1	South Carolina General Assembly							
2	123rd Session, 2019-2020							
3								
4	S. 419 DRAFT - ETHICS AMENDMENT 2/13/19							
5	(Shaded areas reflect proposed changes; yellow highlighted areas							
6	to be addressed later and placed elsewhere).							
7								
8	PART VII							
9								
10	Local School Board Accountability							
11	•							
12	SECTION 47. Chapter 19, Title 59 of the 1976 Code is amended							
13	by adding:							
14								
15	"Article 5							
16								
17	Local School Governance							
18								
19	Section 59-19-710. The purpose of this article is to enhance local							
20								
21								
22	instances of deficient local school governance impacting the success							
23	of a school district.							
24								
25	Section 59-19-720. For purposes of this article-,							
26	(1) 'Administrator' means an officer, other than a board							
27	member, or employee of a local school district who holds a position							
28	which:							
29	(a) requires a certificate that authorizes the holder to serve as							
30	school administrator, principal, or school business administrator;							
31	(b) does not require that the person hold any type of certificate							
32	but is responsible for making recommendations regarding hiring or							
33	the purchase or acquisition of property or services by the local							
34	school district; or							
35	(c) requires a certificate that authorizes the holder to serve as							
36	supervisor and be responsible for making recommendations							
37	regarding hiring or the purchase or acquisition of property or							
38	services by the local school district.							
39	(2) 'Anything of value' or 'a thing of value' has the same							
40	meaning as in Section 8-13-100(1).							
41	'Board member' means a person holding membership, whether by							
42	election or appointment, on a board of education other than the State							
43	Board of Education.							
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1	(3)—'Board member'means a person holding membership,						
2	whether by election or appointment, on a board of education other						
3	than the State Board of Education.						
4	(4) 'Business' means a corporation, partnership, firm,						
5	enterprise, franchise, association, trust, sole proprietorship, union,						
6							
7	local school district or another public entity.						
8	(5) 'Economic interest' has the same meaning as in Section						
9	8-13-100(11).						
10	(6) 'Family member' has the same meaning as in Section						
11	8 13 100(15).						
12	(7) 'Interest' means the ownership or control of more than ten						
13	percent of the profits, assets, or stock of a business but does not						
14	include the control of assets in a labor union.						
15	(8) 'Local school district' means any school district in the State,						
16	including the South Carolina Public Charter School District, but						
17	does not include special school districts.						
18	(9) 'Nepotism' means the employment, appointment,						
19	promotion, transfer, or advancement of a family member to a						
20	position in the school district that a school board member manages						
21	or supervises. A school board member may not participate in an						
22	action relating to the discipline of a family member.						
23	(10) 'Public official' has the same meaning as in Section						
24	8-13-100(27).						
25	(11) 'School official' includes the superintendent, assistant						
26	superintendent, chief finance official or employee, and chief						
27	purchasing official or employee of a school district.						
28	(12) 'Spouse' means the person to whom a school official is						
29	legally married.						
30							
31	Section 59-19-730. (A) The State Board of Education shall adopt						
32	a model code of ethics for local school board members before July						
33	1, 2020. This model code of ethics also shall include appropriate						
34	consequences for violations of provisions of the model code of						
35	ethics. The state board <u>State Board of Education</u> periodically may						
36	adopt revisions to the model code of ethics as it considers necessary.						
37	(B)(1) A local school board shall adopt a local code of ethics						
38	applicable to that board within three months after adoption of the						
39	model code of ethics by the state board State Board of Education.						
40	A local code must include, at a minimum, the model code of ethics.						
41	(2) If the state board State Board of Education adopts a						
42	revision to the model code of ethics, a local school board shall adopt						

and incorporate the revision into its local code within three months
 of the adoption of the revision by the state board.

3 (3) A local school board only may adopt its local code of 4 ethics or any changes to that local code at a regularly scheduled 5 meeting.

