

# *Agency Accountability Report*

*Fiscal Year 2008-2009*

*Jon E. Ozmint, Director*

*September 15, 2008*

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## ACCOUNTABILITY REPORT TRANSMITTAL FORM

**AGENCY NAME:**.....South Carolina Department of Corrections

**DATE OF SUBMISSION:**.....September 15, 2008

**AGENCY DIRECTOR:**.....Jon Ozmint

**AGENCY CONTACT PERSON:**... Marsha L. Kjoller, Director, Budget and Resource  
Management

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## SECTION I: EXECUTIVE SUMMARY

### A. MISSION AND VALUES

#### Mission of the South Carolina Department of Corrections:

**Safety – Protect the public, our employees and our inmates.**

**Service – Provide rehabilitation and self-improvement opportunities for inmates.**

**Stewardship – Promote professional excellence, fiscal responsibility, and self-sufficiency.**

#### 1. Safety Means:

- House, feed, and clothe inmates in secure and safe institutions until sentence completion
- Supervise inmates in prison, escort inmates for transfers and hearings, and facilitate family visits
- Provide essential healthcare
- Enforce positive behavior with strict and consistent policy and procedures
- Prevent escapes and prepare for disasters and serious incidents
- Keep the public, victims and witnesses informed

#### 2. Service Means:

- Provide inmates educational and vocational training
- Engage inmates in productive work
- Prepare inmates for re-entry into their communities

#### 3. Stewardship Means:

- Implement and enforce policies and procedures firmly, fairly, and consistently
- Comply with statutory, regulatory and professional standards
- Use technology and information to maximize efficiency and for strategic planning
- Identify and implement innovative projects that increase self-sufficiency
- Maintain effective communication with inmates, staff, legislature, and the public

#### SCDC's Vision Statement:

**The South Carolina Department of Corrections will be recognized as one of the most effective and innovative correctional systems in the country. We will be known as an agency that utilizes its resources to the maximum, professionally accomplishes the most difficult tasks, and assists other public agencies in their work. Citizens, as well as victims of crime, will recognize the unselfish service of our employees by their commitment to protecting the public's safety and interest. The employees of the South Carolina Department of Corrections will be seen as a progressive force that works together to ensure the safety of each other, to improve the lives and meet legitimate needs of the inmates, and to prepare them for re-entry into society. The South Carolina Department of Corrections will be known as an organization that focuses on its mission, and takes care of its people.**

#### Guiding Principles for Employee Conduct:

SCDC expects its employees to promote integrity, respect, trust, responsibility, citizenship and safety. Employees will be open-minded and progressive, in their pursuit of professionalism, efficiency and effectiveness, adapting to changing technologies and opportunities, as well as to the changing needs of the clients to be served.

## **B. MAJOR ACHIEVEMENTS FY 2008**

1. Awarded SAVIN grant – This grant will allow SCDC to set up a statewide network through county/municipal jails which will provide vital information to victims.
2. Completed VOITIS grant – This federal grant provided for 4,386 new beds in jails, juvenile facilities and SCDC.
3. Reduced time inmates spend in the Reception and Evaluation (R&E) facility for medical evaluation to meet goal of averaging no more than 30 days in R&E.
4. Department of Corrections went smoke free – employees and inmates – as of December 31, 2007, smoking was banned throughout all of SCDC.
5. Further reductions in Workers' Compensation claims, premium rate – FY09 premium is \$300,000 less than FY08 despite reclassification of workers and an overall increase in premium rates of 5%
6. Palmetto Unified School District earns "Excellent" rating.
7. Completed rebuilding of housing units affected by untreated lumber suit.
8. Provided tours and training to prison officials from Iraq and Afghanistan.
9. Restructured Education Department for a savings of \$795,584, 45% of which is State funded.
10. Restructured Prison Industries for an annual savings in excess of \$400,000.

## **C. KEY STRATEGIC GOALS FOR THE PRESENT AND FUTURE YEARS**

1. Securely house all inmates sentenced to SCDC – implement physical repairs and equipment updates; tighten security procedures and control contraband.
2. Provide quality and cost effective health services and rehabilitative programs – mental health and substance abuse programs.
3. Ensure inmates serve their mandated sentence and prepare them for entry into their communities.
4. Upgrade technology to improve inmate tracking, security management and communications with the public.
5. Improve correctional officer retention.
6. Attend to victim rights and concerns in inmate housing/programming decisions, and implement legislative mandates relating to offender monitoring and registration.
7. Improve relationship with the legislature, media and public.

## **D. KEY STRATEGIC CHALLENGES**

1. Financial – For the year ended June 30, 2008, SCDC operated at a deficit of \$3.9 million. Increases in food, utilities, transportation and medical, in addition to a steadily rising increase in the inmate population, has made it impossible to operate within the current level of allocation from the State. SCDC contributed \$12 million from other funding sources (i.e., Prison Industries, Canteen) to support mandated services to inmates.
2. Human Resources – SCDC continues to be understaffed in security position due to a lack of sufficient candidates and a turnover rate of 35.5% for correctional officers (up from 34.4% last year).
3. Operational – Funding issues have impacted operations in several areas. Facilities Management continues to patch equipment which should be replaced with newer, more efficient equipment. Security is impacted by radios that don't work inside institutions; weaponry that is so old we can no longer purchase replacement parts and have difficulty finding ammunition; increased incidents of contraband coming in over perimeter fencing; inmates housed three to a cell at some institutions and in some instances housed two to a cell in lock-up areas.

4. **Technology** – The bulk of SCDC’s data is stored and operated on an out-dated mainframe system which provides low performance at high cost. The entire system needs to be migrated to web-based programming and over 300 computers will need to be purchased to replace workstations with dummy terminals connected to the mainframe.
5. **Medical** – As the inmate population ages, we experience more chronic health issues. We continue to receive inmates from county/municipal jails with medical issues that were not addressed prior to the inmate entering R&E at SCDC. The agency is currently involved in a lawsuit over provision of mental health services which will have an impact on the agency at a future date.

#### **E. HOW THE ACCOUNTABILITY REPORT IS USED TO IMPROVE ORGANIZATION PERFORMANCE:**

SCDC uses the Accountability Report, both as a process and as a document, to increase our effectiveness and efficiency. To develop and update the Accountability Report, the Agency implemented an ongoing process of compiling, reviewing, and analyzing a standard set of performance indicators, in the context of the Agency’s mission, goals, and objectives. SCDC’s focus on performance indicators, as required by the Accountability report, fostered on-going evaluation of operations and programs, improved strategic planning, involved greater use of empirical information in making decisions, and improved procedures for promptly identifying and resolving potential problems. In addition, the Accountability Report prompted the exchange of information and an increased level of communication between Divisions and institutional staff.

## **SECTION II: ORGANIZATIONAL PROFILE**

#### **A. MAIN PRODUCTS AND SERVICES AND THE PRIMARY METHODS OF DELIVERY**

1. **Products:** SCDC delivers products through its industry and agricultural operations.
  - ***Prison Industries:*** Furniture; janitorial products; printing products and quick copies; rebuilt/reupholstered furniture; services (disassemble transmissions, recycle textiles, and launder linen); packaging (hosiery, plastic cutlery, and tennis balls); recycling and upgrading donated computers for distribution to school districts. Under the Prison Industry Enterprise (PIE) program, these products are placed for interstate commerce: hardwood flooring, apparel, computer wire harnesses, furniture and faucet handles.
  - ***Prison Agricultural Operations:*** Dairy (provides all milk requirements for both SCDC and the Department of Juvenile Justice); beef cattle (at Wateree River and Walden farms); eggs; edible crops; timber; honey.
2. **Services:**
  - ***To Inmates:*** Intake assessment and diagnosis; housing, food, basic health care, canteen purchases; transportation (to/from court; medical appointments; institutional transfers); supervision and activity monitoring; programs (education and vocational training; drug abuse program services); record keeping; access to libraries; grievance program; behavioral enforcement (investigation and disposition of infractions); release preparation.
  - ***To Inmate Families:*** Visitation; information on inmate.
  - ***To South Carolina Judiciary:*** Execute court orders and commitment papers; response to queries concerning inmates, their sentences and other issues; analysis and reporting.

- **To Other Agencies/Legislature:** Litter control for local government; information sharing (for sex offender registry, identifying non-support fathers and tax fraud; analysis and reporting; program coordination and resource sharing.
- **To Citizens:** Notification to registered victims/witnesses of inmate movements and releases; response to inquiries concerning specific inmates and agency operations.

## **B. KEY CUSTOMER SEGMENTS AND THEIR KEY REQUIREMENTS/EXPECTATIONS**

SCDC's primary customers are inmates, inmate families, crime victims and their families, the South Carolina legislature, law enforcement and criminal justice officials, other federal, state, and local agencies, and the citizens of South Carolina.

### **1. Inmates:**

Adequate and safe housing; meals meeting basic nutrition requirements; protection from threatening inmates and gangs; accurate accounting of sentence, time and credits; opportunity to work; access to basic medical care; clarity and consistency in policy and procedures; just and fair reward and punishment systems; venues for grievance; timely release; timely resolution of conflicts; access to telephone and family visits; ability to correspond with lawyers and families; access to personal funds for canteen purchases; self improvement with work and education and/or training during incarceration; referral to community support upon release; timely and accurate answers to questions concerning time, credits, and release.

### **2. Inmate Families and Their Requirements/Expectation:**

Expectation of inmates being housed, fed, and cared for in safe and secure prisons; require permission and access to visit with inmates; timely and accurate response to questions relating to inmate welfare and sentence/credit/release; timely notification of inmate problem; ability to communicate with inmates via phone and mail; ability to send money to inmates for canteen purchases; ability to block inmates from phoning, if family member/associates choose to block inmate calls;

### **3. Victims and Their Families:**

Execute the mandate of the court, ensuring inmates serve their sentence in full, and that communities are protected. They are provided phone and written notifications when their inmate perpetrators are transferred between SCDC institutions, transferred to county locations, or released; internet and/or telephone access must be available to the public to access basic and legally required offender information.

### **4. South Carolina Legislature:**

Accountability regarding inmate security and public protection; effective and efficient operations; increased productivity; timely and accurate impact projections of proposed legislation; speedy response to inquiries concerning inmates and SCDC operations; fiscal prudence and accountability.

### **5. South Carolina Courts:**

Judges expect and require offenders' sentences are accurately served, and SCDC executes court orders.

### **6. Criminal Justice Agencies:**

Timely and accurate transmission of inmate specific or agency data, utilizing state of the art technology; cost efficient protocols for information exchange and program coordination; cordial staff cooperation and mutual respect.

### **7. Other Federal, State, and Local Agencies, (such as Internal Revenue Services, Homeland Security, and Department Social Services, local sheriffs, etc.):**

Adequate screening of inmates for labor crew; timely and accurate reporting and data transfers; specific programming to support other agencies' functions in client identification, and apprehension and deportation.

## **8. Citizens:**

Citizens expect and require inmates to be in secure custody and prison expenditures to be as low as possible, not to detract from other governmental services. Other expectations/requirements include: immediate notification of major incidents such as inmates escapes; speedy apprehension of escapees; access to inmate information via internet, telephone; timely response to questions; access to prisons for volunteer services; interest in community projects by prison officials; participation by prison officials and inmates in crime prevention and public protection.

## **C. KEY STAKEHOLDERS**

Individuals and organizations that have an investment or interest in the success of, or actions taken by the Department of Corrections include Agency employees, researchers, professional associations, public service organizations, private businesses, and academic institutions.

