# Joint Resolution (Act 95): Summary of Process and Recommendations

Presented to a Joint Session of the South Carolina Senate Finance Committee and House Ways and Means Committee

February 13, 2020









### Santee Cooper Project Advisors

- Gibson, Dunn & Crutcher LLP Legal Advisor
  - Gerald "Jerry" Farano
  - Melissa Persons
- Moelis & Company Lead Financial Advisor
  - John Colella
  - Nathan Barnes
- Energy and Environmental Economics, Inc. (E3) Market Advisor
  - Nathan "Nate" Miller

### Agenda

- 1. Overview of Process
- 2. Evaluating Rate Projections
- 3. Santee Cooper Reform Plan
- 4. Management Proposal Dominion Energy
- 5. Bid for Sale NextEra Energy
- 6. Potential Benefits and Additional Considerations
- 7. Conclusion

### **Overview of Process**

### **Key Considerations**

Pursuant to Act 95, the Department hired advisors in June and July, 2019

- The Department and advisors immediately began to prepare the necessary process materials and data room and publicly announced an invitation for interested parties on Aug. 16, 2019
- Process and timeline were developed with a view to facilitate negotiations with Central while also maximizing outcomes as defined by Act 95

### **Key Process Items**

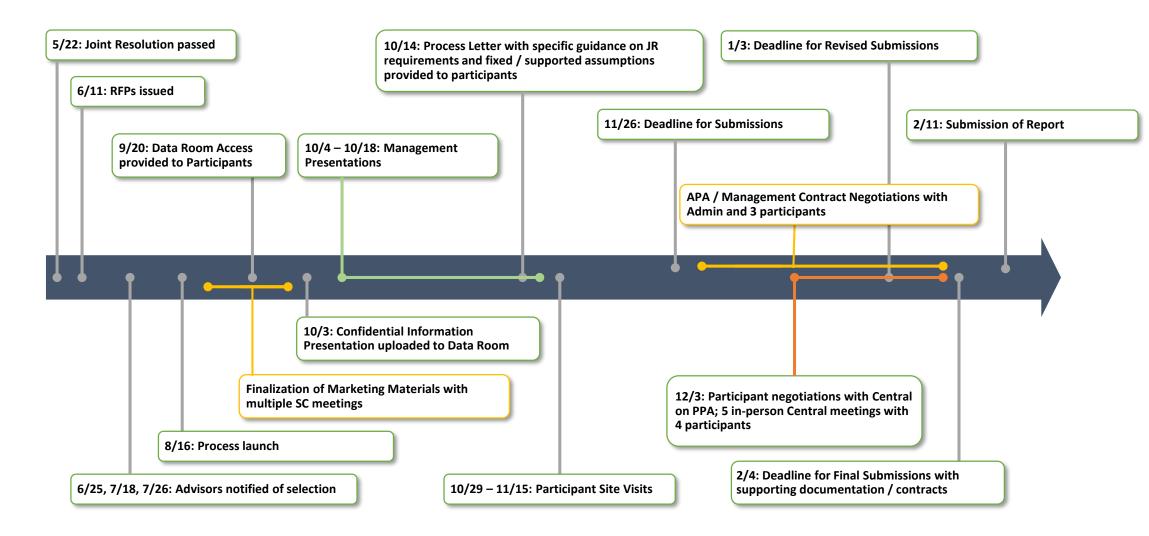
- 26,000+ of Data Room documents
- 358,000+ of Data Room pages
- 2,000+ diligence questions
- Approximately 50,000+ man-hours
- Hundreds of conference calls and in-person meetings

