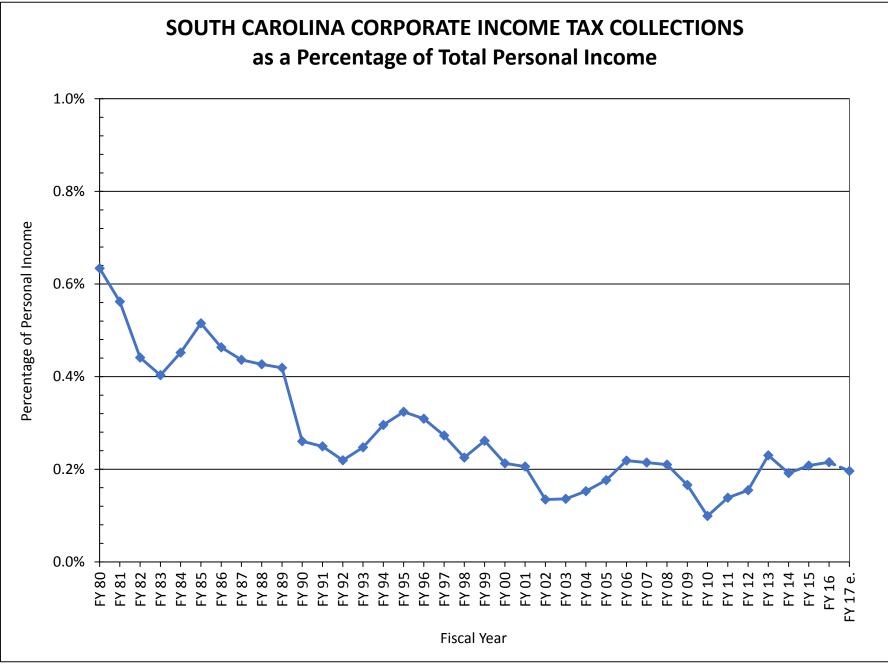
Notes: Individual Income Tax

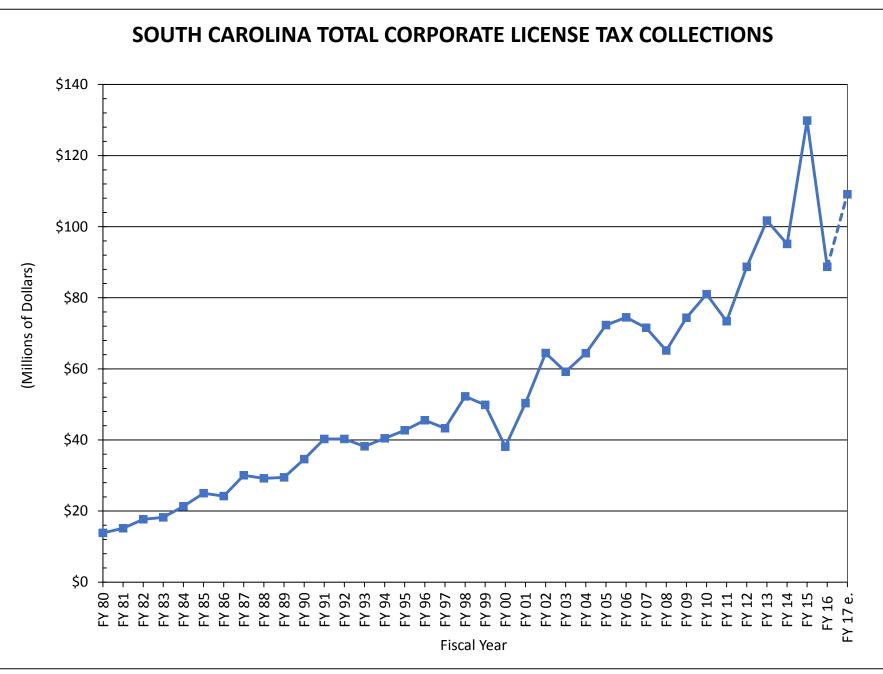
- Individual income tax accounts for 49 percent of total General Fund revenue.
- Individual income tax as a percentage of total personal income has fluctuated over the past 40 years and is slightly lower than in FY 80.
- S.C. taxable income is approximately 34 percent of total personal income.
- The lowest 42 percent of tax returns have no S.C. tax liability.
- The middle twenty percent of returns pay an average of \$196. The top 20 percent of returns pay an average of \$6,517 and account for 81 percent of the total income tax liability.