## **D. KEY SUPPLIERS AND PARTNERS**

- 1. Financial Resources:** SCDC receives funding from the General Assembly, Federal Government, and reimbursement for inmate labor from other agencies. Inmates with jobs in PI Service, PI P.I.E. Program and work release, reimburse SCDC for room and board.
- 2. Services:** State and local agencies provide programming support services such as mental health referrals, vocational training, and housing in designated facilities. Other services include technical assistance from federal agencies (such as the National Institute of Corrections) and professional organizations (such as the American Correctional Association). Private vendors provide services on a fee basis (contract medical services, and maintenance). Volunteers deliver services in counseling, and faith based programs.
- 3. Goods and Products:** SCDC purchases goods, equipment, and products from vendors in accordance with state guidelines. The agency receives products from the United States Food Administration for consumption by eligible inmates.
- 4. Data:** SCDC receives offender information from criminal justice agencies, and related government entities.
- 5. Research:** SCDC partners with research entities to conduct program evaluations (e.g., Violent Offender Re-entry and the Department of Public Safety Sex Offender Recidivism Study)

## **E. OPERATION LOCATIONS: PRISONS OF THE SOUTH CAROLINA DEPARTMENT OF CORRECTIONS**

SCDC operates 28 prisons dispersed geographically across South Carolina. Of the 25 facilities that house male inmates, 6 are designated as maximum-security, 8 are medium, and 11 are minimum-security facilities. Meanwhile, 3 institutions house female inmates: 2 maximum and 1 minimum-security facility.



## LOCATIONS OF SCDC INSTITUTIONS AND CENTERS



Map ID	Level	Institution	Location
A	3	Perry Correctional Institution **	Pelzer
B	1	Livesay Pre-Release Center **	Spartanburg
B	1	Northside Correctional Institution	Spartanburg
C	2	Tyger River Correctional Institution	Enoree
D	3	Leath Correctional Institution (Females)	Greenwood
E	2	Trenton Correctional Institution	Trenton
F	1	Lower Savannah Pre-Release Center	Aiken
G	1	Catawba Pre-Release Center	Rock Hill
H	3	Broad River Correctional Institution	Columbia
H	1	Campbell Pre-Release Center	Columbia
H	1	Goodman Correctional Institution (Females)	Columbia
H	3	Camille Graham Correct. Institution (Females)	Columbia
H	3	Kirkland Correctional Institution	Columbia
H	1	Stevenson Correctional Institution	Columbia
H	1	Walden Correctional Institution	Columbia
H	1	Watkins Pre-Release Center	Columbia

Map ID	Level	Institution	Location
I	1	Manning Correctional Institution	Columbia
J	2	Wateree Correctional Institution	Rembert
K	1	Palmer Pre-Release Center	Florence
L	2	MacDougall Correctional Institution	Ridgeville
M	1	Coastal Pre-Release Center	N. Charleston
N	3	Lieber Correctional Institution	Ridgeville
O	3	McCormick Correctional Institution	McCormick
P	2	Allendale Correctional Institution	Fairfax
Q	3	Evans Correctional Institution*	Bennettsville
R	3	Lee Correctional Institution	Bishopville
S	2	Turbeville Correctional Institution	Turbeville
T	2	Ridgeland Correctional Institution	Ridgeland
U	2	Kershaw Correctional Institution	Kershaw

\*Reclassified from Level 3 to Level 2 as of June 1, 2005.

\*\*Livesay Pre-Release Center and Northside Correctional Institution were combined and renamed Livesay Correctional Institution effective July 1, 2007.

#### **F. Employees - Counts by Category**

On June 30, 2008, SCDC employed 5,701 personnel, 523 short of the number of authorized “full-time equivalent” positions allocated to SCDC. Security personnel accounted for 66% of the FTEs.

<b>Employment Counts By Category</b>			
	<b>Classified</b>	<b>Unclassified</b>	<b>Contract</b>
<b>Total Count</b>	5,639	62	0
<b>Percentage of Employees</b>	98.9%	1.1%	0.0%

#### **G. REGULATORY ENVIRONMENT UNDER WHICH SCDC OPERATES**

According to South Carolina Code of Laws, Section 24-1-20, “It shall be the policy of this State in the operation and management of the Department of Corrections to manage and conduct the Department in such a manner as will be consistent with the operation of a modern prison system and with the views of making the system self-sustaining, and that those convicted of violating the laws and sentenced, shall have humane treatment and be given opportunity, encouragement and training in the matter of reformation.” By Section 24-3-20, “A person convicted of an offense against this state and sentenced to punishment for more than three months is in the custody of the South Carolina Department of Corrections, and the department shall designate the place of confinement where the sentence must be served.”

Being responsible for executing the incarceration sentences for individuals convicted of a crime(s), SCDC operates under the sentencing mandates of the courts of South Carolina, crime specific statutory provisions, as well as specific statutes/regulations pertaining to prison operations (such as Prison Industries). Court orders and specific statutory provisions relevant to prisoners’ individual convictions, dictate SCDC sentence/time calculations, bed assignments, program eligibility, and notification requirements. The handling and treatment of prisoners have to conform to constitutional and case law interpretations of the rights and privileges of persons in confinement. SCDC formulates inmate management policies and procedures in the context of these legal requirements and adhering to standards of the American Correctional Association (ACA).

Federal and state statutes also govern SCDC’s reporting requirements. Since prisoners are wards of the State, SCDC has to adhere to adequate record keeping requirements. Victim rights and law enforcement statutes dictate SCDC to provide timely notifications and registry information.

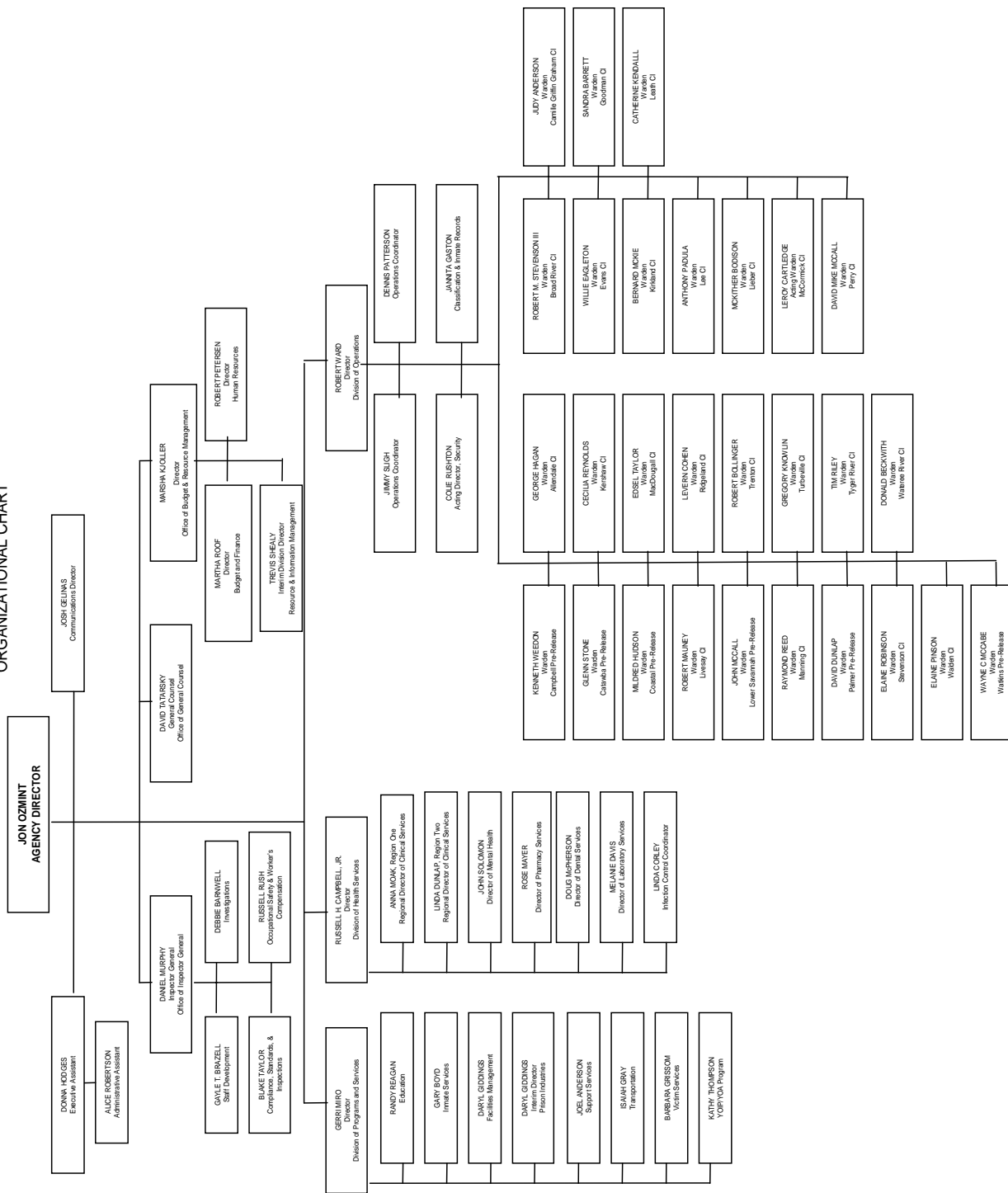
Besides prisoner and prison specific laws and regulations, SCDC has to meet other legal and administrative standards which govern all institutions delivering housing, food service, health care, transportation, education, and rehabilitative treatment services. Prison facilities have to conform to building codes and safety standards. SCDC health care professionals, infirmaries and pharmacies have to meet professional standards. Occupational Safety Health Act (OSHA) requirements and food establishment inspections apply to SCDC facilities and cafeterias. Client privacy has to be ensured in service delivery and prison research is subject to Protection of Human Subjects provisions. As a government agency, SCDC observes provisions of relevant regulations, to include but not limited to the Freedom of Information Act, and the American Disabilities Act.

#### **H. PERFORMANCE IMPROVEMENT SYSTEMS:**

- ***Focus on Agency Mission and Clear and Timely Communications of Objectives and Issues:***  
Agency mission statements are posted in visible locations across the agency and included in employee ID holders. Via the intranet and meetings, management regularly communicates with agency employees regarding agency objectives, issues, and strategies

- ***Checks and balances in the Organization Structure:*** The Office of Inspector General conducts investigation and management reviews of prisons; Prison and Jail Inspection Unit examines physical conditions of prisons; Auditing office scrutinizes fiscal operations; Workers Compensation Division investigates on-the-job injuries to identify possible fraud.
- ***Systematic Control Procedures:*** Random drug testing is administered to both inmates and employees; random and targeted search of prison cells to uncover contraband; inmate financial accountings are scrutinized to identify possible illicit activities.
- ***Performance Monitoring and Evaluation:*** Senior management, including agency director, periodically conduct unannounced visits to institutions to observe and evaluate their operations and environment. Quantitative measures of prison performance are collected and analyzed on an ongoing basis.
- ***Employee Training and Recognition:*** Employees are required to attend ethical behavior, character and safety/security training. In addition to the annual selection of outstanding employees, “character” awards allow employees to recognize exemplary colleagues.