# **Overview of Participants**

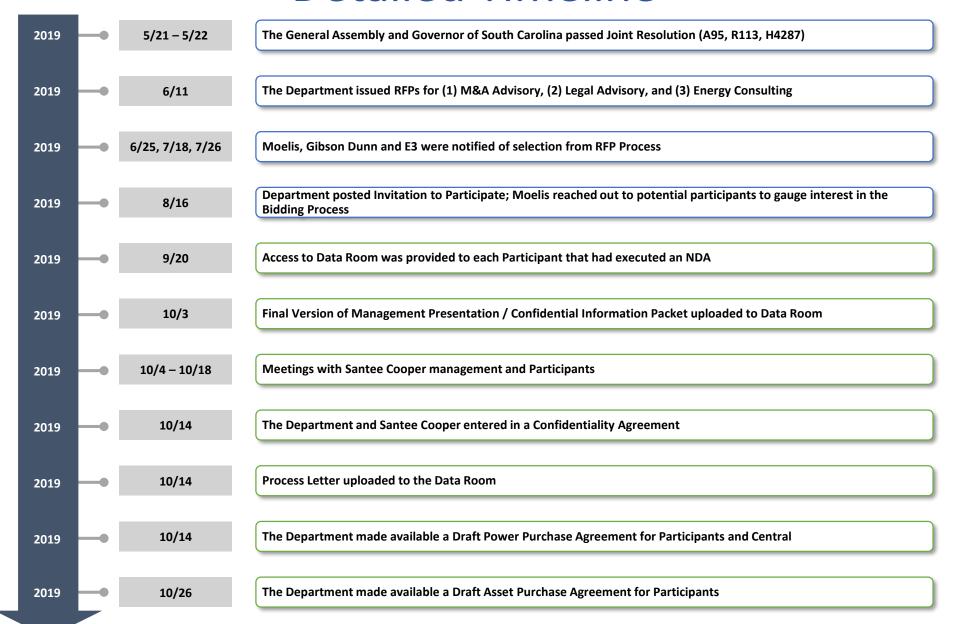
Parties Contacted	55
NDAs Executed	13
Data Room Access Granted	13

	SALE	MANAGEMENT CONTRACT
Management Presentations	5 (2 Consortiums)	3 (1 Consortium)
Site Visits	3 (2 Consortiums)	2 (1 Consortium)
Final Proposals Submitted	2 (1 Consortium)	2

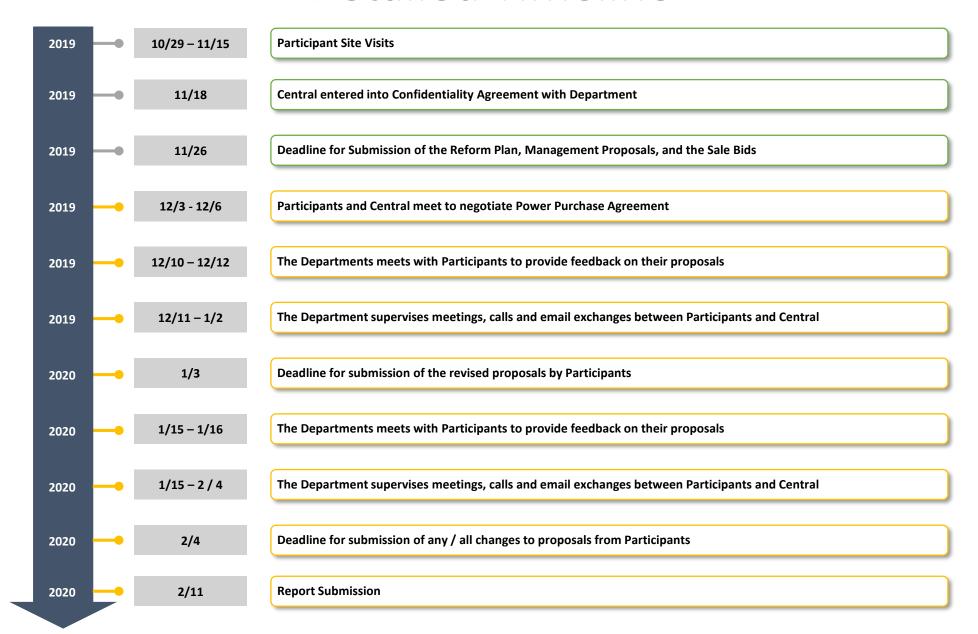
### Timeline



### **Detailed Timeline**



### **Detailed Timeline**



### **Process Considerations**

- Process was delayed by months by a lack of cooperation by Santee Cooper
  - Delay in funding the Department in June delayed the Process by nearly a month
  - The Data Room for participants was delayed in opening based on Santee Cooper failing to provide data in an efficient or expeditious manner
  - Threatened to not conduct management presentation due to not having a signed NDA with Admin (including when participants were in Santee Cooper's building for the Management Presentation)
  - Entering into Southern MOU had a chilling effect on multiple bidders and had unknown negative impacts
- Santee Cooper rank and file employees continue to be a bright spot for Santee Cooper, and they worked tirelessly to support the Process

