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Legislative Oversight Committee



South Carolina House of Representatives

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Room 228 Blatt Building

William K. (Bill) Bowers Neal Collins Raye Felder William M. "Bill" Hixon Robert L. Ridgeway III James E. Smith Jr. Edward R. Tallon Sr. Robert Q. Williams

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Carmen J. McCutcheon Simon Research Analyst/Auditor

Law Enforcement and Criminal Justice Subcommittee

Monday, June 26, 2017 1:00 pm Blatt Room 108

Archived Video Available

I. Pursuant to House Legislative Oversight Committee Rule 6.8, South Carolina ETV was allowed access for streaming the meeting. You may access an archived video of this meeting by visiting the South Carolina General Assembly's website (http://www.scstatehouse.gov) and clicking on Committee Postings and Reports, then under House Standing Committees click on Legislative Oversight. Then, click on Video Archives for a listing of archived videos for the Committee.

Attendance

I. The Law Enforcement and Criminal Justice Subcommittee meeting was called to order by Chairman Edward R. Tallon, Sr., on Monday, June 26, 2017, in Room 108 of the Blatt Building. The following members of the Subcommittee were present for either all or a portion of the meeting: Chairman Edward Tallon, Representative William M. Hixon, and Representative Katie Arrington

Minutes

- I. House Rule 4.5 requires standing committees to prepare and make available to the public the minutes of committee meetings, but the minutes do not have to be verbatim accounts of meetings. It is the practice of the Legislative Oversight Committee to provide minutes for its subcommittee meetings.
- II. Representative Hixon makes a motion to approve the meeting minutes from the prior Subcommittee meetings on June 6 and June 8, 2017, and to approve the minutes as corrected (scrivener's error) from the January 31, February 7, 16, 21, 28, and the March 7 and March 21, 2017 meeting. A roll call was taken and the motion passed.

Representative Hixon makes a motion to approve the meeting minutes from the prior Subcommittee meetings on June 6 and June 8, 2017 and to approve the minutes as corrected (scrivener's error) from the January 31, February 7, 16, 21, 28, and the March 7 and March 21, 2017 meeting:	Yea	Nay	Not Voting
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

Discussion of the Law Enforcement Training Council and Criminal Justice Academy

- I. Chairman Tallon reminds agency personnel who were sworn in during prior meetings that they remain under oath anytime they are with the Subcommittee or Committee.
- II. Chairman Tallon swears in the following people:
 - a. Lee Foster, Sheriff of Newberry County and a member of the Law Enforcement Training Council
 - b. Alvin Taylor, Department of Natural Resources and a member of the Law Enforcement Training Council
 - c. Robin Morse, Director of Public Safety for the City of Clinton and a member of the Law Enforcement Training Council
 - d. Bryan Sterling, Department of Corrections and a member of the Law Enforcement Training Council

- III. Chairman Tallon explains the purpose of the meeting is to discuss and make motions related to the potential recommendations and findings to include in the Subcommittee Study.
- IV. Members make various motions during the meeting which are listed below.

Representative Hixon makes a motion that laws regarding the Officer Misconduct Process be updated. Further, since the agency supports S 518, a companion bill be filed in the House with an additional provision, suggested by the agency, that any allegations of law enforcement certification misconduct will not be accepted, in an original Personnel Change in Status (PCS) form, amended PCS form, or any other form, more than thirty days after an officer's separation from an agency, unless there are extenuating circumstances.	Yea	Nay	Not Voting
Rep. Arrington	√		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

Representative Arrington makes a			
motion that the agency update S.C. Code			
of Regulations 37-025 Denial of			
Certification for Misconduct and 37-026			
Withdrawal of Certification of Law			
Enforcement Officers, as follows:			
 Change "Dishonesty with respect to 			
his/her employer," to, "Dishonesty			
with respect to his/her employer, any			
other law enforcement agency			
personnel, or officers of the court."			
o Change "Untruthfulness with respect	Yea	Nay	Not Voting
to his/her employer," to,			
"Untruthfulness with respect to			
his/her employer, any other law			
enforcement agency personnel, or			
officers of the court."			
 Add a provision which defines, and 			
explains the difference in the terms			
"officers of the court," "dishonesty,"			
and "untruthfulness," including			
whether they apply to verbal			
communication, written			

communication, such as when an		
individual signs a document to		
acknowledge something has been		
completed, or both circumstances.		
Rep. Arrington	✓	
Rep. Hixon	✓	
Rep. Rutherford		Not Present
Rep. Tallon	✓	

Representative Arrington makes a motion to update regulations to include the following as a prerequisite to employing a Class I Law Enforcement Officer: Any entity employing a Class I Law Enforcement Officer must certify it has access to the internet and the ability to access the online forms and/or database utilized by the Law Enforcement Training Council and/or Criminal Justice Academy.	Yea	Nay	Not Voting
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