## I. ORGANIZATIONAL STRUCTURE



**J. EXPENDITURE/APPROPRIATIONS CHART****Base Budget Expenditures and Appropriations**

<b>Major Budget Categories</b>	<b>06-07 Actual Expenditures</b>		<b>07-08 Actual Expenditures</b>		<b>08-09 Appropriations Act</b>	
	<b>Total Funds</b>	<b>General Funds</b>	<b>Total Funds</b>	<b>General Funds</b>	<b>Total Funds</b>	<b>General Funds</b>
<b>Personal Service</b>	\$197,665,687	\$175,859,918	\$207,681,799	\$184,224,831	\$215,468,590	\$188,155,190
<b>Other Operating</b>	\$81,146,969	\$68,709,482	\$86,219,947	\$71,941,512	\$90,300,6524	\$51,371,336
<b>Special Items</b>	\$0	\$0	\$1,967,720	\$1,967,720	\$1,967,720	\$1,967,720
<b>Permanent Improvements</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Case Services</b>	\$22,579,426	\$16,795,346	\$20,446,800	\$13,404,235	\$19,481,244	\$14,751,244
<b>Distributions to Subdivisions</b>	\$9,306,126	\$0	\$	\$0	\$	\$0
<b>Fringe Benefits</b>	\$74,399,490	\$68,917,715	\$77,838,143	\$72,047,509	\$75,256,317	\$70,287,688
<b>Non-recurring</b>	\$0	\$0	\$0	\$0	\$	\$
<b>Total</b>	\$385,097,698	\$330,282,505	\$394,154,409	\$343,585,807	\$402,474,495	\$326,533,178

**Other Expenditures**

<b>Sources of Funds</b>	<b>06-07 Actual Expenditures</b>	<b>07-08 Actual Expenditures</b>
<b>Supplemental Bills</b>	\$0	\$0
<b>Capital Reserve Funds</b>	\$1,106,061	\$1,348,980
<b>Bonds</b>	\$1,448,482	\$1,444,858

## K. Major Program Areas

Program Number and Title	Major Program Area Purpose (Brief)	FY 06-07 Budget Expenditures	FY 07-08 Budget Expenditures	Key Cross References for Financial Results*
I. INTERNAL ADMN	Administrative functions critical to the operation of the Agency include: Office of General Counsel, Budget and Finance, Resource and Information Management, Construction and Maintenance, Agriculture and Food Services, Vehicle Maintenance, Human Resources, Canteen and Commissary.	<b>State:</b> 9,564,707.94 <b>Federal:</b> 9,463,624.96 <b>Other:</b> 655,952.58 <b>Total:</b> 19,684,285.48  <b>% of Total Budget:</b> 4%	<b>State:</b> 9,222,325.14 <b>Federal:</b> 199,680.16 <b>Other:</b> 785,077.55 <b>Total:</b> 10,207,082.85  <b>% of Total Budget:</b> 2%	Figure 7.1.2 Figure 7.1.3 Figure 7.3.2 Figure 7.4.1 to 7.4.5 Figures 7.5.1 to 7.5.3 Figure 7.6.1 to 7.6.3
II. A. HOUSING,CARE, SECURITY	Safe and secure inmate housing within a structured and controlled environment that holds offenders accountable for their actions.	<b>State:</b> 243,577,674.49 <b>Federal:</b> 1,106,825.90 <b>Other:</b> 23,359,192.80 <b>Total:</b> 268,043,693.19 <b>% of Total Budget:</b> 66%	<b>State:</b> 251,583,501.78 <b>Federal:</b> 2,141,493.67 <b>Other:</b> 24,395,835.45 <b>Total:</b> 278,120,830.90 <b>% of Total Budget:</b> 66%	Figures 7.2.1 to 7.2.16 Figure 7.3.1 Figure 7.4.1 Figure 7.4.2
II. B. WORK & VOCATIONAL ACTIVITIES	Productive work and vocational skill development opportunities to assist the inmate population with their transition into the community upon release. Includes areas such as industries, agriculture, building maintenance, construction, grounds maintenance, and food service and warehousing.	<b>State:</b> 1,151,365.64 <b>Federal:</b> 0.00 <b>Other:</b> 30,186,086.71 <b>Total:</b> 31,337,452.35 <b>% of Total Budget:</b> 8%	<b>State:</b> 1,043,569.73 <b>Federal:</b> 0 <b>Other:</b> 32,160,682.64 <b>Total:</b> 33,204,252.37 <b>% of Total Budget:</b> 8%	Figure 7.2.15 Figure 7.2.16 Figure 7.5.2 Figure 7.5.3
II. C. PALMETTO UNIFIED SCHOOL	Academic, vocational, special education, library services and life skills intended to enhance community reintegration, the basic literacy skills, and the economic self-sufficiency of inmates.	<b>State:</b> 3,222,916.17 <b>Federal:</b> 917,785.57 <b>Other:</b> 2,398,561.50 <b>Total:</b> 6,539,263.24 <b>% of Total Budget:</b> 2%	<b>State:</b> 3,534,268.96 <b>Federal:</b> 1,290,015.23 <b>Other:</b> 2,903,878.16 <b>Total:</b> 7,728,162.35 <b>% of Total Budget:</b> 2%	Figure 7.2.13 Figure 7.2.14
II. D. IND GROWTH & MOTIVATION	Programs and services for offenders in the areas of religion, recreation, volunteer activities, inmate organizational activities, inmate visitation and correspondence, substance abuse, re-entry programs, grants, HIV/AIDS and sex offender counseling and special programs/services for youthful offenders.	<b>State:</b> 3,543,824.08 <b>Federal:</b> 93,069.03 <b>Other:</b> 94,893.61 <b>Total:</b> 3,731,786.72 <b>% of Total Budget:</b> 1%	<b>State:</b> 3,781,790.79 <b>Federal:</b> 0 <b>Other:</b> 102,072.81 <b>Total:</b> 3,883,863.60 <b>% of Total Budget:</b> 1%	Figure 7.2.12 Figure 7.2.14 Figure 7.2.16 Figure 7.5.3 Figure 7.6.3

<b>Remainder of Expenditures:</b>	<b>State:</b> 69,121,872.44		<b>State:</b> 74,420,350.11	
II E PENAL FACILITY INSPECTION	<b>Federal:</b> 4,254,425.64		<b>Federal:</b> 2,785,553.84	
III EMPLOYEE BENEFITS	<b>Other:</b> 2,657,471.55		<b>Other:</b> 9,642,138.94	
CAPITAL PROJECTS	<b>Total:</b> 76,033,769.63		<b>Total:</b> 86,848,042.89	
	<b>% of Total Budget:</b>	<b>19%</b>	<b>% of Total Budget:</b>	<b>21%</b>

\* Key Cross-References are a link to the Category 7 - Business Results. These References provide a Chart number that is included in the 7th section of this document.

## SECTION III: ELEMENTS OF MALCOLM BALDRIGE CRITERIA

### CATEGORY 1 – LEADERSHIP

1. **How do senior leaders set, deploy and ensure two-way communication for a) short and long term organizational direction and priorities, b) performance expectations, c) organizational values, d) ethical behavior?**

The Director has regular staff meetings with senior staff and a rotating group of mid-managers from each disciplinary area of the agency. These meetings address new and current policies, discuss current status of executive projects, and review inmate medical issues and staffing levels. Employee newsletters are posted on the Intranet and the Director's monthly letter to the employees is posted on the intranet and the mainframe. Character training, with a new topic each month, is a new tool used by SCDC to promote values and ethical behavior.

**2. How do senior leaders establish and promote a focus on customers and other stakeholders?**

- a) Formal inmate grievance procedures
- b) Institutional employees consult with inmate families during family visits
- c) Registration of victims
- d) Legislative liaison attends legislative sessions and briefs executive staff on legislation which may impact SCDC
- e) Senior leaders attend special task force meetings and professional organizations
- f) SCDC website provides information to citizens and provides a venue for feedback/inquiries

**3. How does the organization address the current and potential impact on the public of its programs, services, facilities and operations, including associated risks?**

Research staff analyzes legislation from General Assembly to assess impact on SCDC – its customers, programs, finances and the citizens of South Carolina.

**4. How do senior leaders maintain fiscal, legal and regulator accountability?**

Financial statements are reviewed monthly by Director and executive staff, including spending forecasts for the entire year. General Counsel reviews policies, contracts and legislation to ensure legal compliance. Entire agency operated under American Correctional Association standards, which is monitored through Management Audits.

**5. What performance measures do senior leaders regularly review to inform them on needed actions?**

- a) Medical services rendered and associated costs
- b) Inmate grievances
- c) Inmate movements – admissions, releases, transfers
- d) Inmate actions – disciplinary infractions, assaults, escapes, GED, ATU enrollment, vocational education, classification review
- e) Employee counts – hiring, termination, overtime, shift relief, ratios
- f) Regulatory – fingerprinting inmates, DNA collection, medical testing, drug testing, review board, inmate and employee injuries, and safety inspections.

**6. How do senior leaders use organizational performance review findings and employee feedback to improve their own leadership effectiveness, the effectiveness of management throughout the organization including the head of the organization, and the governance board/policy making board? How do their personal actions reflect a commitment to organizational values?**

On the basis of performance reviews and employee feedback, senior leaders identify problems, direct investigation/analysis and implement solutions. Policies are reviewed and updated as needed to meet the needs of the agency. Senior leaders make unannounced visits to institutions to observe operations.

SCDC implemented a new program for employees and inmates (Character First) to address the qualities that improve personal and professional qualities. The agency's monthly newsletter identifies those employees who are recognized by fellow employees for having these qualities.

**7. How do senior leaders promote and personally participate in succession planning and the development of future organizational leaders?**

Employees identified by management are afforded the opportunity to attend Basic Supervision and Advanced Supervision training classes at the SCDC training academy. In FY08, 174 employees completed Basic and 166 completed Advanced training.

**8. How do senior leaders create an environment for performance improvement and the accomplishment of strategic objectives?**

Through ongoing monitoring, sustained emphasis and personal commitment to accountability, performance and planning.

**9. How do senior leaders create an environment for organizational and workforce learning?**

Classes at the SCDC Training Academy are reviewed annually to ensure programs are up-to-date. Suggestions for new training classes are reviewed by Academy and management staff.

**10. How do senior leaders communicate with, engage, empower and motivate the entire workforce throughout the organization? How do senior leaders take an active role in reward and recognition processes to reinforce high performance throughout the organization?**

Senior leaders make presentations to employees during various meetings and announce the awards in the agency's monthly newsletter. Character First training is advertised via electronic message boards and posters in every institution. Videos on character training are available for viewing via SCDC's intranet.

**11. How do senior leaders actively support and strengthen the communities in which your organization operates? Include how senior leaders determine areas of emphasis for organizational involvement and support, and how senior leaders the workforce, and the organization contribute to improving these communities.**

SCDC promotes employee participation in such efforts as the annual United Way Campaign and makes arrangements for the Blood Mobile to visit SCDC sites where employees may donate blood. Inmates are sent out in work crews to assist communities with clean up after major storms; assist community governments with labor crews; clean litter along SC highways; collect recyclables from state and county agencies. Employees mentor public school children through "Lunch Buddy"; conduct outreach programs on criminal behavior. The SCDC website provides information to the general public, including notices on escapes and news from within the agency.



## SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA

### CATEGORY 2 – STRATEGIC PLANNING

1. **What is your Strategic Planning process, including key participants and how does it address:**
  - a) **Your organizations' strengths, weaknesses, opportunities and threats**
  - b) **Financial, regulatory, societal and other potential risks**
  - c) **Shifts in technology, regulatory, societal and other potential risks and customer preferences**
  - d) **Workforce capabilities and needs**
  - e) **Organizational continuity in emergencies**
  - f) **Your ability to execute the strategic plan**

Each department conducts an annual review of the Strategic Plan and discusses this review with the appropriate divisional staff. New plans are developed and old plans revised based on the financial capabilities of the agency, risks determined by operational review, new regulations promulgated by legislative or court action and feedback from customers. The Director, Office of Budget and Resource Management, working with other members of the executive staff, reviews the entire plan to coordinate priorities/projects with the annual budget submission.

2. **How do your strategic objectives address the strategic challenges you identified in your Executive Summary?**

Strategic objectives are developed within the confines of financial, operational, technological and staffing confines identified as strategic challenges.

3. **How do you develop and track action plans that address your key strategic objectives and how do you allocate resources to ensure the accomplishment of your action plans?**

Action plans are submitted by departmental managers and reviewed by divisional staff. Funding is allocated through the budget process.

4. **How do you communicate and deploy your strategic objectives, action plans and related performance measures?**

The Strategic Plan, Activity Index and Annual Budget are dispersed to executive staff, managers and operational staff for review and comment. Issues are reviewed/discussed at executive staff and wardens meetings.

5. **How do you measure progress on your action plans?**

The Division of Resource and Information Management analyzes data related to action plans throughout the year and supplies reports on key indicators weekly or monthly as indicated.

6. **How do you evaluate and improve your strategic planning process?**

Data analysis, monitoring national/state developments, employee input and feedback from customers provide valuable input to evaluate and improve SCDC's strategic planning process. Management staff regularly reviews institutional data to identify new requirements to be incorporated into the plan. Developments and new program approaches in other states are reviewed and applied as appropriate.