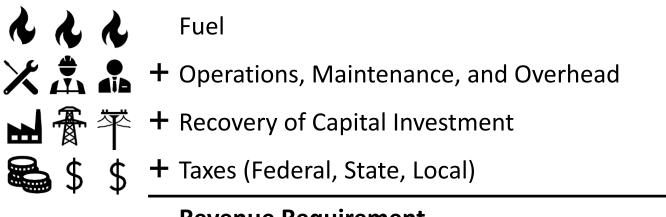
# **Evaluating Rate Projections**

### **Evaluating Rate Projections**

 Customer rates are critically important in considering options for Santee Cooper's future...

...as recognized by the JR requirement for "electrical rate projections and projected financial impact to Santee Cooper retail customers"

Electricity Rates depend on many factors:



#### **Revenue Requirement**

- Rate projections need to be "normalized"...
  - To ensure a fair comparison of proposals
  - To provide a sound basis for the General Assembly's decision-making based on facts and a greater likelihood of achievement

# "Apples to Apples" Comparisons

- Standardized assumptions -> proposals are differentiated ONLY by plans, commitments and competitive advantages.
- Participants each submitted the Revenue Requirement Model
- Submissions normalized by three kinds of assumptions, as specified in the Process Letter:

#### **Fixed Assumptions**

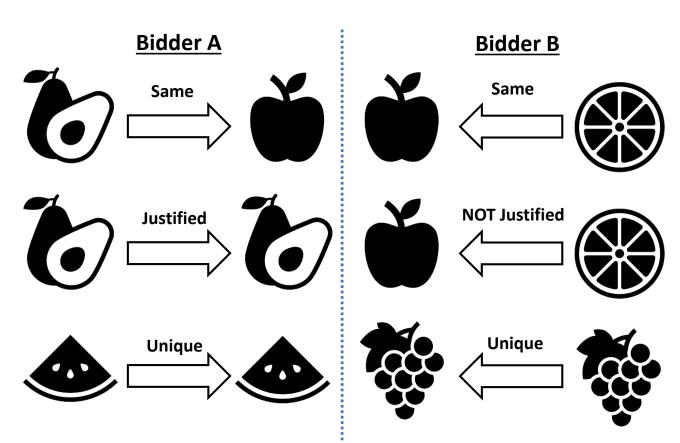
- Same external factors for all Participants
- Gas prices, interest rates, inflation, load forecasts...

#### **Supported Assumptions**

- Justification required for different value
- Resource costs, operational efficiencies, other cost savings...

#### **Variable Assumptions**

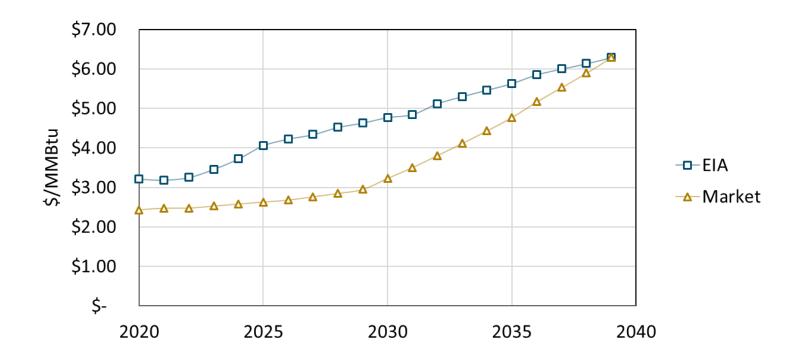
- Participants provide their own values
- Resource plan, fees/purchase price, financing structure, return on equity...