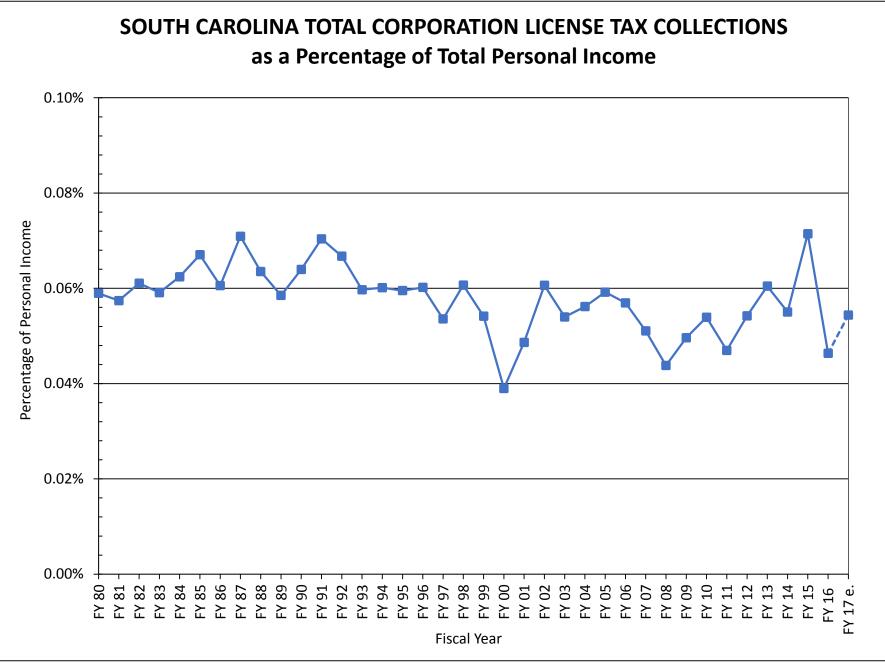
CORPORATE INCOME & LICENSE TAXES

SOUTH CAROLINA TOTAL CORPORATE INCOME TAX COLLECTIONS









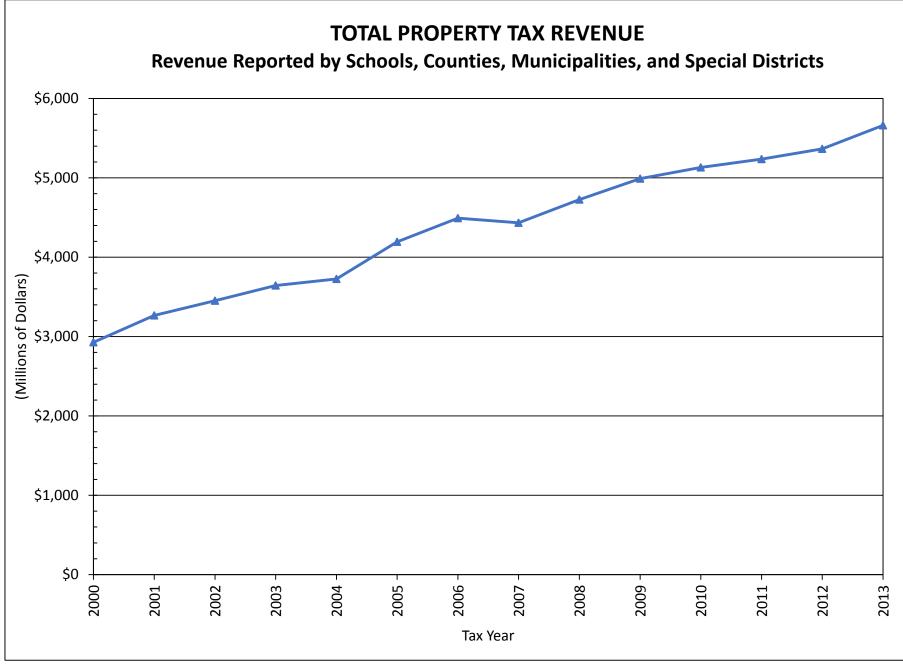
Source: U.S. Department of Commerce, Bureau of Economic Analysis, S.C. Revenue and Fiscal Affairs Office 34E-LJ/08/19/16