**7. SCDC's Strategic Plan is currently not available on the Agency's Web page.**

<b>Program Number and Title</b>	<b>Supported Agency Strategic Planning Goal/Objective</b>	<b>Related FY 07-08 Key Agency Action Plan/Initiatives</b>	<b>Key Cross References for Performance Measures*</b>
II A. Programs & Services--House and Care	Plan for and accommodate inmate-housing requirements.	<ul style="list-style-type: none"> <li>Identify current level of overcrowding beyond design capacity to determine future bed capacity requirements and submit a request for bond funds.</li> <li>Construct stand alone Reception and Evaluation center to handle admission of all new inmates.</li> </ul>	Figure 7.2.1 Figure 7.2.2 Figure 7.2.4 to 7.2.6
II A. Programs & Services--House and Care	Modify and improve our inmate disciplinary system	<ul style="list-style-type: none"> <li>Review/Revise visitation policy and coordinate with disciplinary policy.</li> <li>Review inmate walk-offs and escapes from Level I facilities.</li> <li>Adjust the security level criteria to include convictions for certain disciplinary offenses.</li> </ul>	Figure 7.1.2 Figure 7.2.4 Figure 7.2.6 Figure 7.2.8 Figure 7.2.9 Figure 7.2.10
II A. Programs & Services--House and Care	Review, modify and implement plan for the replacement and maintenance of vehicles and radios consistent with available resources.	<ul style="list-style-type: none"> <li>Identify vehicle and radio replacement criterion.</li> <li>Review current maintenance/replacement of radios (portable, mobile, base/ control stations and remote units).</li> </ul>	
II A. Programs & Services--House and Care	Accredit institutions and functions.	<ul style="list-style-type: none"> <li>Re-establish an ACA Accreditation process to officially accredit every institution by 2011.</li> <li>Conduct management reviews of every institution.</li> </ul>	
II A. Programs & Services--House and Care	Make improvements in employee safety.	<ul style="list-style-type: none"> <li>Review needs and identify funds for employee safety equipment.</li> <li>Procure and/or replace self-contained breathing apparatus (SCBA's) at all institutions and other work sites.</li> <li>Create a study group on employee assaults; establish review criterion, and implement new procedures/policies.</li> <li>Update a plan for the utilization of additional camera equipment to</li> </ul>	Figure 7.2.9 Figure 7.2.10

		provide/enhance safety and management of inmates.	
I. Internal Administration & Support	Review, improve or modify employee training.	<ul style="list-style-type: none"> <li>• Expand training on diversity, character enhancement, sexual harassment, gender and supervision.</li> <li>• Restore training required to meet all applicable ACA standards.</li> <li>• Revise Agency training evaluation process to include measurement of intermediate and ultimate impact of training programs on employee job performance and retention.</li> <li>• Revise and expand leadership training curriculum.</li> <li>• Implement Field Training Officer (Correctional Officer Skills Enhancement Program) program Agency-wide.</li> <li>• Complete Job Task Analysis for Correctional Officers and Revise Correctional Officer Basic Training curriculum.</li> <li>• Revise curriculum for Basic Supervisory Training Program using modified Job Task Analysis and DACUM process.</li> </ul>	Figure 7.4.3 to 7.4.5
II A. Programs & Services--House and Care	Update the plan and request resources to implement a maintenance program	<ul style="list-style-type: none"> <li>• Review "critical" and a "preventive maintenance" plan for every institution.</li> <li>• Certify institutional maintenance personnel in wastewater treatment operations.</li> </ul>	Figure 7.2.5
II A. Programs & Services--House and Care	Evaluate, assess, revise and validate our inmate classification system and the Reception and Evaluation Process.	<ul style="list-style-type: none"> <li>• Assess security level and custody level designations of specific institutions.</li> <li>• Review assessment process for females and short-term offenders.</li> <li>• Develop a system to centrally monitor bed space in Special Management Units (SMU) that will help to ensure that we do not encumber this valuable bed space unnecessarily and to assist the institutions in dealing with these issues in a timely manner.</li> </ul>	Figure 7.2.1 Figure 7.2.4 Figure 7.2.6 to 7.2.10

		<ul style="list-style-type: none"> <li>• Study the feasibility of creating pre-release beds in a more secure environment in order to make those services available to the segment of our population currently ineligible for the services but who arguably need them the most.</li> </ul>	
II A. Programs & Services--House and Care	Assess and modify the provision of medical services consistent within institutional re-designations.	<ul style="list-style-type: none"> <li>• Hire and retain adequate medical staff to stabilize the Agency workforce and provide appropriate medical services for inmates.</li> <li>• Improve the "on-call" procedures for efficient use of physicians and nurse practitioners.</li> <li>• Implement training for physicians and nurses concerning SCDC medical protocol.</li> <li>• Focus on preventive medicine for those inmates with potentially severe health issues such as hypertension, diabetes, high cholesterol, etc.</li> <li>• Maintain cardiac care program statewide and continue efforts to setup a cardiac care unit.</li> </ul>	Figure 7.2.11 Figure 7.2.12
II A. Programs & Services--House and Care	Improve mental health services for inmates.	<ul style="list-style-type: none"> <li>• Provide additional mental health coverage for female offenders.</li> <li>• Provide appropriate psychiatric coverage for mentally ill population.</li> <li>• Continue to develop partnerships with other behavioral health resources by promoting inter-agency understanding of mental health needs of inmates.</li> <li>• Provide mentally ill inmates with timely and necessary behavioral health services that are consistent with generally accepted practices of care.</li> </ul>	Figure 7.2.11 Figure 7.2.12 Figure 7.6.1
II A. Programs & Services--House and Care	Review the services provided to our special needs population	<ul style="list-style-type: none"> <li>• Define and identify special needs populations</li> <li>• Evaluate/develop services for special needs offenders.</li> <li>• Review utilization of assisted living and handicapped beds.</li> </ul>	Figure 7.2.12 Figure 7.6.1

		<ul style="list-style-type: none"> <li>Utilizing donated/other funds, construct multi-purpose facilities at four institutions.</li> </ul>	
II A. Programs & Services--House and Care	Reduce inmates' use of controlled substances.	<ul style="list-style-type: none"> <li>Evaluate current programming effectiveness and make</li> <li>recommendations for appropriate changes.</li> <li>Identify and secure funding to maintain current substance abuse services.</li> <li>Expand and develop new program efforts.</li> </ul>	Figure 7.2.12
II C. Programs & Services-- Palmetto Unified School Distr. I	Improve inmate educational and vocational programs	<ul style="list-style-type: none"> <li>Maintain vocational training opportunities for all inmates.</li> <li>Increase participation in the "SPICE" program.</li> <li>Improve the school district's unit of credit program in keeping with the curriculum frameworks and course requirements prescribed by the State Department of Education.</li> </ul>	Figure 7.2.13 Figure 7.2.14 Figure 7.2.15
II D. Programs & Services-- Individual Growth & Management	Prepare inmates for reentry.	<ul style="list-style-type: none"> <li>Develop a comprehensive plan for the reentry process and implement programs throughout SCDC institutions.</li> <li>Ensure full utilization of pre-release program(s), the work release programs, and the Short Term Offender Program (STOP).</li> <li>Assess the feasibility of expanding the pre-release program.</li> <li>Develop and implement community partnership, faith-based programs.</li> </ul>	Figure 7.2.2 Figure 7.2.3 Figure 7.2.15
II B. Programs & Services--Work & Vocational Activities	Maximize utilization of inmate labor	<ul style="list-style-type: none"> <li>Maintain inmate labor plan consistent with institutional and agency needs, reentry plans, and the State.</li> <li>Consider incentive programs that would allow inmates to favorably progress.</li> </ul>	Figure 7.2.2 Figure 7.2.15 Figure 7.3.2
I. Internal Administration & Support	Improve the handling and processing of inmate grievances.	<ul style="list-style-type: none"> <li>Improve CRT grievance tracking system to reflect all grievances filed by inmates, to include processed and unprocessed grievances.</li> <li>Improve supervision of institutional Grievance Coordinators by increasing</li> </ul>	Figure 7.1.2 Figure 7.2.4 Figure 7.2.6 Figure 7.2.7

		<p>the number of visits to the institutions by Central Office Grievance Administrators.</p> <ul style="list-style-type: none"> <li>• Ensure Central Office Grievance Administrators are responsible for completing the technical portions of EPMS appraisals for Institutional Grievance Coordinators.</li> </ul>	
I. Internal Administration & Support	Attend to victim rights and concerns when making inmate housing and programming decisions	<ul style="list-style-type: none"> <li>• Establish a method for victim input into the Youthful Offender Act parole process by conducting monthly hearings where victims may attend to voice their concerns.</li> </ul>	Figure 7.1.3
I. Internal Administration & Support	Keep the Public Informed	<ul style="list-style-type: none"> <li>• Maximize opportunities for positive interaction with the public and professional organizations.</li> <li>• Enhance the automated victim notification system by adding more information through the inquiry function.</li> </ul>	Figure 7.1.3
I. Internal Administration & Support	Review methods for recruiting, retaining, and recognizing staff.	<ul style="list-style-type: none"> <li>• Analyze turnover rate and provide recommendations to enhance recruiting strategies and reduce turnover.</li> <li>• Expand the employee compensation, incentive and recognition plan to reward employees.</li> <li>• Increase CO recruiting initiatives, including expanded media coverage and job fairs.</li> </ul>	Figures 7.4.1 to 7.4.5
I. Internal Administration & Support	Upgrade the Agency information technology infrastructure.	<ul style="list-style-type: none"> <li>• Complete modification of consortium, web-based software for Health Services.</li> <li>• Identify program applications that can be transferred from mainframe processing to a more efficient/less costly internal system.</li> <li>• Upgrade/replace hardware and software equipment that has become outdated and inefficient.</li> <li>• Provide the necessary systems and equipment to all institutions to improve communications and eliminate needless paper documentation.</li> <li>• Implement Offender Management Plan system to facilitate inmate needs assessment, treatment</li> </ul>	Figure 7.1.3 Figure 7.2.11

		goals/objectives and performance monitoring. <ul style="list-style-type: none"> <li>• Develop RFP for new point-of-sale system used in canteens in addition to upgraded inmate telephone system, video visitation, email for inmates, remote banking and use of debit cards.</li> <li>• Implement automated transportation scheduling to support regional transport of court runs.</li> </ul>	
I. Internal Administration & Support	Continue to engage in activities that will positively impact the culture of the organization	<ul style="list-style-type: none"> <li>• Construct a new dairy to provide more milk quantities for consumption and revenue.</li> <li>• Maintain timber management program.</li> <li>• Increase farm crop production as feasible.</li> <li>• Enhance/enlarge the food processing plant.</li> <li>• Construct larger food service warehouse to take advantage of quantity purchases.</li> <li>• Reduce energy consumption.</li> <li>• Implement the Guaranteed Energy Performance contract.</li> </ul>	Figure 7.2.15

### SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA

#### CATEGORY 3 – CUSTOMER FOCUS

##### 1. How do you determine who your customers are and what their key requirements are?

The S.C. Department of Corrections' external customers are determined in large part by the agency's role within the criminal justice community, as well as segments of society, who by association, are interested in the process. Each cog in the criminal justice wheel is dependent on the next. As such, the demands of our customers are often times apparent and, if not so, communicated to the agency in a forthright manner. For the sake of additional clarity, listed below are customers the agency regularly works with, where the customer fits on the criminal justice wheel, and how Corrections works with them:

- a) At the start, Corrections works with the judicial system to properly ensure that inmates sentenced to the state system serve the proper sentence. The agency regularly transports inmates to and from court for appeals and other judicial business.
- b) Once inmates are sentenced to the state system, they are transported to Corrections by law enforcement officials representing the state's 46 counties. The agency communicates daily with

the state's local detention centers to coordinate the transfer of inmates to the system, and back to county detention centers when inmates must reappear in court.

- c) The agency works with myriad government agencies, volunteer groups and religious organizations to provide rehabilitation services and programs geared to prepare offenders for their return to society.
- d) Because a large percentage of offenders are released from prison on probation or parole, Corrections inherently works closely with the S.C. Department of Probation, Parole and Pardon Services.
- e) The agency employs staff members who work directly with victims, alerting them to pertinent updates about their offenders.
- f) The agency employs staff to work with and accommodate inmate families.
- g) It also has staff assigned to deal with research, media and legislative requests, as well as the general public for which it works.