### **Natural Gas Price Forecasts**

- Future gas prices were the largest factor impacting rate projections
- Each Participant proposed to increase gas-fired generation to save on costs compared to coal, and each had a distinct view of future gas prices
- The Professional Service Experts used two book-end, well-supported projections to forecast each Participant's plan

#### **Henry Hub Gas Price Forecast used in the Process**



# Santee Cooper Reform Plan



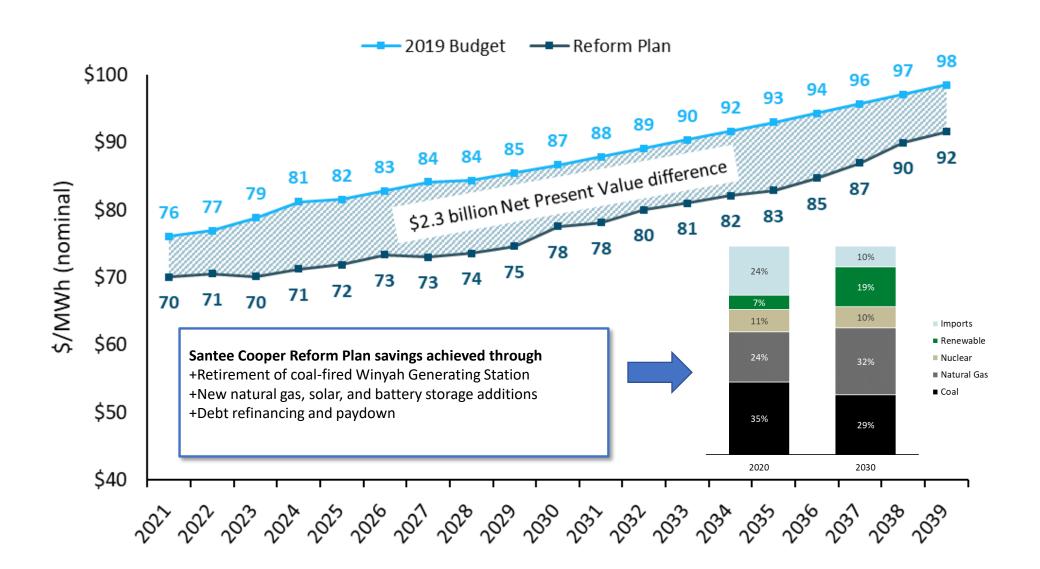
### Key Terms of Santee Cooper Reform Plan

- Santee Cooper would implement a new power supply roadmap (↑ reliability, ↓ coal/emissions, ↓ cost)
- Santee Cooper would reduce its outstanding debt by \$4.7 Billion over 20 years
- New transparency and oversight measures would improve governance and increase stakeholder involvement
- Reform is dependent on legislative action and Santee Cooper's ability to successfully implement the plan
- The Reform Plan does not resolve the Cook litigation; the Reform Plan does not expressly propose how to repair the Central relationship
- Santee Cooper would reduce headcount by 10% without any layoffs (retraining, attrition, and retirement only)

### Financial Overview of Santee Cooper Reform Plan

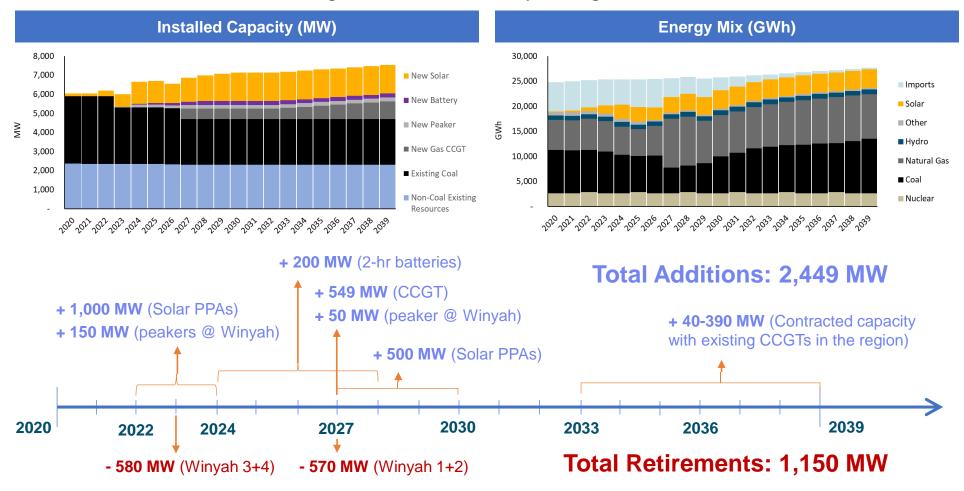
- Current credit rating A2/A-
- Outstanding debt \$6.9 Billion
- Reform plan pays down \$4.7 Billion in debt over 20 years
- All liabilities remain outstanding
- Estimated \$2.3 Billion NPV improvement to customer rates relative to 2019 budget