(4) A local school board may not adopt or follow a code of 6 7 ethics that prevents its members from discussing freely the policies 8 and actions of the board outside of a board meeting, excluding 9 matters discussed in executive session or that are exempt from 10 disclosure under the Freedom of Information Act. This does not 11 preclude a local school board from adopting a policy in a regularly 12 scheduled meeting that prohibits certain disclosures allowed by law. 13 (5) A local school board shall submit a copy of its local code 14 of ethics and subsequent revisions to the State Department of 15 Education within thirty days of adoption. (6) Nothing contained in this section may be construed to 16 repeal, replace, or preclude application of any other statute. 17 18 19 Section 59-19-740. (A) A local school board shall adopt policies 20 regarding nepotism which, at a minimum, must include the 21 provisions of this section. 22 (B) After June 30, 2020, a person who has a family member 23 serving on a local school board, as the district school superintendent, 24 as a principal or assistant principal of a school in the district, or as a 25 member of the district administrative staff is not eligible to serve as 26 a member of the board if the family member's employment with the 27 district begins after December 31, 2020. This provision does not 28 affect the employment of a person employed by the district before 29 June 30, 2020, or who is employed by the district when his family 30 member becomes a member of that local school board. 31 (C)(1) For a district with a full-time enrollment of fewer than 32 three thousand students in the initial fall enrollment of 2019, the 33 State Board of Education may waive the provisions of subsection 34 (B) at the request of the local school board or an individual 35 attempting to qualify to run for a seat on that board, provided the 36 local school board shall, before submitting a waiver request, provide 37 thirty days' notice of the individual's intent to run for the office and 38 conduct a public hearing for the purpose of providing an opportunity 39 for full discussion and public input on the issue of potential 40 nepotism problems and other concerns regarding the waiver. The 41 public hearing may be conducted in conjunction with a regular or called meeting of the local school board. 42

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(2) A local school board that seeks a waiver pursuant to this 1 2 subsection shall submit a written waiver request to the State Board 3 of Education that: (a) identifies the specific laws, rules, regulations, policies, 4 5 procedures, or provisions that are requested for the waiver; 6 (b) describes the laws, rules, policies, and procedures that 7 the board will substitute for the waived laws, rules, regulations, 8 policies, procedures, or provisions; 9 (c) describes any familial relationship that is the subject of 10 the waiver request and the policy for recusal; 11 (d) describes how the waiver will improve student 12 performance; 13 (e) describes the students who will be affected by the 14 proposed waiver, including their estimated number, current 15 performance, grade level, and any common demographic traits; 16 (f) lists by name the schools that will be affected by the 17 proposed waiver, and a description of each school, including current 18 performance, grade levels, and demographic traits of the students of 19 each school; 20 (g) describes the methods for collecting data, and for 21 measuring and evaluating any change in student performance 22 resulting from the proposed waiver; 23 (h) provides the period of time for which the proposed 24 waiver is requested and the proposed starting date; 25 (i) provides a resolution adopted by the local school board 26 to approve or disapprove the waiver request, and outlining the 27 reasons for its approval or disapproval; and 28 (i) describes any public comment received at the public 29 hearing held pursuant to item (1). 30 (3) The State Board of Education may grant or deny a waiver 31 request, or grant a waiver request subject to specific modifications 32 in the waiver request. 33 (4) The State Board of Education shall grant or deny a waiver 34 request no later than forty-five days after receipt of the request, 35 taking into consideration whether the benefit to the public would 36 justify approval of the waiver. 37 (D) After June 30, 2020, a person who has a family member 38 serving on a local school board, hired or promoted as a principal or 39 assistant principal of a school in the district, or hired as a member 40 of the district administrative staff is not eligible to serve as the 41 superintendent of the district if the family member's employment 42 with the district begins after December 31, 2020. This provision 43 does not affect the employment of a person employed by the district