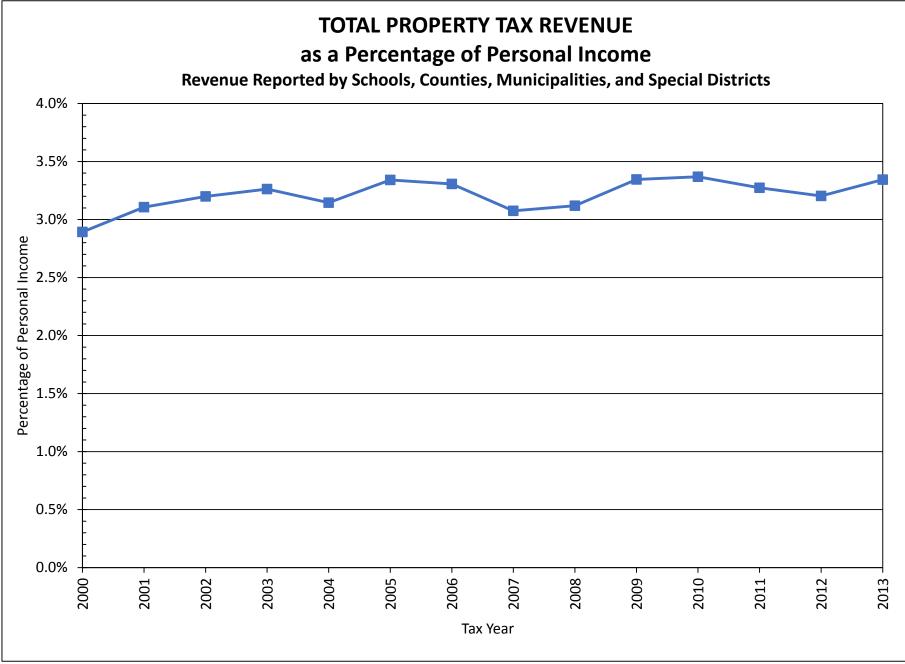
Notes: Corporate Income and License Tax

- Corporate income tax is the third largest revenue item in the General Fund and the most volatile.
- For comparison, the S.C. Education Lottery contributes \$406.5 million to the state compared to \$411.2 million from corporate income tax in FY 16.
- Corporate license tax has been a growing but volatile revenue source for the General Fund.