### Projected Santee Cooper Rates Under Reform Plan



### **Proposed Santee Cooper Generation Mix**

- Santee Cooper modernizes generation mix through:
  - Retirement of the Winyah coal station
  - New additions of natural gas, solar, and battery storage



# Management Proposal — Dominion Energy



# Key Terms of Dominion Management Proposal

- Dominion would place three of its executives as senior managers at Santee Cooper (and would consider placing one as CEO)
- Dominion would not charge a management fee; it would only be reimbursed for its costs
- Dominion would seek mutual cost savings through synergies with Santee Cooper
- Term: 10 years, with an option to terminate upon a change of control of either party
- Dominion executive to be Santee Cooper's primary point of contact for Central
- Benefits may not be realized without additional legislative reform at Santee Cooper

# Financial Overview of Dominion Management Proposal

- Current market capitalization of approximately \$70 Billion, representing one of the largest publicly traded utilities globally
- Credit Ratings
  - HoldCo: BBB+/Baa2
- Assumes Reform Plan implemented as proposed by Santee Cooper
- Proposed incremental joint cost savings to benefit Santee Cooper customers
  - Operating synergies and partnerships
- Only recovery of placed employee costs; no other management fees
- No payment to the State beyond Santee Cooper's current practices

# Bid for Sale — NextEra Energy



### Key Terms of NextEra Bid for Sale

- Defeases 100% of debt at closing and covers all defeasance costs
- Provides payment to State and allows the State to keep Santee Cooper balance sheet cash to cover estimated liabilities left behind
- Offers solution to Cook litigation and additional credits for ratepayers

Sources of Funds	\$ millions	SCP&L Capitalization	\$ millions	Uses of Funds	\$ millions
NextEra Cash Contribution	5,410.3	SCP&L Equity	2,929.5	Santee Cooper Bonds Outstanding	6,553.1
Corporate Bonds	2,720.5	SCP&L Debt	2,720.5	Santee Cooper Commercial Paper	306.2
Securitization Bonds	1,330.8	SCP&L Rate Base	5,650.0	Debt Defeasance Penalties	1,046.2
				Payment to State	500.0
				Funding of Escrow	100.0
				Reimbursement of Transaction Costs	15.0
				Customer Refunds & Credits	941.0
				for Cook litigation	541.0
				for all ratepayers	400.0
TOTAL	9,461.5		5,650.0		9,461.5

# Key Terms of NextEra Bid for Sale

CONSIDERATION	
Cash Consideration	
Cash	\$500mm
Cash (post-closing escrow)	\$100mm
Cash (expense reimbursement)	\$15mm
	TOTAL \$615mm

Debt Repayment and Defeasance	
Defease/repay long-term and short- term debt	\$6.859B
Defeasance and make-whole costs	\$1.05B
	TOTAL \$7.909B

Customer Rate Credits	
To settle Cook litigation	\$541mm
To current wholesale and resale customers	\$400mm
	TOTAL \$941mm
TOTAL CONSIDERATION \$9.4615B	