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before June 30, 2020, or who is employed by the district when his 1 2 family member becomes a member of that local school board. 3 Section 59-19-750. (A) To avoid a conflict of interest, a local 4 5 school board member or school official may not: 6 (1) use or attempt to use his official position to secure 7 unwarranted privileges, advantages, or employment for himself, his 8 family members, or any others; 9 (2) act in his official capacity in any matter where he, his 10 family member, or a business organization in which he or his family 11 member has an economic interest that reasonably could be expected 12 to impair his objectivity or independence of judgment; 13 (3) solicit or accept, or knowingly allow his family member 14 or a business organization in which he or his family member has an 15 economic interest to solicit or accept a gift, favor, loan, political 16 contribution, service, promise of future employment, or other thing 17 of value based upon an understanding that the gift, favor, loan, political contribution, service, promise of future employment, or 18 19 other thing of value was given or offered for the purpose of 20 influencing the board member in the discharge of his official duties; 21 provided this item does not apply to the solicitation or acceptance 22 of contributions to the campaign of an announced candidate for 23 elective public office if the board member has no knowledge or 24 reason to believe that the campaign contribution, if accepted, was 25 given with the intent to influence the board member in the discharge 26 of his official duties; 27 (4) use, or knowingly be allowed to use, his official position 28 or any information not generally available to the general public 29 which he receives or acquires in the course of and by reason of his 30 official position for the purpose of securing financial gain for 31 himself, his family member, or a business organization with which 32 he is associated; 33 (5) represent, either in his individual capacity or through a 34 business organization in which he has an interest, a person or party, 35 other than the local school district or its board, with any cause, 36 proceeding, application, or other matter pending before the district 37 in which he serves or in a proceeding involving the district he 38 represents; 39 (6) be prohibited from making an inquiry for information on 40 behalf of a constituent if no fee, reward, or other thing of value is

- 41 promised to, given to, or accepted by the board member or his family
- 42 member in return;

1 (7) disclose or discuss any information which is subject to 2 attorney-client privilege belonging to the local school board to any 3 person except for other board members, an attorney representing the 4 board, the district superintendent, or any other person designated by 5 the district superintendent for receipt of such disclosures unless the privilege has been waived by a two-thirds vote of the membership 6 7 of the board then serving; 8 (8) serve also as an officer of any organization that sells goods 9 or services to the district, excluding not-for-profit organizations; 10 (9) be considered in conflict with the provisions of this 11 subsection if, by reason of his participation in a matter required to 12 be voted upon, no material or monetary gain accrues to him as a 13 member of a profession, occupation, or group to any greater extent than reasonably could be expected to accrue to another member of 14 15 that profession, occupation, or group; and (B) (10) Tto enable local school superintendents and 16 17 administrators to effectively perform their duties related to daily 18 operations without undue interference from school board members, 19 a school board member shall: 20 (1) (a) recognize that the authority of the board only rests 21 with the board as a whole and not with individual board members, 22 and act accordingly; 23 (2) (b) support the delegation of authority for day-to-day 24 administration of the school system to the local superintendent, and 25 act accordingly; 26 (3) (c) honor the chain of command and refer problems or 27 complaints consistent with the chain of command; 28 (4) (d) recognize that the local superintendent shall serve as 29 secretary, ex officio to the board, and should be present at all 30 meetings of the board except when his contract, salary, or 31 performance is under consideration; 32 (5) (e) not undermine the authority of the local school 33 superintendent or intrude into responsibilities that properly belong 34 to the local superintendent or school administration, including such 35 functions as hiring, transferring, or dismissing employees; and 36 (6) (f) use reasonable efforts to keep the local 37 superintendent informed of concerns or specific recommendations 38 that any member of the board may bring to the board. 39 - (C) (B)School board members may create or modify the salary, 40 travel stipend, or other component of the compensation provided to school board members, but such creation or change may not become 41 42 effective until the commencement date of the terms of two or more 43 members elected at the next general election following the adoption

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1 of the modification, at which time the creation or change becomes 2 effective for all members. 3 (D) (C) Upon a motion supported by a two-thirds vote of the 4 members present, a local school board shall request that the State 5 Ethics Commission conduct a hearing concerning the violation by a board member of a conflict of interest provision in subsection (A). 6 7 8 Section 59-19-760. (A) The State Department of Education or 9 another public school accrediting agency shall notify the State 10 Board of Education upon placing any district or school on the level of accreditation that immediately precedes the loss of accreditation 11 for school governance reasons. This notice shall include the reason 12 13 or reasons for the decision of the accrediting agency. 14 (B) Notwithstanding another provision of law, if a school district 15 or school is placed on the level of accreditation that immediately 16 precedes the loss of accreditation for school governance by an 17 accrediting agency, the local board shall notify the State Board of 18 Education, in writing, within three business days of the placement. 19 This notice shall include the reason or reasons for the decision of 20 the accrediting agency. 21 - (C) The State Board of Education shall conduct a hearing no less 22 than ten days before, but no more than ninety days after, it receives 23 or gives the notice provided in subsections (A) and (B), and shall 24 recommend to the Governor whether he should suspend all eligible 25 members of the local board without pay. A majority of the members 26 of a local board of education may petition the State Board of 27 Education to continue any hearing scheduled under this subsection. 28 Upon a showing of good cause, the state board may in its sound 29 discretion continue any such hearing. Notwithstanding another 30 provision of law, deliberations held by the State Board of Education 31 pursuant to this subsection to formulate its recommendation to the 32 Governor may not be open to the public and are not subject to the 33 Freedom of Information Act; provided, however, that testimony 34 must be taken in an open meeting and a vote on the recommendation 35 must be taken in an open meeting following the hearing or at the 36 next regularly scheduled meeting. If the State Board of Education 37 makes a recommendation to suspend, the Governor may, in his 38 discretion, suspend all eligible members, but not selective individual 39 members, of the local board of education with pay and, in 40 consultation with the State Board of Education, appoint temporary 41 replacement members who are otherwise qualified to serve as 42 members of the board. A temporary replacement member appointed