**2. How do you keep your listening and learning methods current with changing customer/business needs and expectations?**

The agency maintains constant communication with its customers. When changes are needed, the agency and customer typically work together to make them. With its limited funding for communication, the agency has been forced to prioritize where it spends money on computers and other rapidly advancing technologies that have become standard communicating tools. Of the agency's workforce of roughly 5,600 people, only about 750 have access to computer terminals equipped with e-mail. To best serve our customers, the agency has provided those terminals to individuals who most frequently come in contact with its customers. Personnel responsible for customer communication stay abreast of federal grants and opportunities to collaborate with the other agencies in ways that could improve communication. For example, the agency's victims' services division is working with detention centers across the state to implement notification technology that alerts victims to offender updates

**3. What are your key customer access mechanisms, and how do these access mechanisms enable customers to seek information, conduct business and make complaints?**

The agency has personnel assigned to manage its relationships with specific customer groups, many that are identified in response to the first question in this category. These agency personnel provide a first line of access that particular customers are familiar with. The agency's public web site provides the names and telephone numbers of key personnel, in addition to a general e-mail address that patrons can use to question the agency. Corrections also has an Inspector General's office that fields inquiries and complaints

**4. How do you measure customer/stakeholder satisfaction and dissatisfactions and use this information to improve?**

Inmates are SCDC's primary customers. By the fact that they lose their freedom and are subject to discipline, control, and supervision, it is unrealistic to expect inmates to be "satisfied" with imprisonment, or to provide positive measures of satisfaction. Confinement and availability of time often allow inmates to complain or file frivolous lawsuits, which cannot be construed as accurate measures of customer satisfaction. Accordingly, it is reasonable to use the lack of negative response or reactions and/or the absence of major incidents, to indicate that consumer needs are satisfied. To illustrate, while SCDC is mandated to provide essential meals to meet basic nutrition requirements within reasonable budget allocations, it is unrealistic to please all inmates in their individual food preferences (personal preferences versus institutional/regulatory standards). Thus the absence of serious



incidents relating to meals suggests a reasonable satisfaction of food service. Similarly, the absence of disturbances or riots indicates safety and security in the protection of inmates.

**5. How do you use information and feedback from customers/stakeholders to keep services and programs relevant and provide for continuous improvement?**

The agency's director maintains a list of major projects and assigns executive staff to monitor progress, including feedback from customers. Feedback gathered during the development of major projects, or by way of direct contact between agency staff and customers, is reported back to the director and executive staff to be evaluated. Pertinent information that can improve the agency's ability to serve its customers is utilized.

**6. How do you build positive relationships with customers and stakeholders? Indicate any key distinctions between different customer and stakeholder groups.**

The Department of Corrections' mission statement is safety, service and stewardship, a mantra that is stressed at every level within the agency. In particular, the second tenet of this motto, service, is essential to maintaining positive relationships with the agency's customer base. By staying accountable to its customers, the agency is able to maintain positive relationships.

### **SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA**

#### **CATEGORY 4 – MEASUREMENT, ANALYSIS, AND KNOWLEDGE MANAGEMENT**

**1. How do you decide which operations, processes and systems to measure for tracking financial and operational performance, including progress relative to strategic objectives and action plans?**

SCDC selects performance measures that are linked to the Agency's mission. Strategic objectives and action plans target effective and efficient execution of the agency mission. Financial operations are reviewed monthly, with additional analysis on accounts significantly out of line.

**2. How do you select, collect, align and integrate data/information for analysis to provide effective support for decision making and innovation throughout your organization?**

A management information service unit regularly generates listings, statistical reports, evaluative studies and program evaluation reports for decision makers at all levels of the agency. Comparative institutional data are analyzed to examine the relative levels of assaults, use of force, disciplinary infractions, and grievances. Inmate diagnostic data are analyzed periodically to assess program needs.

**3. What are your key measures, how do you review them and how do you keep them current with organizational service needs and directions?**

Key measures and the issues they address are enumerated as follows:

<b>Key Measures</b>	<b>Issues addressed</b>
Admissions, releases, institutional count, extent of overcrowding, inmate special needs, inmate to staff ratio, classification reviews; incidents and rules violations, safety measures of inmate assaults, use of force/gas, security threat groups, contraband inceptions, sex offender registry; DNA testing employee use of sick leave, and employee terminations.	Ensure that facilities are safe, and inmates are managed effectively to provide the greatest degree of protection for the public, inmates and staff
Registered victims and notifications; inmate transfers/transportation; inmate healthcare needs; the number and response time relating to inmate phone system problems, visitation complaints	Provide timely, relevant, and accountable information/feedback to all customers
Education/vocational program enrollments and completions; inmate participation in service programs such as faith-based programs, recreation, drug abuse education or treatment; medical encounters; family visits; inmate recidivism rates.	Provide services and programs to meet critical inmate needs to improve their opportunities for rehabilitation and reintegration into society
Monitor on-going costs of food, medical care, overtime, prison industry balance sheet, employee attrition, employee use of sick leave.	Maximize efficiency of operations and use of available resources

As problems and needs merge, new measures are generated.

**4. How do you select and use key comparative data and information to support operational and strategic decision making and innovation?**

Comparative data and information are selected on the basis of relevance, clarity, availability, comparability and usefulness. SCDC chooses comparative statistics only when discrete and distinct definitions are available, either defined by federal government or national standards or adopted by professional organizations.

**5. How do you ensure data integrity, timeliness, accuracy, security and availability for decision making?**

Although SCDC's information system makes use of out-dated technology, the system is constructed using an integrated database management system that facilitates data integrity across related functional areas. Procedures in place include use of real time direct data entry by individual functional areas, on-line validation of data, random and targeted data audits. Access to inmate, financial and personnel data is restricted by security mechanisms. Information technology staff implement disaster recovery procedures and monitor system performance, response time and resource utilization.

**6. How do you translate organizational performance review findings into priorities for continuous improvement?**

Legislative and policy changes are analyzed to project the financial and operational impact on the correctional system. Statutory impact analyses employ statistical methods to assess the affect that

proposed legislation will have on the number and composition of inmate admissions, releases, average length of stay and resources required to comply with the proposal. SCDC also regularly generates informational analysis and reports directly linked to its mission and operations. As an essential phase in strategic planning, performance measure analysis contributes to goal assessment, problem identification and the development of action plans.

**7. How do you collect, transfer and maintain organizational and employee knowledge? How do you identify and share best practices?**

SCDC identifies the continued loss of accumulated employee knowledge as a barrier to effectiveness. The budget crisis, retirement of senior employees and inability to retain junior employees challenges SCDC's ability to maintain accumulated knowledge. Managers are required to cross train staff and designate "backups" in critical functions, maintain clearly documented procedures for operations and assure that employees have a broad understanding of policy and procedures.

Managers review publications, participate in national organizations and communicate with criminal justice professionals in other states to identify innovative procedures, new technologies and best practices.

### **SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA**

#### **CATEGORY 5 – WORKFORCE FOCUS**

**1. How does management organize and measure work to enable your workforce to 1) develop to their full potential, aligned with the organization's objectives, strategies and action plans and 2) promote cooperation, initiative, empowerment, teamwork, innovation and your organizational culture?**

Management enables employees to work and develop at their full potential by clearly defining the Agency's mission and goals through constant communication. New employees are provided with detailed information during their orientation of the goals, objectives and work ethic expectations.

Management reviews are conducted annually of every institution centering on ensuring national accreditation standards are met and that individual operational areas are meeting established goals & objectives. The detailed audit report examines and requires high performance standards, but provides an avenue to define and explore areas that need improvement. These audits are reviewed by the executive staff who have the authority and responsibility to respond to performance issues.

**2. How do you achieve effective communication and knowledge/skill/best practice sharing across department, jobs and locations? Give examples**

To achieve effective communication and knowledge/skill/best practices throughout the agency, meetings are conducted, electronic communication is accomplished via e-mail, web based newsletter, and training. Examples include bi-weekly executive staff meetings, monthly Warden/Division Director Meetings, and meetings held within the Institutions/Divisions. Further, this year a Character Development Program was begun to develop in staff the characteristics of communication and integrity.

**3. How does management recruit, hire, place and retain new employees? Describe any barriers that you may encounter.**

We do a broad based recruiting effort including newspaper advertisements, job fairs, on-base recruiting of military staff, campus visits, and television advertisement. Excluding correctional officers, positions are announced internally and on the web in an effort to attract highly qualified individuals for positions. Management screens and interviews applicants and based on presentation in the interview process, the best qualified individual is selected for positions. Correctional Officers are interviewed by our Lieutenant Recruiters and in some cases interviewed at the institution where they are interested in working. Based on the applicant's responses to interview questions, correctional officers are hired and placed in institutions. We attempt to retain new correctional officers by "step" increases. We also emphasize to employees the benefit package the state offers. Current difficulties are those relative to budget constraints in that salaries being offered are not competitive with comparable salaries offered by other state and local agencies in South Carolina

**4. How do you assess your workforce capability and capacity needs, including skills, competencies and staffing levels?**

We conduct institutional audits to attempt to conform to national standards of corrections. These reflect, among other things, whether job tasks are being accomplished in a timely fashion. Audit results are reviewed by the executive staff. Our Division of Security conducts staffing studies. Any major incident is reviewed by applicable members of the executive staff to ascertain if corrective measures are warranted-this may include staffing if appropriate. We also track measures taken by other states and may adopt their practices if warranted.

**5. How does your workforce performance management system, including feedback to and from individual members of the workforce, support high performance work and contribute to the achievement of your action plans?**

Expectations through performance are identified when an individual starts to work and at the beginning of each review period annually. Through the review process, strengths and weaknesses are discussed with an employee to include recommendations for improvement. Attainable goals and objectives are identified to achieve the agency's mission.

**6. How does your development and learning system for leaders address the following: a) development of personal leadership attributes; b) development of organizational knowledge; c) ethical practices; d) you core competencies, strategic challenges and accomplishment of action plans?**

Ongoing evaluation is conducted of training needs for the agency to ensure that leadership training requirements are met. An executive level training council reviews all training needs. The enumerated topics are covered in our two supervisory courses: Supervisory 101 and Advanced Supervision. We train, in particular, in organization culture, personality skills needed to be a supervisor, what it takes to be a leader, as well as an ethical component. This ethical component is also bolstered by the Character Development training required of all employees.

**7. How do you identify and address key developmental training needs for your workforce, including job skills training, performance excellence training, diversity training, management/leadership development, new employee orientation and safety training?**

We conduct an annual needs assessment, as well as having quarterly advisory training councils. Material solicited is reviewed by the Training Academy and a plan is submitted for review by the Agency Training Council. We also review routine incident reports, as well as conduct post-incident reviews of serious incidents. Input is received from the Office of General Counsel, the Divisions of Human Resources and Inmate Grievance, and other areas regarding issues that arise or need to be addressed through training which may include material based on statute, regulation, and professional standards. Management Review audits also provide information on training needs.

**8. How do you encourage on the job use of new knowledge and skills?**

Agency managers set a level of expectations for employees to achieve. Our Performance Management system captures an employee's performance of their job duties and we encourage immediate feedback from managers to employees.

**9. How does employee training contribute to the achievement of your action plans?**

Our training is targeted towards performing the essential functions of a job. To the extent that job performance is a function of training, the more effective the training, the more the Agency accomplishes its action plan.

**10. How do you evaluate the effectiveness of your workforce and leader training and development systems?**

By looking at the effectiveness of those who have successfully completed the supervisory courses and how ordinary, as well as stressful duties, are performed. This also includes improvement in the quality of the institutional environment. Employee feedback provides some evidence of improvement, as does changes in employee disciplinary action, retention, and information from exit interviews.