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Representative Hixon makes a motion			
that the Subcommittee Study include the			
following Findings:			
 It is the Academy's position that, 			
pursuant to state law, an individual			
cannot perform any duties of a law			
enforcement officer involving the			
control or direction of members of			
the public (including traffic			
citations) OR exercise the power of			
arrest until the following has been	Yea	Nay	Not Voting
satisfied:			
 Agency has notified the 			
Academy that the individual			
has been employed by the			
agency as a law enforcement			
officer, within three working			
days of that individual's			
employment, AND			
 Firearms qualification 			
program approved by the			

council is provided to the individual within three days of the agency submitting the PCS of Hire form to the Academy (i.e. notifying the Academy that the individual has been employed), AND o Individual has been provided, and successfully completed, a firearms qualification program approved by the council • Currently the Academy does not have a way to confirm if an officer passed the firearms qualification program.		
Rep. Arrington	✓	
Rep. Hixon	√	
Rep. Rutherford		Not Present
Rep. Tallon	✓	

Representative Hixon makes a motion to approve the recommendation that as CJA coordinates training and standards for all law enforcement, it is necessary for the agency to know who all law enforcement officers are and where they are enforcing the laws in our state. In addition, many variables may occur during a year that impact an officer's ability to use a firearm. On this basis, the Subcommittee			
Study include a recommendation to			
amend SC Code Section 23-23-40, or			
applicable regulations, to accomplish the	37	N.T.	NT 4 N7 41
following:	Yea	Nay	Not Voting
• Clarify that in order for a			
certified or non-certified officer			
to enforce laws, a hiring law			
enforcement agency must provide			
CJA notification of both (1) the			
hiring of the officer and (2) the successful completion of firearms			
qualification, regardless of			
whether the officer is new to law			
enforcement or coming from			
another law enforcement agency;			
Require CJA to confirm if all			
officers at an agency, with certain			
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exceptions, have passed a yearly firearms qualification, including			
some mechanism for enforcement			
of this provision; and			
Eliminate an out-of-date			
provision addressing if a firearms			
qualification program approved			
by the Director exists, as an approved program now exists.			
Rep. Arrington	√		
Rep. Hixon	·		
Rep. Rutherford	,		Not Present
Rep. Tallon	√		T (de l'Ieselle
Representative Hixon makes a motion			
that S.C. Code Ann. \$23-23-20 be			
amended, to authorize the Academy	Yea	Nay	Not Voting
Director to determine the location of a "training facility" for mandatory training		,	
or other types of training.			
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		
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Representative Arrington makes a			
motion that regulations be updated to			
require law enforcement officers receive,			
during the three year continuing	37	NT	NT 4 N7 4
education cycle, education in cultural professionalism; prejudice and	Yea	Nay	Not Voting
personality; and/or culture diversity to			
maintain their law enforcement			
certification.			
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		
Representative Arrington makes a motion that that SC Code of Laws			
Section 23-23-100 be amended to (1)	Yea	Nay	Not Voting
authorize the Director of CJA, in his sole			

discretion, to issue civil penalties to law enforcement agencies not following laws or regulations; (2) with appeal to the Law Enforcement Training Council as a final agency decision; and (3) provide a mechanism for CJA to collect on penalties issued.		
Rep. Arrington	✓	
Rep. Hixon	✓	
Rep. Rutherford		Not Present
Rep. Tallon	✓	

Representative Arrington makes a motion that the General Assembly work with the Association of Counties, Municipal Association, State Treasurer's Office, State Auditor's Office, and other stakeholders, to determine revisions to the laws regarding audited financial statements and penalties for non-compliance.	Yea	Nay	Not Voting
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

Representative Arrington makes a motion that the Academy research the costs and steps that would be needed to track law enforcement officer discipline in a central database, with individual records available only with the consent of the individual officer, and provide this information to the House Oversight Committee by Tuesday, January 9, 2018, the first day of the 2018 legislative session.	Yea	Nay	Not Voting
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

Representative Arrington makes a motion that going forward the Law Enforcement Training Council and Criminal Justice Academy annotate any data and statistics provided to members of the House of Representatives, or others. In this annotation, the agency explain (1) the source of the information, (2) the specific parameters of what the individual was searching for, if it was a search of manual documents, or what the computer was searching, if it was a search or report from SCEIS or any other database; and (3) any other contextual information about how information is stored at the agency or in the database that would assist the end reader.	Yea	Nay	Not Voting
Rep. Arrington	✓		
Rep. Hixon	✓		
Rep. Rutherford			Not Present
Rep. Tallon	✓		

- V. Director Swindler and Chief Keel provided closing remarks.
- VI. There being no further business, the meeting is adjourned.