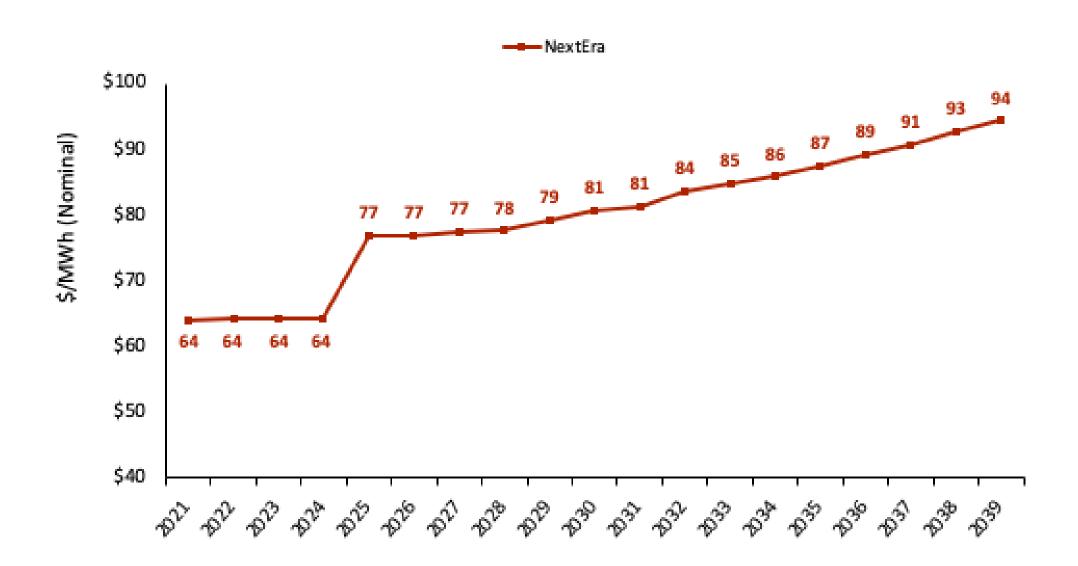
CASH ON BALANCE SHEET**	
Non-nuclear cash on SC balance sheet to be retained by Santee Cooper/State	\$485mm to 535mm

CERTAIN KNOWN REMAINING LIABILITIES	
Employee Benefits	
Pension	\$309.7mm
OPEB	\$186.7mm
SERP	\$13.6mm
Accrued vacation	\$14.4mm
	TOTAL \$525mm

### Financial Overview of NextEra Bid for Sale

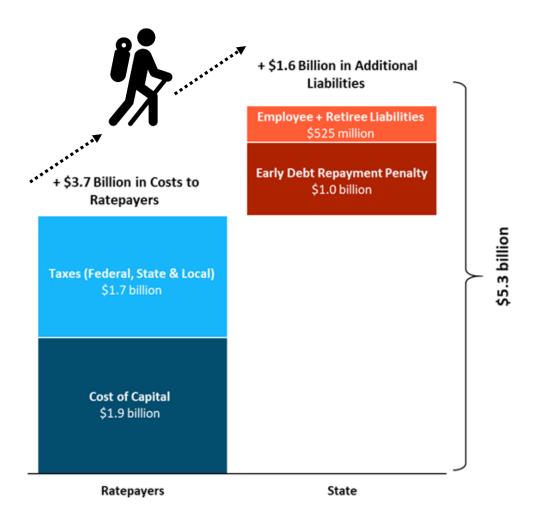
- Current market capitalization of approximately \$130 Billion, largest publicly traded utility globally
- Credit ratings
  - HoldCo: A-/Baa1
- Approximately \$1.1 Billion proceeds to the State to offset liabilities left behind
  - \$600 Million payment to the State, \$100 Million to be held in escrow
  - Approximately \$500 Million of balance sheet cash to be provided to the State
  - \$15 Million in transaction reimbursement to the State
- Substantially all pre-closing liabilities to be left behind with the State