**11. How do you motivate your workforce to develop and utilize their full potential?**

We recognize that our employees are our greatest asset. Our mission statement and organizational culture remind employees of our concern for their safety. We remind and reward staff through a variety of recognition programs, including Correctional Officer Week, Can-Do Awards, Spirit Awards, as well as nominations for external honors, e.g., South Carolina Correctional Association Awards. Our Director uses an intranet newsletter to communicate his vision and concerns to staff, as well as to praise staff or address specific issues. The EPMS is used to fairly review and document an employee's performance, as well as to give him/her clear guidelines on expectations. Within budgetary limitations, staff is provided necessary training to accomplish their tasks. Staff is assured of a fair promotional system that allows responsible staff to move into positions of increased responsibility. Managers are reminded of their role as a mentor to employees and encouraged to be supportive of their employees, to recognize the diversity of our work force and the need to develop a future generation of leaders. Professional behavior is encouraged while unprofessional conduct is not tolerated.

**12. What formal and/or informal assessment methods and measures do you use to obtain information on workforce well-being, satisfaction and motivation? How do you use other measures such as employee retention and grievance? How do you use this information?**

Wardens meet weekly with their command staff to discuss issues that arise and to receive feedback from staff. Within Divisions, there may be monthly staff meetings, as well as bi-weekly meetings with Deputy Directors. Quarterly Correctional Officer meetings provide input to senior security staff. During Management Reviews, auditors are instructed to address specific issues with individual line staff. Employee exit interviews are conducted and reviewed. Human Resources liaisons/managers provide information they receive to their respective Warden regarding employee issues. Grievances are investigated and action taken consistent with the investigation and line oversight. Information on turnover is provided to management.

**13. How do you manage effective career progression and effective succession planning for your entire workforce throughout the organization?**

Managers are encouraged to develop their second tier employees to function in the absence of the manager. Promotional opportunities are posted for all employees to review and employees are encouraged to seek promotional opportunities. Regular staff meetings serve to keep employees aware of issues and agency directions. Training for promotion is made available as budgetary constraints allow. A clear chain-of-command allows employees to know what positions exist for their consideration as promotions, e.g., officer-corporal-sergeant, etc.

**14. How do you maintain a safe, secure and healthy work environment (include your workplace preparedness for emergencies and disasters)?**

SCDC policy and procedures mandate standards in fire prevention, pathogens, food service preparation, equipment operations, and emergency procedures. Institutions have Environmental Health and Safety Officers to perform inspections, note deficiencies, and follow up on corrective actions. Agency employees are required to attend training on safety and health issues. The Agency supports the State sponsored wellness programs and several institutions have started their own wellness centers. Emergency/Disaster Preparedness is stressed with training required of all employees. An Emergency Action Center is designated as the coordinating entity for employee notification and informational exchange in emergencies. Emergency response teams exist to resolve critical incidents, e.g., hostage situations, riots, etc. Training for special teams is mandated.

### **SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA**

#### **CATEGORY 6 – PROCESS MANAGEMENT**

**1. How do you determine and what are your organization's core competencies? How do they relate to your mission, competitive environment and action plans?**

SCDC's core competencies are the integral actions based on our mission statement and action plans. These competencies are: Housing and care of inmates; security of institutions; inmate management, rehabilitation and re-entry; process information to the public.

**2. How do you determine and what are your key work processes that produce, create or add value for your customers and our organization and how do they relate to your core competencies? How do you ensure these processes are used?**

Key work processes are: annual policy and procedure updates; review of system performance; strategic planning; implementation of new technology; examination of alternative processes identified by staff or other correctional entities. Annual performance reviews, using these processes, assures that SCDC maintains the standards established by mission statement and action plans.

**3. How do you incorporate organization knowledge, new technology, cost controls and other efficiency and effectiveness factors, such as cycle time, into process design and delivery?**

Processes are based upon the fiscal, technological and human resources available to SCDC. Ideas for new programs, processes and technology are reviewed by management and, based on the agency's ability to maintain the process fiscally, implement the process with existing staffing and technology.

**4. How does your day-to-day operation of these processes ensure meeting key performance requirements?**

**Housing and Care of Inmates** – provision of secure environment while executing sentencing orders; control medical costs through hiring direct staff, involving medical community in various health clinics; use video conferencing for mental health services.

**Security of institutions** – maintain low escape numbers, work with SLED and local agencies to ensure timely recapture of inmates; maintain low incidence of assault on employees; provision of relevant educational, vocational and behavioral training; monitor release eligibility; coordination/notification of pending release with appropriate state/local agencies.

**Public Information** – notification of inmate movements to victims; update and monitor information of internet site.

**5. How do you systematically evaluate and improve your key product and service related work processes?**

Management review of performance measures

Special studies to examine problem areas or emerging issues

Evaluate feedback from customers

Develop strategic plans to address issues identified through customer feedback

**6. What are your key support processes and how do you evaluate, improve and update these processes to achieve better performance?**

**Information and knowledge management** – employee mentoring; replace obsolete technology; training on new technology; management decisions based on information and data.

**Finance and Accounting** – checks and balances to ensure accurate information; automation of processes; development of budget monitoring plans.

**Facilities Management** – identifies and implements cost effective technologies to increase security, lower ongoing expenses through preventative maintenance.

**Research and Development** – incorporate relevant data analysis and research methodology in policy and program development process; monitor national trends and new program initiatives.

**Administration** – streamline reporting requirements; periodic review of organization structure to ensure flexibility and effectiveness.

**Inter-governmental Relations** – dedication of resources to inter-agency needs; initiation of processes which can increase mutual efficiency.

**Legislative and Public Affairs** – Dedication of resources to attend to legislative and public affairs.

**7. How does our organization determine the resources needed to meet current and projected budget and financial obligations?**

Resource requirements are determined through the strategic planning process. Managers review data, evaluate existing resource shortages/limitations, project inmate service demands, identify needs and translate this information into resource/cost requirements. Each unit develops objectives and goals to correct problems and/or meet needs and estimates the corresponding resource requirements. Projected budget and financial obligations are reviewed by executive staff. They are prioritized in the context of the agency's mission to derive the most critical budget and financial obligation for the upcoming fiscal year.

### SECTION III: ELEMENTS OF THE MALCOLM BALDRIGE CRITERIA

#### CATEGORY 7 – RESULTS

##### 7.1 PERFORMANCE LEVELS AND TRENDS FOR THE KEY MEASURES OF CUSTOMER SATISFACTION

SCDC customers include inmates, inmate families, citizens, victims and their families, the South Carolina Legislature, and other governmental agencies that utilize SCDC's products and services. SCDC did not conduct any formal surveys or questionnaires to quantify customer satisfaction levels, although an ongoing process is in place to focus on and to satisfy customers' needs (as described in Category 3, "Customer Focus").

##### **Inmates:**

Inmate satisfaction is measured by: (1) the absence or low number of serious incidents and disturbances; and (2) a high percentage of grievances satisfactorily resolved (see Figure 7.1.2).

**7.1.1** While trend data presented below illustrate some aspects of inmate satisfaction, **the primary measure of success relating to inmate satisfaction is the absence of major disturbances in prison operations. In FY 2008 there were no major disturbances (in accordance with definition used by the Association of State Correctional Administrators).**

**7.1.2** SCDC operates an inmate grievance system to identify inmate concerns and promptly resolve legitimate issues. The numbers of grievances filed, however, may not necessarily reflect the level of satisfaction across the population, as some inmates file frivolous complaints. Administrative law changes implemented in FY2005 to reporting procedures and requirements in FY 2005 resulted in significant increase in data entries. It should be noted that staff efforts to resolve grievances were sustained—65% of FY 2008 grievances were resolved in 60 days.

	Fiscal Year				
	2004	2005	2006	2007	2008
<b>INMATE GRIEVANCES</b>					
<i>Grievances Filed</i>	8,637	18,216	22,523	22,231	25,395
<i>% Grievances Resolved <sup>1</sup></i>	77%	85%	84%	79%	81%
<i>% Grievances Resolved within 60 Days of Filing</i>	46%	61%	65%	61%	65%
<sup>1</sup> This percentage represents the proportion of cases filed during the fiscal year, which were also resolved by the end of the fiscal year.					

Figure 7.1.2



### 7.1.3 *Victims and the General Public:*

SCDC utilizes information technology to notify victims of relevant inmate movements and releases. The public can also inquire into the status of inmates via web sites and the automated call system. In addition, SCDC staff corresponded with the public and victims.

VICTIM INQUIRIES AND NOTIFICATIONS					
	Fiscal Year				
	2004	2005	2006	2007	2008
Public Inquires into Automated System	68,895	60,326	56,210	51,438	50,779
Notification Calls to Registered Victims	124,529	147,897	253,203	242,939	325,446
Written Notifications	5,907	6,422	12,193	17,388	15,703

Figure 7.1.3

## 7.2 LEVELS AND TRENDS FOR THE KEY MEASURES OF MISSION ACCOMPLISHMENT AND ORGANIZATIONAL EFFECTIVENESS

### SAFETY AND SECURITY

#### 7.2.1 *Admission of new Adult Offenders:*

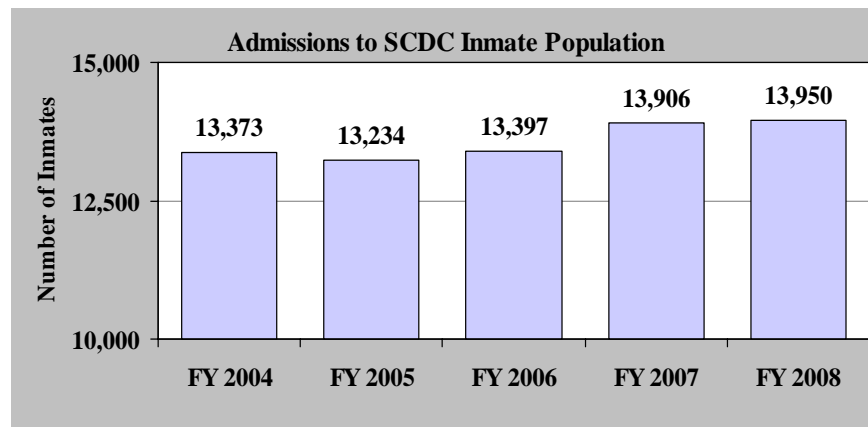


Figure 7.2.1

### 7.2.2 *Proper and Accurate Release of Inmates When They Have Completed Their Sentences:*

To protect the public and to execute judiciary intent, SCDC can only release inmates when they have satisfied their sentences. Figure 7.2.2 shows the number of inmates released from SCDC, FY 2004 to FY 2008.

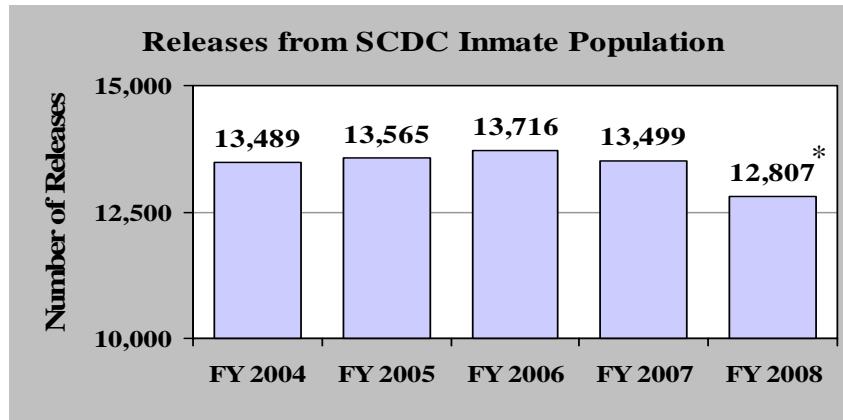


Figure 7.2.2

\*For inmates whose maxout date was on July 1, 2007, a weekend, their release occurred on June 30, 2007. This contributed to a lower number of releases in FY 2008.