1	pursuant to this subsection must serve until the completion of the						
2	suspension or until the seat becomes vacant, whichever occurs first.						
3	(D) All hearings pursuant to subsection (C)(B) must be						
4	conducted by the State Board of Education, a committee of the state						
5	board, or a hearing officer appointed by the state board. In						
6	conducting a hearing:						
7	(1) the presiding officer shall notify the parties of the time and						
8	place of the hearing;						
9	(2) all witnesses shall testify under oath and are subject to						
10	cross examination;						
11	(3) the presiding officer shall require the testimony and other						
12	evidence to be transcribed by a court reporter or recorded by other						
13	appropriate means;						
14	(4) the strict rules of evidence prevailing in courts of law are						
15	not applicable; and						
16	(5) at the conclusion of the hearing, or within fifteen days						
17	thereafter, the State Board of Education shall notify the Governor						
18	and the parties of its decision in writing.						
19	(E) The provisions of this section apply only to a local school						
20	district or school which is placed on the level of accreditation						
21	immediately preceding loss of accreditation after July 1, 2020. This						
22	section applies only to local board of education members who were						
23	serving on the local board at the time the accrediting agency placed						
24	the local school system or school on the level of accreditation						
25	immediately preceding loss of accreditation."						
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27	SECTION 48. Section 59-18-920 of the 1976 Code is amended to						
28	read:						
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31	established pursuant to Chapter 40, Title 59 shall report the data						
32	requested by the Department of Education necessary to generate a						
33	report card and a rating. The performance of students attending						
34	charter schools sponsored by the South Carolina Public Charter						
35	School District or registered institution of higher learning must be						
36	included in the overall performance ratings of each school in the						
37	South Carolina Public Charter School District. The performance of						
38	students attending a charter school authorized by a local school						
39	district must be reflected on a separate line on the school district's						
40	report card. An alternative school is included in the requirements of						
41	this chapter; however, the purpose of an alternative school must be						
42							
74	taken into consideration in determining its performance rating. The						

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Education and the School to Work Advisory Council, shall develop 1 2 a report card for career and technology schools." 3 SECTION 49. Article 1, Chapter 13 19, Title 8 59 of the 1976 4 5 Code is amended by adding: 6 7 "Section 59-19-55. Trustees and school officials shall comply 8 with the provisions of Articles 1, 7, 11, and 13, Chapter 13 11, Title 9 8. For purposes of this section, 'school official' has the same meaning as in Section 59-19-720(5)." 10 11 12 SECTION 50 Article 7, Chapter 13, Title 8 18 of the 1976 Code 13 is amended by adding: 14 15 "Section 8-13-810. (A) By July first of each year, the State Board of Education shall notify the State Ethics Commission of any 16 17 local school board member who has not complied with the provisions of Section 59-19-45. Local school board members who 18 fail to successfully complete the training program must be 19 20 considered to be in violation of the State Ethics Act and must be 21 assessed a civil penalty as follows: 22 (1)(a) a fine of one hundred dollars if the training is not 23 completed as provided by law in this chapter; and 24 (b) after notice has been given by the State Board of 25 Education by certified or registered mail that the training has not 26 been completed, a fine of ten dollars per calendar day for the first 27 ten days after notice has been given, and one hundred dollars for 28 each additional calendar day in which the training is not completed, 29 not exceeding five thousand dollars; and 30 (2) after the maximum civil penalty has been levied and the 31 required statement or report has not been filed, the person is: 32 (a) for a first offense, guilty of a misdemeanor triable in 33 magistrates court and, upon conviction, must be fined not more than 34 five hundred dollars or imprisoned not more than thirty days; 35 (b) for a second offense, guilty of a misdemeanor triable in 36 magistrates court and, upon conviction, must be fined not less than 37 two thousand five hundred dollars nor more than five thousand 38 dollars or imprisoned not less than a mandatory minimum of thirty 39 days; and 40 (c) for a third or subsequent offense, guilty of a 41 misdemeanor triable in magistrates court and, upon conviction, must 42 be fined not more than five thousand dollars or imprisoned for not 43 more than one year, or both.