### Projected NextEra Rates Under Bid for Sale



### Any Bid for Sale Faces Structural Hurdles

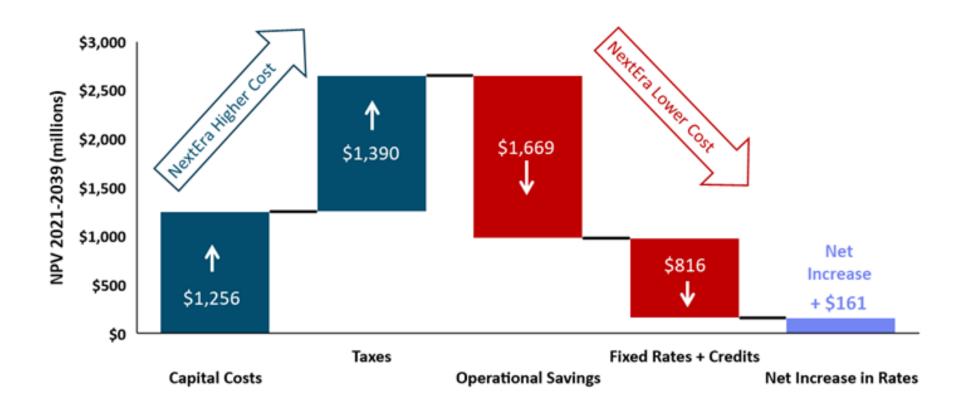
- Sale Bidders face a "hill" of additional costs to ratepayers and the State.
- Structural differences between publicly-owned utilities and investor-owned utilities create ~\$3.7 billion in costs.
- Liabilities triggered by the sale amount to \$1.6 billion in costs to be settled at closing.
- Overcoming the hill is critical to delivering value in a sale...



### NextEra Bid for Sale Addresses Structural Hurdles

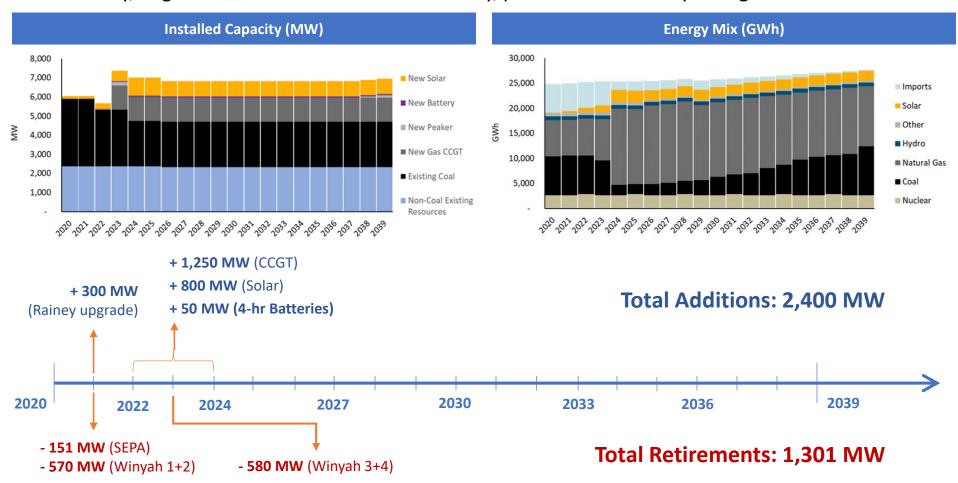
NextEra Bid for Sale successfully climbs the "hill" of an IOU transition...

- ✓ Limited increase in projected rates vs. Santee Cooper Reform Plan
- ✓ Provides funds to cover additional liabilities to the State



### NextEra Bid for Sale Generation Mix

- NextEra modernizes generation mix through:
  - Accelerated retirement of the Winyah coal station
  - Early, large addition of CCGT in Fairfield County, plus solar and battery storage additions



# Potential Benefits and Additional Considerations

### Santee Cooper Reform Plan

#### **Potential Benefits**



#### **Low Cost**

Lowest cost alternative and \$2.3 billion lower than previous plan



#### **Generation Modernization**

Retirement of coal and new natural gas, solar, and battery storage



#### **Governance Improvements**

More oversight and stakeholder engagement



#### **Central Improvements**

Concession on several key terms in contract



#### No Layoffs

Staff reductions accomplished through retirement and retraining



#### **Debt Payoff**

Pays down \$4.7 billion by 2039



#### **State Control**

Control of utility stays within South Carolina



#### Safety and Reliability

Santee likely to continue excellent track record

#### **Additional Considerations**



#### **Central Relationship**

Relationship remains strained due to historical friction and fundamental disagreements