### 7.2.3 *Real Time Update of Projected Release:*

An important aspect of SCDC's service to "customers" is to keep inmates, their families, crime victims, and the general public informed of the projected dates that individual inmates will be released. Since a number of factors affect an individual inmate's projected release date (e.g., sentence length, earned work credits, good behavior credits, etc.), SCDC must re-calculate an inmate's release date when any of these factors change. Thus, the number of recalculations completed by SCDC represents a measure of the Agency's accomplishing its mission relating to the release of inmates.

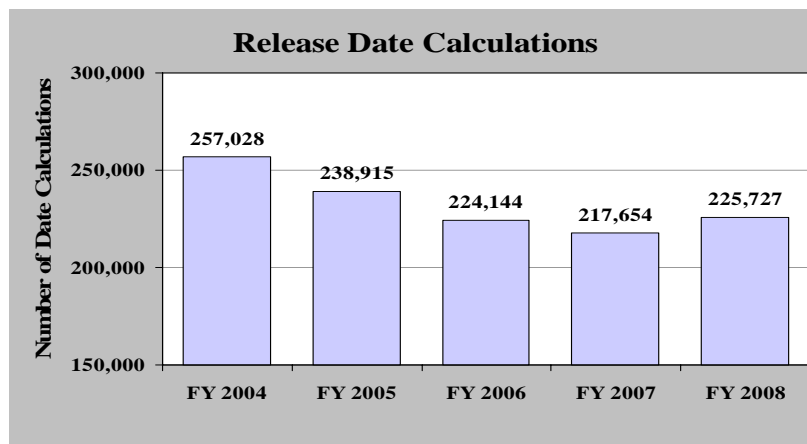


Figure 7.2.3

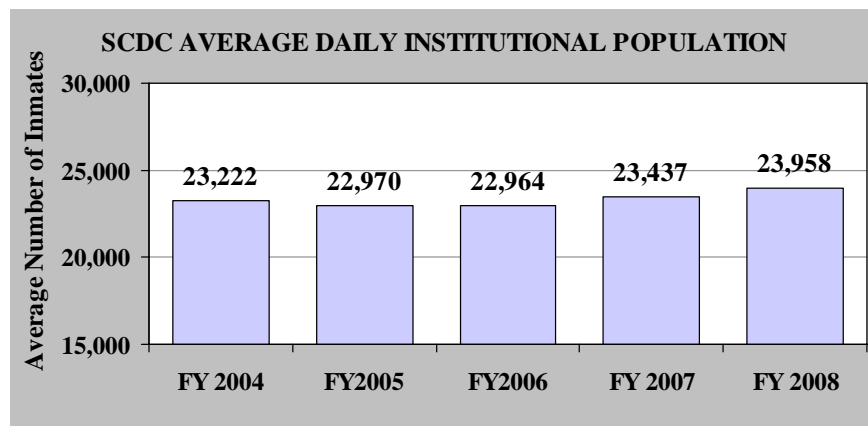
#### 7.2.4 Real Time Update of Inmate Transactions and Activities:

Figure 7.2.4 shows the number of automated records created for each type of inmate transaction.

RELEASE CALCULATION SUPPORT					
Records Created	Fiscal Year				
	2004	2005	2006	2007	2008
Conviction Records	30,421	29,678	30,089	30,361	30,572
Inmate Movements	118,645	118,588	115,812	144,047	157,989
Earned Work Credits (EWC)	53,994	49,830	47,885	49,567	47,151
Earned Education Credits (EEC)	11,609	10,830	10,152	9,869	9,037
Disciplinary Infraction Records	48,257	38,521	37,858	38,757	43,261

Figure 7.2.4

#### 7.2.5 Housing and Supervision of Inmates During Their Term of Incarceration:



\*Includes inmates on authorized absence status  
(i.e., out to a medical or mental facility, out to court, etc.).

Figure 7.2.5

#### 7.2.6 Proper Secure Housing Assignments:

To accommodate inmates' medical needs, potential risk, and work requirements, SCDC reviews inmate behavior and service records to ensure proper housing assignment. Security reviews determine institution assignment while custody reviews determine bed assignment and restrictions within the housing unit.

Type of Review	Classification Reviews				
	Fiscal Year				
	2004	2005	2006	2007	2008
Security	32,357	31,453	33,967	36,297	36,202
Custody	58,493	53,250	55,065	56,209	57,578
Total	90,850	84,703	89,032	92,506	93,780

Figure 7.2.6

### 7.2.7 Inmate Movements:

Inmate Movements					
	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
<i>Institutional Transfers*</i>	41,228	40,304	38,807	53,091 **	60,736 **
<i>Court Transfers</i>	15,735	15,878	15,555	15,444	15,518
<b>Medical Transfers</b>	<b>16,864</b>	<b>17,669</b>	<b>17,514</b>	<b>30,853</b>	<b>36,759</b>
<i>To SCDC Facilities</i>	9,758	10,198	9,442	22,780 ***	28,386 ***
<i>Outside Hospitals</i>	7,106	7,471	8,072	8,073	8,373

Figure 7.2.7

\*Excludes medical transfers.

\*\*Contributions to FY 2007 and FY 2008 increase in movements; classification directive calls for more transfers on new inmates, increase in satellite institutions for court hearings.

\*\*\*There was an increase in FY 2007 and FY 2008 medical movements among SCDC facilities due to a directive to enter institutional transfers for same day medical turnarounds, to include medical appointments at Central Office Annex.

### 7.2.8 Escapes:

Escapes, Apprehensions and Escape Rate					
	Fiscal Year				
	2004	2005	2006	2007	2008
<b>Escapes</b>	35	23	15	17	13
<b>Apprehensions</b>	35	23	15	17	12
<b>Escape Rate</b>	0.15%	0.10%	0.07%	0.07%	0.05%

Figure 7.2.8

### 7.2.9 Assaults:

Figure 7.2.9 shows the number of inmate assaults, broken down by the nature of assault, including the overall assault rate as a percentage of SCDC's average daily inmate population.

TOTAL ASSAULTS AND COMBINED ASSAULT RATE					
Assault Charges	Fiscal Year				
	2004	2005	2006	2007	2008
<i>Inmate on Inmate</i>	316	279	318	270	339
<i>Inmate on Employee</i>	491	486	635	528	516
<i>Inmate on Other Person</i>	17	22	24	27	23
<b>Total</b>	<b>824</b>	<b>787</b>	<b>977</b>	<b>825</b>	<b>878</b>
<b>Combined Assault Rate</b>	<b>3.5%</b>	<b>3.4%</b>	<b>4.3%</b>	<b>3.5%</b>	<b>3.7%</b>

Figure 7.2.9

#### 7.2.10 *Disciplinary Infractions:*

To enforce positive behavior, SCDC's policy and procedures delineate unacceptable inmate behavior and disposition. SCDC staff is expected to implement these provisions fairly and consistently. In FY 2004, SCDC revised its procedures for more efficient disposition of infractions.

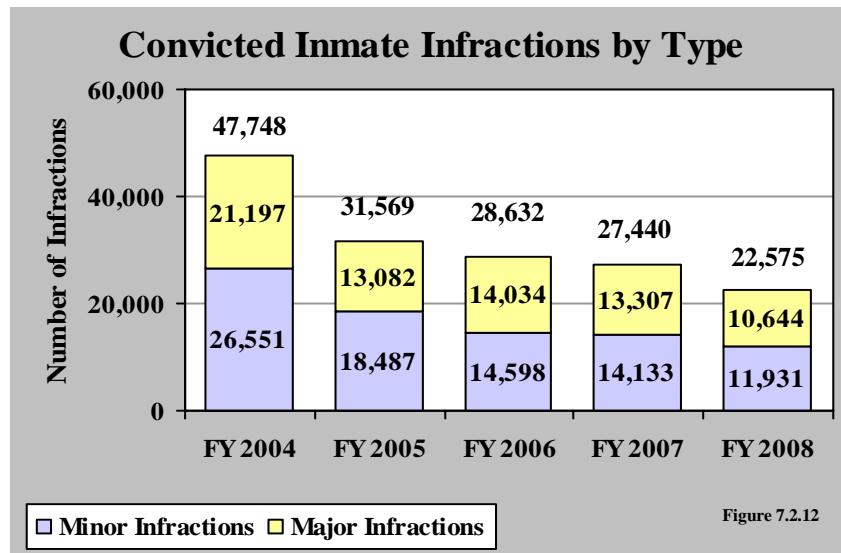


Figure 7.2.10

#### 7.2.11 *Inmate Healthcare:*

The Agency's mission requires that SCDC treat inmates humanely and provide basic care and services. Figure 7.2.11 provides empirical evidence of SCDC meeting its requirement to provide healthcare to inmates ("medical encounters" represents individual occurrences when medical, mental health or dental services were provided to inmates, including "sick call" visits, emergency and outside medical services, and physical examinations). On an average, an inmate incurred about 25 medical encounters a year.

	Inmate Medical Encounters				
	Fiscal Year				
	2004	2005	2006	2007	2008
Number of Medical Encounters	517,941	538,415	528,783	529,968	590,434
Average Number Per Inmate	22.4	23.5	23.0	22.6	24.6

Figure 7.2.11

## SERVICES

### 7.2.12 Inmate Service Needs:

In general, performance measures reflect the extent of services rendered. For SCDC, the intensity of inmate service needs illustrate the demand or pressure imposed on SCDC resources. Figure 7.2.12 quantifies specific service needs among SCDC's inmate populations from FY 2004 through FY 2008: SCDC inmates are under-educated with prevalent substance abuse and/or mental/medical problems.

Special Needs Indicators	Average for Inmates in SCDC Population as of June 30				
	2004	2005	2006	2007	2008
<b>Education</b>					
Beta IQ Score Less Than/Equal to 70	12%	11%	12%	11%	10%
Reading Score Grade Level Equivalency	7.9	8.6	8.6	8.5	8.5
Average Education Level at Intake*	10.5	10.5	10.5	10.5	10.5
<b>Medical/Mental/Other Health</b>					
Chemical Dependent per SASSI/TCUDDS**	44%	43%	42%	46%	48%
Intensive Medical Services	14%	16%	16%	16%	17%
Intensive Mental Services	6%	6%	5%	5%	6%
Mental Retardation Services	0.2%	0.1%	0.1%	0.1%	0.1%
Handicap Unit	0.3%	0.2%	0.2%	0.3%	0.2%

\* Based on inmate self-reported information at intake.

\*\* Substance Abuse Subtle Screening Inventory (SASSI) stopped being used in January 1997. Currently Texas Christian University Drug Dependency Screen (TCUDDS) is used.

Figure 7.2.12

### 7.2.13 Educational Services:

Educational Services	Number of Inmates Enrolled as of June 30				
	2004	2005	2006	2007	2008
All Educational Programs	4,096	4,194	4,009	4,107	4,161
% of Total Population	17.5%	18.1%	17.5%	17.5%	16.9%
Educational Achievements <sup>1</sup>	12-Month School Year (July - June)				
	2004	2005	2006	2007	2008
# Receiving GED	919	1,106	978	825	984
# Completing Vocational Program	1,068 <sup>2</sup>	1,512	1,678	1,676	1,824

<sup>1</sup>Source: Palmetto Unified School District Annual School Report Card

<sup>2</sup>Drop in number "Completing Vocation Program due to reduction in staffing and program availability.

Figure 7.2.13

### 7.2.14 Alternate Education Programs:

Program	As of June 30			
	2005	2006	2007	2008
CLN (Correctional Learning Network)	527	618	537	503
SPICE (Self-paced Education)	0*	0*	29	41

\*Program temporarily suspended

Figure 7.2.14

### 7.2.15 Work Programs:

Inmate work programs provide inmates with valuable work experience and vocational skills, and in the case of prison industry and outside work assignments where inmates are paid, SCDC automatically deducts a portion of work program wages to pay victim restitution and room and board expenses.