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1 (B) In addition to existing remedies for breach of the ethical 2 standards of this chapter or regulations promulgated hereunder, the 3 State Ethics Commission may impose an oral or written warning or reprimand. 4 5 (C) Before a trustee's position with a local school district board may be terminated for a violation of the provisions of this chapter, 6 notice and an opportunity for a hearing must be provided to the 7 8 trustee." 9 10 SECTION 51. Section 1-3-240(A) of the 1976 Code is amended to read: 11 12 13 "(A) Any officer of the county or State, or a local school board 14 member or trustee, an elected or appointed official of the State, a county, a municipality, or a political subdivision thereof, including 15 16 candidates for the office, except: 17 (1) an officer whose removal is provided for in Section 3 of 18 Article XV of the State Constitution; 19 (2) an officer guilty of the offense named in Section 8 of 20 Article VI of the State Constitution; or 21 (3) pursuant to subsection (B) of this section, an officer of the 22 State appointed by the Governor, either with or without the advice 23 and consent of the Senate; who is guilty of malfeasance, misfeasance, incompetency, absenteeism, conflicts of interest, 24 misconduct, persistent neglect of duty in office, or incapacity must 25 26 be subject to removal by the Governor upon any of the foregoing 27 causes being made to appear to the satisfaction of the Governor. 28 Before removing any such officer, the Governor shall inform him in 29 writing of the specific charges brought against him and give him an 30 opportunity on reasonable notice to be heard." 31 32 SECTION 52. Section 59-19-45 of the 1976 Code is amended to 33 read: 34 35 "Section 59-19-45. (B) (A) Within one year of taking office, all 36 persons elected, reelected, or appointed as members of a school district board of trustees after July 1, 1997, regardless of the date of 37 38 their election, reelection, or appointment or reappointment, shall complete successfully an orientation a training program in the 39 40 powers, duties, and responsibilities of a board member including, but not limited to, topics on policy development, personnel, 41 superintendent and board relations, instructional programs, district 42 43 finance, school law, ethics, nepotism, conflict of interest, and

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community relations. This program must be offered by a district or 1 2 its designee, and completed by a each board member within one year 3 after his election, reelection, or appointment, or reappointment. This program also must be offered by a district or its designee and 4 5 completed by a each board member serving on the effective date of this act within one year after the effective date of this act. 6 7 (A) (B)(1) The orientation shall be approved by the State Board 8 of Education and conducted by public or private entities approved 9 by the State Board of Education such as the South Carolina School Boards Association. By December 31, 2019, the State Board of 10 11 Education shall adopt a model training program for training local 12 school board members on the provisions of this article and local 13 polices adopted pursuant to it. The program must include initial and 14 continuing training. The State Board of Education periodically may shall tri-annually review adopt revisions to the training program as 15 16 it considers necessary, and adopt revisions. 17 (2)(a) A local school board shall adopt a local training 18 program applicable to that board within three months after adoption 19 of the model training program by the State Board of Education. A training program must include, at a minimum, the model training 20 21 program adopted by the State Board of Education. 22 (b) If the State Board of Education adopts a revision to the 23 training program, a local school board shall adopt and incorporate the revision into its local training program within three months of 24 25 the adoption of the revision by the State Board of Education. 26 (c) A local school board only may adopt its local training 27 program or any changes to that local training program at a regularly 28 cheduled meeting. 29 (d) A local school board shall submit a copy of its local 30 code of ethics and subsequent revisions to the State Department of 31 Education within thirty days of adoption. 32 (C) The provisions of this section also apply to members of 33 county boards of education appointed or elected after July 1, 1997, 34 in the same manner the provisions of this section apply to members 35 of school district boards of trustees. 36 (D) The provisions of this section do not apply to a school board 37 trustee or county board of education member who was serving in 38 such office on July 1, 1997, and who is continuously reelected or 39 reappointed to office thereafter. In addition to meeting other 40 requirements provided by law, a person serving on a school board 41 shall: 42 (1) sign a statement asserting that he understands and is in 43 compliance with, the South Carolina Ethics law, and the applicable