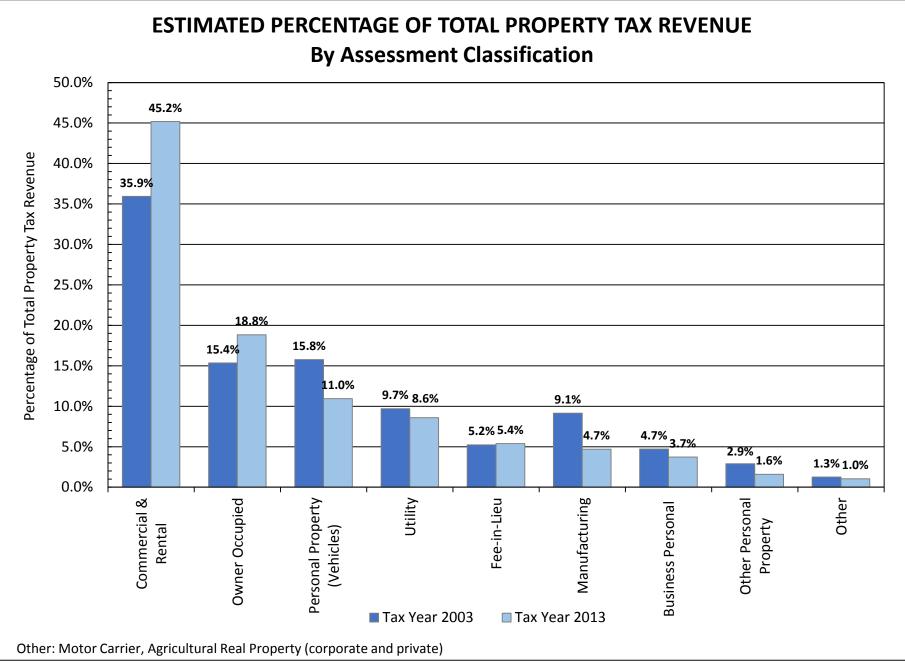


PROPERTY TAX



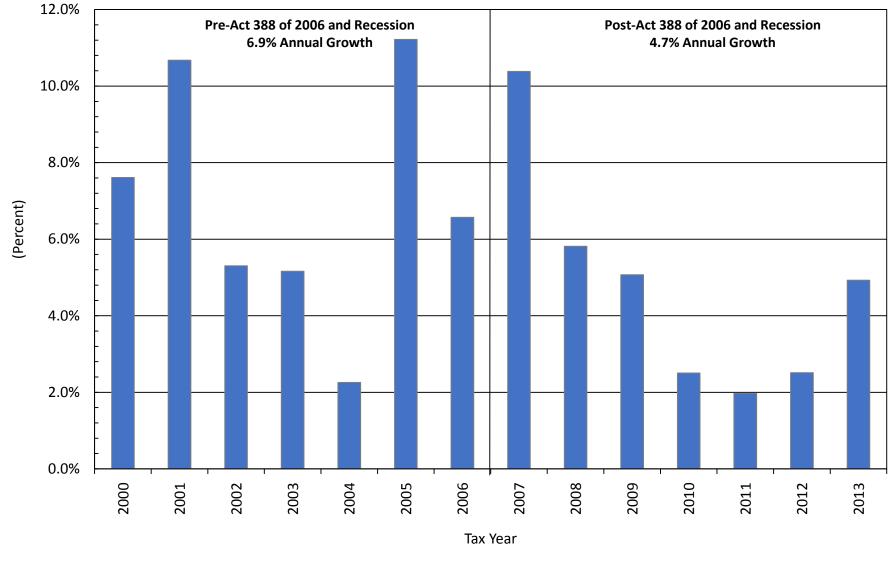


Source: U.S. Department of Commerce, Bureau of Economic Analysis; S.C. Department of Revenue, Local Government Report; S.C. Revenue and Fiscal Affairs Office, Local Government Finance Report – U/08/24/16



Source: S.C. Revenue and Fiscal Affairs Office, Local Government Finance Report; S.C. Department of Revenue, Index of Taxpaying Ability and Local Government Report – LI/08/23/16

ANNUAL GROWTH IN PROPERTY TAX REVENUE AND REIMBURSEMENTS Revenue Reported by School Districts, Counties, Municipalities, and Special Purpose Districts and All State Reimbursements



Notes: Property Tax

- Property tax revenue, as a percentage of total personal income, has increased from 2.9 percent in 2000 to 3.3 percent in 2013.
- Between tax years 2003 and 2013:
 - Commercial property increased from 35.9 percent to 45.2 percent of total property tax revenue.
 - Owner occupied property increased from 15.4 percent to 18.8 percent of the total.
 - Motor vehicles declined from 15.8 percent to 11.0 percent of the total.
 - Manufacturing declined from 9.1 percent to 4.7 percent of the total.

QUESTIONS