Inmate Work Programs	Number Participating as of June 30				
	2004	2005	2006	2007	2008
Prison Industry	1,980	2,195	2,175	2,112	2,078
% of Total Population	8.5%	9.5%	9.5%	9.0%	8.4%
Prison Farm	303	258	290	274	243
% of Total Population	1.3%	1.1%	1.3%	1.2%	1.0%
Other Work	15,959	15,263	14,805	14,984	14,646
% of Total Population	68.2%	65.9%	64.5%	63.9%	59.5%
EWC Jobs	18,242	17,176	17,270	17,370	16,967
% of Total Population	77.9%	74.2%	75.2%	74.1%	69.0%

Figure 7.2.15

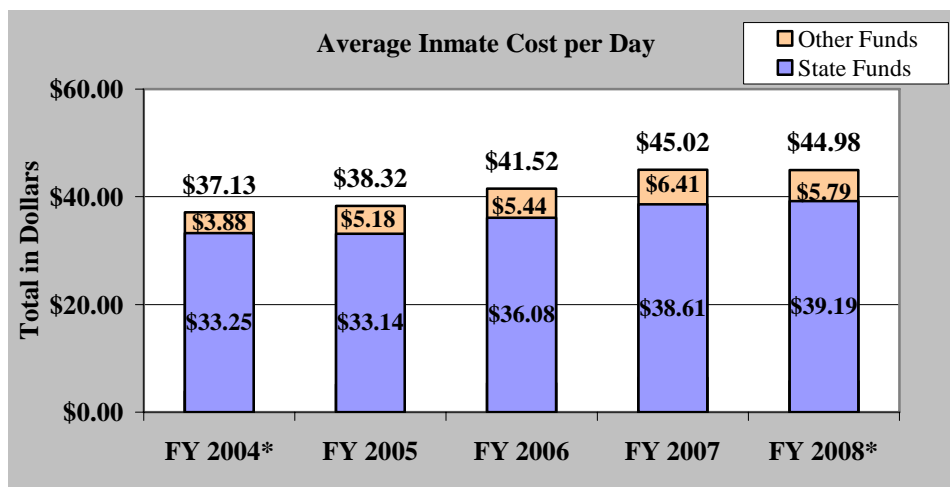
### 7.2.16 Special Offender Program:

Program	As of June 30			
	2005	2006	2007	2008
STOP (Short-Term Offender Program)	302	213	211	293

Figure 7.2.16

## 7.3 STEWARDSHIP - PERFORMANCE LEVELS FOR THE KEY MEASURES OF FINANCIAL PERFORMANCE

### 7.3.1 Consistently Low Per Inmate Cost:



\*Leap year, 366 days

Figure 7.3.1

### 7.3.2 Increased Operational Efficiency and Self-Sufficiency/Cost Avoidance :

Self Sufficiency and Productivity Measures					
	Fiscal Year				
	2004	2005	2006	2007	2008
Prison Industry Revenue	\$21,787,317	\$25,943,809	\$30,886,748	\$29,598,174	\$30,947,873
Prison Industry Profits(\$)	\$2,088,344	\$1,936,621	\$2,883,425	\$2,024,732	\$2,197,300
Prison Industry Profit Margin (%)	9.6%	7.5%	9.3%	6.8%	7.1%
Agricultural Production \$ Value	\$2,616,346	\$2,465,638	\$2,820,045	\$2,204,654	\$2,743,067
Egg Production	\$180,137	\$655,362	\$1,097,445	\$1,408,707	\$2,160,715
Canteen sales	\$15,336,194	\$14,511,786	\$16,210,480	\$16,681,157	\$17,484,865
Canteen Profits	\$3,318,784	\$2,981,294	\$3,376,125	\$3,387,739	\$3,551,176
Transportation Maintenance Cost Avoidance/savings	\$319,503	\$309,480	\$366,600	\$324,103	\$374,400
Revenue from Vehicle Repair/ Maintenance for other Agencies	\$278,352	\$283,029	\$329,282	\$308,026	\$307,577
Recycling Cost Avoidance/Savings	\$393,756	\$339,023	\$344,494	\$426,888	\$596,529

Figure 7.3.2

## 7.4 Performance Levels and Trends for Key Measures of Human Resource Results

### 7.4.1 Security Staff – Shift Coverage

Figure 7.4.1 shows the number of security positions needed to cover each 8-hour, 7-day week post, taking into consideration job performance requirements and employee leave patterns.

SECURITY STAFF SHIFT RELIEF FACTOR					
Type of Leave/Calendar Year Work Days	2003	2004	2005	2006	2008
Number of employees needed to cover one (1) eight-hour shift, 7 days-a-week	1.98	1.99	2.00	2.01	2.02

Figure 7.4.1

### 7.4.2 Inmates per Correctional Officer:

Figure 7.4.2 illustrates trends relating to the ratio between inmates to correctional officers. The inmate to officer ratio is calculated by dividing SCDC's inmate count by the total number of correctional officers, regardless of shift schedule. Because it takes more than three officers to cover a single 24-hour post, and because of the large variation in the number officers across shifts, the actual number of inmates that a single correctional officer must supervise during his/her shift may be far higher than the ratio indicated below.

AVERAGE NUMBER OF INMATES PER CORRECTIONAL OFFICER					
	Fiscal Year				
	2004	2005	2006	2007	2008
Total Male Institutions	9.6	9.6	9.7	9.3	9.4
Security Level: Minimum Males	10.3	10.1	9.8	10.1	10.2
Security Level: Medium Males	10.8	10.8	10.6	10.3	10.4
Security Level: Maximum Males	8.5	8.3	8.8	9.3	8.3
Total Female Institutions	7.8	7.9	8.0	7.0	7.1
Institutional Total	9.4	9.4	9.6	9.1	9.2

Figure 7.4.2



#### 7.4.3 *Employee Satisfaction – Attrition Statistics of Security New Hires:*

While surveys were not administered to formally measure employee satisfaction, employee attrition is a logical measure of employee satisfaction. Staff turnover is measured by the extent to which new hires leave SCDC employment. Figure 7.4.3 shows the percentage of individuals hired into security positions who were still employed with SCDC after 6 months, 1 year, 2 years, and 3 years, respectively. These statistics show the inherent difficulties of recruiting and retaining security staff because of low salaries combined with adverse working conditions.

EMPLOYEE RETENTION RATES FOR "SECURITY" NEW HIRES					
	Fiscal Year				
	2003	2004	2005	2006	2007
Total Number of Security New Hires	912	934	961	1,102	1,075
% Retained after 6 Months of Hiring	68%	71%	68%	66%	68%
% Retained after 1 Year of Hiring	52%	51%	50%	51%	53%
% Retained after 2 Years of Hiring	35%	37%	38%	39%	N/A
% Retained after 3 Years of Hiring	29%	29%	31%	N/A	N/A

Figure 7.4.3

#### 7.4.4 *Employee Well-Being and Development:*

SCDC views the amount of training provided to employees as a measure of employee well being and development. Quantitative measures of the number of employees who completed specific training from FY 2004 through FY 2008 are presented in Figure 7.4.4.

Employee Training	Number of Employees Completing as of June 30				
	2004	2005	2006	2007	2008
Orientation	912	899	1,134	1,215	1,079
Employee/Inmate Relations	3,726	5,061	4,980	4,879	5,131
Safety	4,237	3,817	643	2,854	2,514

Figure 7.4.4

#### 7.4.5 *Employee Diversity:*

Minority representation in SCDC's work force measures diversity. Figure 7.4.5 shows the race and gender composition of SCDC's employees between FY 2004 and FY 2008.

Number of Employees as of June 30					
<i>(Including employees filling permanent and temporary positions, excluding all other employee types.)</i>					
Employee Diversity	2004	2005	2006	2007	2008
Number of Employees	5,696	5,569	5,683	5,803	5,889
Gender					
% Male	55.7%	54.9%	54.1%	53.6%	53.1%
% Female	44.3%	45.1%	45.9%	46.4%	46.9%
Race					
% Black	58.5%	59.4%	59.5%	59.9%	60.1%
% White	39.6%	38.7%	38.6%	38.2%	37.6%
% Hispanic	0.8%	0.8%	1.0%	1.1%	1.2%
% Other	1.0%	1.1%	0.9%	0.8%	1.1%

Figure 7.4.5

## 7.5 Performance Levels and Trends for Key Measures of Organizational Effectiveness/Operational Efficiency, and Work Systems

### 7.5.1 Workers' Compensation:

Workers' Compensation Injury Reports					
	Fiscal Year				
	2004	2005	2006	2007	2008
Number of Reports	743	839	876	761	696

Figure 7.5.1

### 7.5.2 Prison Industries:

Inmates participating in prison industry private sector programs are required to reimburse SCDC for room and board, and make payments on taxes, social security, restitution, victim assistance, and family support.

Prison Industry Private Sector Wage Deductions					
	Fiscal Year				
	2004	2005	2006	2007	2008
Family Support	\$939,601.16	\$1,371,084.64	\$1,613,837.92	\$1,378,412.46	\$1,437,175.20
Room and Board	\$779,702.57	\$1,155,612.56	\$1,495,423.12	\$1,427,235.30	\$1,767,946.14
Restitution	\$69,551.39	\$74,262.48	\$83,243.93	\$59,994.92	\$121,774.34
Victim Compensation	\$1,095,666.42	\$1,638,307.08	\$2,038,113.09	\$1,873,464.94	\$2,111,934.54

Figure 7.5.2

### 7.5.3 Work Release Programs:

Inmates participating in work release are required to reimburse SCDC for room and board, and make payments on restitution and family support.

Work Release Program Wage Deductions					
	Fiscal Year				
	2004	2005	2006	2007	2008
Family Support	\$1,294,260.36	\$1,221,173.04	\$1,314,158.84	\$1,356,712.74	\$1,198,251.83
Room and Board	\$516,429.18	\$570,475.76	\$744,906.01	\$701,805.92	\$777,516.29
Restitution	\$125,988.12	\$210,449.21	\$218,918.04	\$152,817.28	\$260,777.60
Victim Assistance	\$502,682.16	\$502,732.64	\$588,081.36	\$603,706.70	\$527,093.35
Victim Assistance Account (SCDC)	\$503,705.02	\$503,939.00	\$588,152.59	\$603,768.89	\$527,149.46

Figure 7.5.3

## 7.6 Performance Levels and Trends for Key Measures of Regulatory/Legal Compliance and Community Support

### 7.6.1 Regulatory/Legal Compliance:

By statute, SCDC is required to submit blood samples to the State's DNA repository, and to enter data into the State's sex offender registry. It must review cases to determine which inmates should be treated to identify sexually violent predators. Figure 7.6.1 shows performance measures for each of these requirements. Changes in the number of DNA tests administered in a year correspond with legislative requirement modifications, and emerging new requirements.

	Fiscal Year				
	2004	2005	2006	2007	2008
<b>Sexual Violent Predator</b>					
<i>Cases Screened</i>	420	369	521	556	548
<i>Cases Referred</i>	44	68	106	99	85
<b>Sex Registry Notifications</b> [Inmates released from SCDC with Sex Registry Crime(s)]	721	743	794	888	802
<b>Inmate DNA Testing*</b>	3,025	20,545	20,545	5,534	5,330

Figure 7.6.1

\*Number of tests administered. Beginning in FY 2000, due to change in State Statute, SCDC tested all inmates admitted in prior years who met criteria for testing. Beginning in FY2002, all inmates meeting the established statute criteria were tested upon admission. Beginning July 2004, all inmates convicted of a felony require DNA testing.

### 7.6.2 Statutory Impact Analysis:

NEW BILLS ANALYZED AND IMPACTS PROJECTED FOR LEGISLATURE					
	Fiscal Year				
	2004	2005	2006	2007	2008
<b>Number of Bills Analyzed</b>	27	55	24	31	16
<b>SCDC Response Time (Work Days)</b>	2.3	5.9	7.4	5.2	1.9

Figure 7.6.2

### 7.6.3 Community Support:

SCDC provides inmates for litter control for local government. Figure 7.6.3 shows the numbers of bags collected and miles of highway cleaned.

ROAD CREW LITTER CONTROL					
	Fiscal Year				
	2004	2005	2006	2007	2008
<b>Bags Collected</b>	125,466	111,297	125,447	140,059	129,354
<b>Number of Miles Cleaned</b>	15,235	15,701	16,020	19,375	26,901

Figure 7.6.3