#### **Governance Changes**

Proposed changes could go further for more oversight on pricing and planning



#### **Necessary Codification**

Without legislative codification of Reform Plan, progress created by JR could be lost



#### **Track Record**

Santee Cooper does not have a track record of generation modernization as contemplated in Reform Plan



#### Litigation

Does not resolve Cook litigation



# **Dominion Management Proposal**

#### **Potential Benefits**



#### No Management Fee

Santee Cooper only reimburses costs of Dominion employees placed at Santee Cooper



#### **Limited Duration**

Management contracts lasts 10 years with option to extend



#### **Track Record**

Dominion is a large and well-respected investor owned utility



#### Central

Central has expressed positive view in dealing with Dominion



#### **Synergies**

Possible synergistic efficiencies and savings with Dominion

#### **Additional Considerations**



#### Debt

Debt remains outstanding



#### Litigation

Does not resolve Cook litigation



#### **Implementation**

Dominion managers still subject to oversight from Santee Cooper CEO and Board



#### **Reform Plan**

Benefits of proposal may not be realized without Santee Cooper reform



#### **Conflict of Interest**

Potential for Dominion managers to pursue synergistic savings with Dominion ahead of internal Santee savings



#### Savings

The proposed synergistic savings are difficult to quantify



### NextEra Bid for Sale

#### **Potential Benefits**



#### **Debt Defeasance**

Immediately pays off all debt, including early repayment penalties



#### Litigation

Provides roadmap and resources to resolve Cook litigation through \$541 million ratepayer credit and the payment of plaintiffs' lawyers' fees



#### **Rate Credits**

Provides additional \$400 million to ratepayers upfront



#### **Payments to State**

Provides \$515+ million to State Approximately \$500 million of balance sheet cash goes to the State



#### **Synergistic Savings**

Opportunity for meaningful savings by combining operations with other NextEra utilities such as FPL



#### **Generation Modernization**

Retires coal and replaces it with a combination of new natural gas, solar, and battery storage



#### **Track Record**

NextEra is a large and well-respected investor owned utility

#### **Additional Considerations**



#### **Legislative Ask**

Comprehensive legislation bypasses traditional Public Service Commission oversight and opportunity for public stakeholder engagement by pre-approving:

- > Rates for four years
- > \$2.3 billion in new generation capital expenditures
- > Fee-in-lieu of taxes provisions
- > Securitization bonds
- Non-standard depreciation with opportunity to defer costs after the four-year fixed rate period



#### **Headcount Reduction**

Immediately lays off 300 employees and ultimately reduces 660 employees below Reform Plan by 2025



#### **Out-of-State Reporting**

Management will be based in Moncks Corner but will report to NextEra leadership in Juno Beach, FL

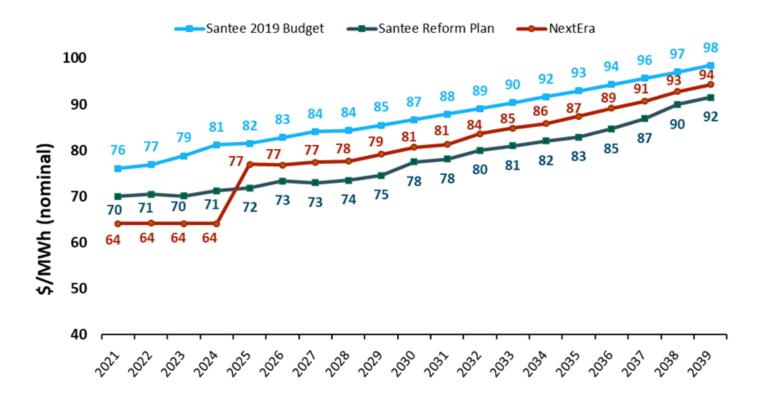


#### Liabilities

Most pre-closing liabilities will remain behind



### Results



- Santee Reform Plan saves \$2.3 billion (NPV) vs. Santee 2019 Budget
- NextEra Sale Proposal defeases 100% of Santee Debt, covers additional liabilities; projected rates are 10% lower than Santee for four years, then 5% higher

## Conclusion