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local code of ethics and policy on nepotism; and the training 1 2 required under this Section. (2) annually disclose compliance with the State Board of 3 Education policy on training for local school boards, the applicable 4 5 local code of ethics, the nepotism policy, and the conflict of interest 6 provisions applicable to local school boards. 7 "Section 8-13-810. 8 9 (E)(D) The State Department of Education shall reimburse a 10 school district or county board of education conducting an 11 orientation training for a new board member as required by this 12 section at the rate of eighty dollars for a member, provided that the 13 total reimbursements by the department in one fiscal year must not 14 exceed ten thousand dollars. If the total projected cost of these 15 reimbursements for a year as determined by the department exceeds 16 ten thousand dollars, the eighty dollar reimbursement for each new 17 member must be reduced proportionately. If funds are not available 18 for these reimbursements, the board member orientation training is 19 not required but may be conducted at the option of a school district 20 or county board of education. The State Board of Education shall 21 establish guidelines and procedures for these reimbursements. 22 (FE) The State Department of Education must keep a record of the 23 school board trustees who complete the orientation training program 24 for a period of at least five years." At the beginning of each calendar year, the local board shall certify compliance with provisions of 25 26 Subsection (C) by all board members, and publish this certification 27 in the minutes of the next regularly scheduled school board meeting. 28 29 30 SECTION 53. Section 59-19-60 of the 1976 Code is amended to 31 read: 32 33 "Section 59-19-60. (A) School district trustees shall be are 34 subject to removal from office for cause by the county boards of education, upon notice and after being given an opportunity to be 35 36 heard by the county board of education. Any such order of removal 37 shall state the grounds thereof, the manner of notice and the hearing 38 accorded the trustee, and any such trustee shall have the right to 39 appeal to the court of common pleas, as provided in Section 40 59-19-560 pursuant to the provisions of Chapter 3, Title 1. Vacancies occurring in the membership of any board of trustees for 41 42 any cause shall must be filled for the unexpired term by the county

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- 2 as provided for full-term appointments.
- 3 (B) In addition to the basis bases for removal from office by the
- 4 Governor provided in Chapter 3, Title 1, the Governor may remove
- 5 a member of a school district board of trustees in a case involving:
- 6 <u>(1)</u> <u>fraud;</u>
- 7 <u>(2)</u> misappropriation of funds;
- 8 <u>(3) nepotism;</u>
- 9 <u>(4)</u> violation of election or procurement laws; or
- 10 <u>(5)</u> <u>any combination of items (1) through (4) (5)</u>.
- 11 (C) If the entire membership of a board of trustees is removed,
- 12 five vacancies automatically are created, regardless of the prior
- 13 number of seats held by the board of trustees. The Governor shall
- 14 appoint members to fill three of the vacancies, the State
- 15 Superintendent of Education shall appoint a member to fill one of
- 16 the vacancies, and the local legislative delegation shall appoint a
- 17 member to fill one of the vacancies within ninety days.
- 18 (D) If one or more members, but not the entire membership, of a
- 19 board of trustees is removed, the Governor must fill the vacancies
 20 within ninety days.
- 21 (E) <u>A person appointed pursuant to subsection (C) or (D) to fill</u>
- 22 a vacant seat on a board of trustees shall serve until the next general

23 <u>election is held for the seat and may run in that general election for</u>

- 24 the seat to which he was appointed.
- 25 <u>(F) If only two members remain serving on a board of trustees</u>,
- the members may take no action that requires a vote until a third
 member is appointed."
- 27 <u>member is appoin</u>28
- 29 SECTION 59. This act takes effect upon approval by the 30 Governor.
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